# CARSON WATER SUBCONSERVANCY DISTRICT BOARD OF DIRECTORS AND CARSON RIVER WATERSHED COMMITTEE

#### **NOTICE OF PUBLIC MEETING**

**DATE:** October 17, 2018

**TIME:** 6:30 P.M.

**LOCATION:** NAI Alliance Conference Room

1000 N. Division St., #202

Carson City, NV

#### **AGENDA**

Please Note: The Carson Water Subconservancy District (CWSD) Board may: 1) take agenda items out of order; 2) combine two or more items for consideration; and/or 3) remove an item from the agenda or delay discussion related to an item at any time. Reasonable efforts will be made to assist and accommodate individuals with disabilities who wish to attend the meeting. Please contact Toni Leffler at (775)887-7450 (mailto:toni@cwsd.org), at least three days in advance so that arrangements can be made.

- Call to Order the CWSD Board of Directors
- 2. Roll Call
- 3. Pledge of Allegiance
- 4. <u>For Discussion Only</u>: Public Comment Action may not be taken on any matter brought up under public comment until scheduled on an agenda for action at a later meeting.
- 5. For Possible Action: Approval of Agenda
- 6. For Possible Action: Approval of the Board Meeting Minutes of September 19, 2018.

#### CONSENT AGENDA

**Please Note:** All matters listed under the consent agenda are considered routine and may be acted upon by the Board of Directors with one action and without an extensive hearing. Any member of the board or any citizen may request that an item be taken from the consent agenda, discussed, and acted upon separately during this meeting.

- 7. For Possible Action: Approval of Treasurer's Report for September 2018.
- 8. For Possible Action: Payment of Bills for September 2018.

#### \*\*END OF CONSENT AGENDA\*\*

## RECESS TO CONVENE AS THE CARSON RIVER WATERSHED COMMITTEE

- 9. Roll Call
- 10. <u>For Discussion Only</u>: Public Comment Action may not be taken on any matter brought up under public comment until scheduled on an agenda for action at a later meeting.
- 11. <u>For Possible Recommendation</u>: Adopt the 2018 Regional Floodplain Master Plan Update.
- 12. <u>For Discussion Only:</u> Update on the "Get on the Bus" tour.
- 13. For Discussion Only: Presentation on the Carson River Watershed signs.
- 14. For Discussion Only: Update on the NDEP 319 Grant and USBR WaterSmart Grant.
- 15. <u>For Discussion Only</u>: Public Comment Action may not be taken on any matter brought up under public comment until scheduled on an agenda for action at a later meeting.

Carson Water Subconservancy District Board of Directors and Carson River Watershed Committee 10/17/18 Meeting Agenda

## ADJOURN TO RECONVENE AS THE CARSON WATER SUBCONSERVANCY DISTRICT BOARD OF DIRECTORS

16. F	or Possible Action:	Adopt the 2018 Region	onal Floodplain	Master Plan Ur	odate
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- 17. For Discussion Only: Staff Reports General Manager
  - Legal
  - Correspondence
- 18. For Discussion Only: Directors Reports
- 19. <u>For Discussion Only</u>: Update on activities in Alpine County.
- 20. For Discussion Only: Update on activities in Storey County.
- 21. <u>For Discussion Only</u>: Public Comment Action may not be taken on any matter brought up under public comment until scheduled on an agenda for action at a later meeting.
- 22. For Possible Action: Adjournment

Supporting material for this meeting may be requested from Toni Leffler at 775-887-7450 (mailto:toni@cwsd.org) and is available at the CWSD offices at 777 E. William St., #110A, Carson City, NV 89701 and on the CWSD website at www.cwsd.org.

In accordance with NRS 241.020, this notice and agenda has been posted at the following locations

:

-Dayton Utilities Complex 34 Lakes Blvd . Dayton, NV

-Lyon County Administrative Building 27 S. Main St. Yerington, NV

-Carson City Hall 201 N. Carson St. Carson City, NV

-Alpine County Administrative Building 99 Water St. Markleeville, CA -Minden Inn Office Complex 1594 Esmeralda Avenue

Minden, NV

-Churchill County Administrative Complex

155 N Taylor St. Fallon, NV

-Carson Water Subconservancy District Office

777 E. William St., #110A

Carson City, NV

-CWSD website: http://www.cwsd.org

-State public meetings website: http://notice.nv.gov

#### AFFIDAVIT OF POSTING

The undersigned affirms that on or before 9:00 A.M. on October 11, 2018, he/she posted a copy of the Notice of Public Meeting and Agenda for the October 17, 2018, regular meeting of the Carson Water Subconservancy District and the Carson River Watershed Committee, in accordance with NRS 241.020; said agenda was posted at the following location:

·	
- <del></del>	
SIGNATURE	
Name:	
Title:	
Date & Time of Posting:	

**AGENDA ITEM #6** 

MINUTES OF LAST BOARD MEETING

# CARSON WATER SUBCONSERVANCY DISTRICT BOARD OF DIRECTORS AND CARSON RIVER WATERSHED COMMITTEE MEETING September 19, 2018, 6:30 P.M. DRAFT Minutes

Chairman Abowd called the meeting of the Carson Water Subconservancy District (CWSD) to order at 6:35 p.m. in the NAI Alliance Conference Room, 1000 N. Division St., #202, Carson City, NV. Roll call of the CWSD Board was taken and a quorum was determined to be present.

#### **CWSD Directors present:**

Karen Abowd, Chairman Brad Bonkowski Carl Erquiaga, Vice Chairman Barry Penzel Chuck Roberts Ernie Schank Fred Stodieck Steve Thaler

#### **Directors not present:**

Don Frensdorff Ken Gray Doug Johnson

#### **Staff present:**

Brenda Hunt, Watershed Program Manager Edwin James, General Manager Patrick King, Legal Counsel Toni Leffler, Administrative Assistant/Secretary to the Board Debbie Neddenriep, Water Resource Specialist II

#### Also present:

Don Jardine, Alpine County Austin Osborne, Storey County Matthew Roberts, private citizen

The Pledge of Allegiance was led by Director Abowd.

#### <u>Item #4 – Discussion Only: Public Comment</u> – None.

<u>Item #5 – For Possible Action: Approval of Agenda.</u> Director Roberts made the motion to approve the agenda. The motion was seconded by Director Bonkowski and unanimously approved by the CWSD Board.

<u>Item #6 – For Discussion and Possible Action: Approval of the Minutes from the Board</u>
<u>Meeting of August 15, 2018.</u> Austin Osborn noted that he was not shown as absent in the August 15, 2018 Minutes. *Director Bonkowski made the motion to approve the Minutes of the Board* 

9-19-18

meeting on August 15, 2018, as amended. The motion was seconded by Director Erquiaga, and the CWSD Board unanimously approved the motion, with Directors Stodieck and Penzel abstaining for not having been at that meeting.

#### **CONSENT AGENDA**

Item #7 – For Possible Action: Approval of Treasurer's Report for August 2018.

<u>Item #8 – For Possible Action: Payment of Bills for August 2018.</u>

<u>Item #9 – For Possible Action: Approval of a contract with Kohn & Company to provide</u> audit services for FY 2018-19, 2019-20, and 2020-21.

<u>Item #10 – For Possible Action: Approval of a Change Order to the contract with Horizon Construction, Ltd. for additional work to install watershed signs as part of the Watershed Literacy Program in an amount not to exceed \$1,767.60.</u>

<u>Item #11 – For Possible Action: Approval to dispose of office equipment which no longer works.</u>

<u>Item #12 – For Possible Action: Approval to hire attorney David Duckworth to trademark the "I am 65% Carson River" logo in an amount not to exceed \$1,500.00.</u>

Director Schank made the motion to approve Items #7-12 of the Consent Agenda. The motion was seconded by Director Erquiaga and unanimously approved by the CWSD Board.

\*\*END OF CONSENT AGENDA\*\*

# RECESS TO CONVENE AS THE CARSON RIVER WATERSHED COMMITTEE

<u>Item #13 – Roll Call</u> – Director Abowd convened the Carson River Watershed Committee and a roll call was taken.

#### **Committee Members present:**

CWSD Directors as present in roll call above Don Jardine, Alpine County Austin Osborne

#### **Committee Members not present:**

Don Frensdorff Ken Gray David Griffith Doug Johnson

#### **Item #14 – Discussion Only: Public Comment** – None

Director Thaler arrived at 6:38 p.m., followed by Directors Schank and Penzel at 6:40 p.m.

9-19-18

Item #15 – For Possible Recommendation: Authorize and compensate CWSD's attorney to prepare and file an Amicus Brief opposing the use of the Public Trust Doctrine to be applied to water rights already adjudicated and settled under the Doctrine of Prior Appropriation in an amount not to exceed \$4,000.00. Mr. James reported that Mr. King estimates 16 hours for the preparation and filing of an Amicus Brief. Mr. James has been attending county commission/supervisor meetings to discuss the Public Trust Doctrine issues. Mr. James has also been in discussions with other entities and some counties may want to partner with CWSD on the amicus brief. Truckee Carson Irrigation District (TCID) will be filing one. Lyon County is already involved in the litigation. The Federal Water Master cannot take a stand since he is a representative of the Court. The State Engineer already considers public trust in his ruling so they may take a neutral position in this case. This issues also applies to groundwater rights. Mr. James explained the differences of water law in Colorado, specifically the designation of tributary and non-tributary groundwater rights, where tributary is impacted by the river but Nevada does not have such a designation.

Mr. King explained that the Supreme Court of Nevada has also accepted the question if the water right is taken for public trust, will it be considered a "taking" and would it require water right owner compensation?

Mr. Osborne asked how Marlette Lake might be impacted. Mr. James responded that the public trust has been applied because Marlette Lake cannot be drawn below a certain level. On the Walker River, water rights are being purchased to be dedicated to Walker Lake. Many rulings do not consider the public trust as a "takings." The courts have ruled that the right still belongs to the owner; the government is just limiting what the owner can do with their property. In the lawsuit over Mono Lake, it was ruled that Los Angeles has another option for water. Users of Walker River water do not have another source of water. We need to emphasize that there is already a program in place to purchase water to go to Walker Lake. CWSD will work with Gordon DePaoli as lead attorney for the water users.

Committee Member Schank made the motion to recommend that the CWSD Board authorize and compensate CWSD's attorney to prepare and file an Amicus Brief opposing the use of the Public Trust Doctrine to be applied to water rights already adjudicated and settled under the Doctrine of Prior Appropriation in an amount not to exceed \$4,000.00. The motion was seconded by Committee Member Roberts and unanimously approved by the Carson River Watershed Committee.

Item #16 – For Possible Recommendation: Approval of an Addendum to Agreement #2016-1 with Alpine County to extend the time for the Mesa Groundwater Elevation Monitoring

Program to December 31, 2019. Mr. James explained that the current agreement ended with over \$2,200 remaining from Alpine County. By extending the agreement, Ms. Neddenriep can take three more well measurements and write up a report by December 31, 2019.

Ms. Neddenriep noted that the well level has pretty much followed a steady decline, but in 2017, many of the wells went up significantly with the wet season. Mr. Schank mentioned that the USGS was surprised that the basalt aquifer water levels have been coming up. Mr. Osborne noted that some wells in the Virginia Highlands area have also come up.

9-19-18

Committee Member Jardine made a motion to recommend that the CWSD Board approve an Addendum to Agreement #2016-1 with Alpine County to extend the time for the Mesa Groundwater Elevation Monitoring Program to December 31, 2019. The motion was seconded by Committee Member Stodieck and unanimously approved by the Carson River Watershed Committee.

#### <u>Item #17 – Discussion Only: Public Comment.</u> None.

# ADJOURN TO RECONVENE AS THE CARSON WATER SUBCONSERVANCY DISTRICT BOARD OF DIRECTORS

Item #18 – For Possible Action: Authorize and compensate CWSD's attorney to prepare and file an Amicus Brief opposing the use of the Public Trust Doctrine to be applied to water rights already adjudicated and settled under the Doctrine of Prior Appropriation in an amount not to exceed \$4,000.00. This item was discussed earlier in the Agenda as Item #15.

Item #19 – For Possible Action: Approval of an Addendum to Agreement #2016-1 with Alpine County to extend the time for the Mesa Groundwater Elevation Monitoring Program to December 31, 2019. This item was discussed earlier in the Agenda as Item #16.

Director Bonkowski made the motion approve Items #18 and #19. The motion was seconded by Director Roberts and unanimously approved by the Board.

#### Item #20- Discussion Only: Staff Reports

<u>General Manager</u> – Mr. James reported:

- Flooding in eastern U.S. has been in the news as a reminder that there is always the potential for flooding somewhere.
- There have been news articles on water supply impacts and the public trust.

#### <u>Watershed Program Manager</u> – Ms. Hunt reported:

- The annual Carson River Watershed bus tour will be on Oct. 11-12. If anyone on the Board is interested in going, Ms. Leffler can send out a registration form and it is also on the CWSD website.
- The watershed boundary signs are in the process of being installed. Horizon Construction is waiting for the concrete to cure around the bases, then they will install the signs.
- The Watershed Literacy Campaign is progressing and is expected to launch around March of 2019. Staff has been working with all the water purveyors to get stickers in the water bills.

#### <u>Water Resource Specialist II</u> – Ms. Neddenriep reported:

- Thank you for sending her to FEMA Training and the Floodplain Managers Association conference.
- The Alpine Watershed Group (AWG) helped weed the back side of the Lost Lakes dam so the job went faster than expected.

<u>Item #21- Discussion Only: Directors' Reports</u> – Director Schank asked if there is any kind of contingency plan to deal with water quality related to wildlife fires. Mr. James responded that the U.S. Forest Service and counties do meet after a fire and discuss how to reduce sediment getting

4 9-19-18

into the river. CWSD has not been included in these discussions but tries to work with our partners regarding this concern.

#### <u>Item #22 – Discussion Only: Update on activities in Alpine County.</u>

Supervisor Jardine reported:

- Director Schank asked if the fires in Alpine County are expected to affect the lower watershed. Supervisor Jardine responded that he hopes not.
- This summer there was a hazmat spill in the Woodfords area. There was an initial clean up but CA Fish and Wildlife says it's not cleaned up enough so it will have to be repeated.
- Echo Summit is closed so commercial trucks are being re-routed over Hwy. 88. Because of lack of cell service Alpine County is asking for more commercial instructions on Hwy. 88. The Kirkwood Fire Dept. was unaware that trucks are going to be re-routed.
- Supervisor Jardine will be participating in the bus tour at Heenan Lake.
- The Lahontan Water Quality Control Board (LWQCB) took a Leviathan Mine tour. Director Penzel explained that it was a situation where ARCO has shown what they are doing but not where they are going. There is a disagreement between the EPA and ARCO about data. The LWQCB is trying to mediate. Two counties and the Washoe Tribe looking to get something done, but there is no sense of urgency. On the tour Supervisor Griffith commented that he has been watching the clean-up efforts since 1980 without a substantial of change. The comments were received by the EPA and ARCO, and it was good to see the smaller governments speak up. ARCO has invested \$176 million and LWQCB has put \$20 million into the Leviathan Mine clean-up effort.

# <u>Item #23 – Discussion Only: Update on activities in Storey County.</u> Committee Member Osborne reported:

- Kathy Canfield, Storey County Planner, became a Certified Floodplain Manager and Storey County anticipates receiving an "8" CRS rating. Mr. Osborne thanked Ms. Neddenriep and Ms. Hunt for helping.
- The Virginia City sewer project is substantially completed. They are working on the last segment which has been a bureaucratic challenge because it is an environmentally sensitive area.
- Ames Construction is working on the 2.5-mile portion from Five Mile Flat to the sewer plant in Virginia City which should be done by Christmas. Storey County's next big project is to replace the septic system for Gold Hill with a small wastewater treatment plant.

#### <u>Item #24 – Discussion Only: Public Comment.</u> None.

There being no further business to come before the Board, Director Schank made the motion to adjourn, and the meeting was adjourned at 7:07 p.m.

Respectfully submitted,

Toni Leffler Secretary

5 9-19-18

# AGENDA ITEM #7 TREASURER'S REPORT

12:57 PM 10/05/18

**Accrual Basis** 

# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Balance Sheet

As of September 30, 2018

	Sep 30, 18
ASSETS Current Assets Checking/Savings	
1010-00 · Cash in Checking - B of A	62,358.23
1011-00 · Petty Cash	100.00
1014-00 · Local Gov't Inv. Pool-Regular	782,364.31
1029-00 · Bank of America-Savings	148.99
Total Checking/Savings	844,971.53
Other Current Assets	
1055-00 · Payroll Deposit - Carson City	500.00
Total Other Current Assets	500.00
Total Current Assets	845,471.53
TOTAL ASSETS	845,471.53
LIABILITIES & EQUITY Liabilities Current Liabilities Other Current Liabilities 3360-00 · Accrued Vacation 3362-00 · Accrued sick leave	28,591.67 47,342.91
Total Other Current Liabilities	75,934.58
Total Current Liabilities	75,934.58
Total Liabilities	75,934.58
Equity 4000-00 · Fund Balance Net Income	646,675.51 122,861.44
Total Equity	769,536.95
TOTAL LIABILITIES & EQUITY	845,471.53

# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss YTD Comparison

	Sep 18	Jul - Sep 18
Ordinary Income/Expense	200 000 000 000 000 000 000 000 000 000	
Income		
5009-00 · Churchill County Ad Valorem		9,509.74
5010-00 · Lyon County Ad Valorem	400 540 00	6,633.96
5011-00 · Douglas County Ad Valorem	163,548.86	197,924.04
5012-00 · Carson City Ad Valorem 5031-00 · Interest Income-LGIP Reg.	119,696.41	147,856.46
5045-00 · Interest Income-B of A Savings	977.01	3,434.11
5050-00 · Watershed Coordinator		0.02
5050-02 · BLM Grant-Watershed Coord.	1,208.82	1,208.82
5050-12 · NDEP-WS Coordinator 2018	1,200.02	31,143.66
Total 5050-00 · Watershed Coordinator	1,208.82	32,352.48
	1,200.02	32,332.40
5058-00 · 208 Water Quality Plan 5058-04 · NDEP-LID Implementation 2018-19	·	1,341.41
Total 5058-00 · 208 Water Quality Plan		1,341.41
5060-00 · Misc. Income		
5060-02 · Watershed Tour	845.00	1,365.00
Total 5060-00 · Misc. Income	845.00	1,365.00
5063-00 · Environmental Education Program 5063-05 · NDEP-Env.Ed.Coord. 2017-18		13,783.60
Total 5063-00 · Environmental Education Program		13,783.60
5083-00 · Al.CoMesa GW Monitoring Grant	1,672.84	1,672.84
5095-00 · NDEP-WS Literacy Implementation	1,072.04	891.46
5097-00 · BLM-Weed Mgmt. Grant		1,187.88
5098-00 · FEMA -MAS #7	5,868.26	9,833.81
FOOD OO NIDED WOLLS Law on Divinion of Div		
5099-00 · NDEP-WS Lit.ImplementPhase 3 6000-00 · FEMA-MAS #8	22 222 22	24,248.08
0000-00 · FEMIA-MAS #6	33,236.03	72,327.24
Total Income	327,053.23	524,362.13
Expense		
7015-00 · Salaries & Wages	30,477.74	89,485.29
7020-00 · Employee Benefits	11,690.04	34,694.93
7021-00 · Workers Comp Ins.	11,050.04	320.26
7101-00 · Director's Fees		320.20
7101-01 · Director Benefits		25.43
7101-02 · Director's Fees-Alpine Co.	80.00	400.00
7101-00 · Director's Fees - Other		1,600.00
Total 7101-00 · Director's Fees	80.00	2,025.43
7102-00 · Insurance		4,958.95
7103-00 · Office Supplies	333.16	2,030.30
7104-00 · Postage	000.10	159.90
7105-00 · Rent	2,965.00	8,151.71
7106-00 · Telephone/Internet	299.94	899.82
7107-00 · Travel-transport/meals/lodging		
7107-01 · Car Allowance	566.42	1,699.26
7107-00 · Travel-transport/meals/lodging - Other	221.67	1,673.47
Total 7107-00 · Travel-transport/meals/lodging	788.09	3,372.73
7112-00 · Bank Charges		2.00
7114-00 · Outside Professional Services	2,650.00	9,441.43
		5,777.75
7116-00 · Legal	2,000.00	7,250.00
7120-00 · Integrated Watershed Programs	ية حقي	
7120-31 · NDEP-WS Program Exp. 2018	107.44	336.05
Total 7120-00 · Integrated Watershed Programs	107.44	336.05

# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss YTD Comparison

	Sep 18	Jul - Sep 18
7125-00 · Environmental Ed.Coord.Exp. 7125-03 · Env. Ed. Coord. Exp. 2017-18	3,462.51	11,901.20
Total 7125-00 · Environmental Ed.Coord.Exp.	3,462.51	11,901.20
7215-00 · Sierra NV Journeys-Family Night		3,000.00
7332-00 · Carson River Work Days 7332-03 · CR Work Days 2017-18 7332-04 · CR Work Days 2018-19		4,884.35 694.62
Total 7332-00 · Carson River Work Days		5,578.97
7337-00 · Carson River Restoration 7337-03 · Dayton Valley Conserv 7337-33 · DVCDRestoration Proj. 2017-19		16,788.28
Total 7337-03 · Dayton Valley Conserv		16,788.28
7337-04 · Lahontan Conserv.Dist 7337-41 · LCD-Clearing & Snagging		2,476.39
Total 7337-04 · Lahontan Conserv.Dist		2,476.39
Total 7337-00 · Carson River Restoration		19,264.67
7404-00 · Noxious Weeds Control-CR Wtrshd 7404-03 · Noxious Weed Control-CarsonCity 7404-04 · Noxious Weed Control-Lyon Co. 7404-05 · Noxious Weed Control-Churchill		15,000.00 10.72 15,000.00
Total 7404-00 · Noxious Weeds Control-CR Wtrshd		30,010.72
7406-00 · 208 Water Quality Mgmt. Plan 7406-03 · LID Implementation 2018-19		1,155.86
Total 7406-00 · 208 Water Quality Mgmt. Plan		1,155.86
7429-00 · NDEP-Wtrshd Lit.Implementation 7430-00 · NFWF - Weed Mgmt. 7431-00 · BLM - Weed Mgmt. 7432-00 · FEMA MAS #7 7432-02 · Johnson Ln. ADMP (JE Fuller) 7432-04 · Discovery/FMP Update(MB) 7432-00 · FEMA MAS #7 - Other	4.26 2,072.00	2.84 3,613.63 14.34 2,461.35 2,072.00
Total 7432-00 · FEMA MAS #7 - Other  Total 7432-00 · FEMA MAS #7	2.24	225.02
	2,074.24	4,758.37
7433-00 · NDEP-WS Lit.ImplPhase 3 7433-01 · WS Lit. 3-Match 7433-00 · NDEP-WS Lit.ImplPhase 3 - Other	2,696.64 9.45	2,696.64 17,160.02
Total 7433-00 · NDEP-WS Lit.ImplPhase 3	2,706.09	19,856.66
7434-00 · FEMA MAS #8 7434-01 · Dayton ADMP(JE Fuller) 7434-02 · Update Floodplain Ord.(Loveberg 7434-04 · School Outreach(River Wranglers 7434-00 · FEMA MAS #8 - Other	33,890.00 3,358.00 7.09	71,969.60 6,143.00 332.31 27.17
Total 7434-00 · FEMA MAS #8	37,255.09	78,472.08
7436-00 · NDA Weed Mgmt - Starthistle 7436-01 · CC - Starthistle Mgmt. 7436-02 · DVCD - Starthistle Mgmt. 7436-00 · NDA Weed Mgmt - Starthistle - Other		296.00 10,494.98 1.65
Total 7436-00 · NDA Weed Mgmt - Starthistle		10,792.63
7437-00 · FEMA MAS #9	1.19	1.19
7508-00 · USGS Do.Co.WQ & GW Monitoring		

# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss YTD Comparison

	Sep 18	Jul - Sep 18
7508-02 · DoCo WQ/GW Mon. 2017-19	23,789.25	23,789.25
Total 7508-00 · USGS Do.Co.WQ & GW Monitoring	23,789.25	23,789.25
7524-00 · USGS-GW LvI & WQ in Ch.Co. 7524-01 · USGS-GW LvI & WQ-ChCo 2014-18 7524-02 · USGS-GW LvI & WQ-ChCo 2018-22	1,116.00 1,408.00	1,116.00 1,408.00
Total 7524-00 · USGS-GW Lvl & WQ in Ch.Co.	2,524.00	2,524.00
7527-00 · USGS-Arsenic Data Collection-CV 7527-01 · USGS-CV Arsenic Study 2018-19	3,100.00	3,100.00
Total 7527-00 · USGS-Arsenic Data Collection-CV	3,100.00	3,100.00
7528-00 · USGS-Mercury/Arsenic/Lead Mon. 7600-00 · Alpine County Projects	7,000.00	7,000.00
7600-09 · Al.CoCASGEM 7600-10 · Al.CoMesa GW Monitoring	1.14	0.87 2.82
Total 7600-00 · Alpine County Projects	1.14	3.69
7640-00 · Churchill County Projects 7640-09 · Lahontan Vly.Wtr.Lvl.Measure. 7640-16 · Dixie Vly.Wtr.Lvl.Measurement		4,745.25 8,786.54
Total 7640-00 · Churchill County Projects		13,531.79
Total Expense	133,309.18	401,500.69
Net Ordinary Income	193,744.05	122,861.44
Other Income/Expense Other Income 8009-00 · Trans. In-Floodplain Mgmt. Fd.		
Total Other Income		
Net Other Income		
Net Income	193,744.05	122,861.44

12:58 PM 10/05/18

**Accrual Basis** 

CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss Budget vs. Actual

July through September 2018

Jul - Sep 18 **Budget** \$ Over Budget % of Budget Ordinary Income/Expense Income 5008-00 · Alpine Co. Joint Powers contrib 9,800.00 -9,800.00 5009-00 · Churchill County Ad Valorem 9.509.74 201,065.00 -191,555.26 4.7% 5010-00 · Lyon County Ad Valorem 6.633.96 166,458,00 -159.824.04 4.0% 5011-00 · Douglas County Ad Valorem 197,924.04 551,915.00 -353,990.96 35.9% 5012-00 · Carson City Ad Valorem 147,856.46 412,592.00 -264,735.54 35.8% 5022-00 · Water Lease - Mud Lake 55,000.00 -55,000.00 5031-00 · Interest Income-LGIP Reg. 3,434,11 9,500.00 -6.065.89 36.1% 5045-00 · Interest Income-B of A Savings 0.02 6.00 -5.980.3% 5050-00 · Watershed Coordinator 5050-12 · NDEP-WS Coordinator 2018 31,143.66 121,400.00 -90,256.34 25.7% Total 5050-00 · Watershed Coordinator 32,352.48 121,400.00 -89,047.52 26.6% 5058-00 · 208 Water Quality Plan 5058-04 · NDEP-LID Implementation 2018-19 1,341.41 17,850.00 -16,508.597.5% Total 5058-00 · 208 Water Quality Plan 1,341.41 17.850.00 -16,508.59 7.5% 5060-00 · Misc. Income 5060-02 · Watershed Tour 1,365.00 6,000.00 -4,635.00 22.8% Total 5060-00 · Misc. Income 1,365.00 6,000.00 -4,635.00 22.8% 5063-00 · Environmental Education Program 5063-06 · NDEP-Env.Ed.Coord. 2018-19 5,100.00 -5,100.00 Total 5063-00 · Environmental Education Program 13,783.60 5,100.00 8,683.60 270.3% 5082-00 · Alpine Co.-CASGEM Grant 300.00 -300.005083-00 · Al.Co.-Mesa GW Monitoring Grant 1 672 84 300.00 1,372.84 557.6% 5095-00 · NDEP-WS Literacy Implementation 891.46 26,300.00 -25,408,54 3.4% 5096-00 · NFWF-Weed Mgmt. 17,240.00 -17,240.005097-00 · BLM-Weed Mgmt. Grant 1,187.88 750.00 158.4% 437.88 5098-00 · FEMA -MAS #7 9,833.81 82,650.00 -72,816.19 11.9% 5099-00 · NDEP-WS Lit.Implement.-Phase 3 24,248.08 17,670.00 137.2% 6,578.08 6000-00 · FEMA-MAS #8 72,327.24 247,890.00 -175,562.76 29.2% 6002-00 · NDA Weed Mgmt-Starthistle 2.050.00 -2,050.00**Total Income** 524,362.13 1,951,836.00 -1,427,473.87 26.9% Expense 7015-00 · Salaries & Wages 89,485.29 385,000.00 -295,514.71 23.2% 7020-00 · Employee Benefits 34,694.93 145,500.00 -110,805.07 23.8% 7021-00 · Workers Comp Ins. 320.26 1,100.00 29.1% -779.747101-00 · Director's Fees 2,025.43 14,500.00 -12,474.57 14.0% 7102-00 · Insurance 4,958.95 6.000.00 82.6% -1,041.05 7103-00 · Office Supplies 2,030.30 2,500.00 -469.70 81.2% 7104-00 · Postage 159.90 850.00 -690.1018.8% 7105-00 · Rent 8,151.71 26,555.00 -18,403.29 30.7% 7106-00 · Telephone/Internet 899.82 3,800.00 -2,900.1823.7% 7107-00 · Travel-transport/meals/lodging 3,372.73 14,000.00 -10,627.2724.1% 7108-00 · Dues & Publications 1,100.00 -1,100.007109-00 · Miscellaneous Expense 1,000.00 -1.000.007110-00 · Seminars & Education 3,000.00 -3,000.00 7111-00 · Office Equipment 3,000.00 -3,000.00 7112-00 · Bank Charges 2.00 100.00 -98.00 2.0% 7114-00 · Outside Professional Services 9,441.43 10,000.00 -558.57 94.4% 7115-00 · Accounting 16,000.00 -16,000.00 7116-00 · Legal 7,250.00 40,700.00 -33,450.00 17.8% 7117-00 · Lost Lakes Expenses 11.500.00 -11,500.00 7118-00 · Mud Lake O & M 1,000.00 -1,000.007120-00 · Integrated Watershed Programs For internal & discussion purposes only.

Page 1

#### CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss Budget vs. Actual

July through September 2018

	Jul - Sep 18	Budget	\$ Over Budget	% of Budget
7120-07 · Watershed Tour 7120-31 · NDEP-WS Program Exp. 2018	336.05	6,000.00 9,850.00	-6,000.00 -9,513.95	3.4%
Total 7120-00 · Integrated Watershed Programs	336.05	15,850.00	-15,513.95	2.1%
7125-00 · Environmental Ed.Coord.Exp. 7125-03 · Env. Ed. Coord. Exp. 2017-18	11,901.20	4,800.00	7,101.20	247.9%
Total 7125-00 · Environmental Ed.Coord.Exp.	11,901.20	4,800.00	7,101.20	247.9%
7215-00 · Sierra NV Journeys-Family Night	3,000.00	3,000.00		100.0%
7332-00 · Carson River Work Days 7332-04 · CR Work Days 2018-19	694.62	26,000.00	-25,305.38	2.7%
Total 7332-00 · Carson River Work Days	5,578.97	26,000.00	-20,421.03	21.5%
7337-00 · Carson River Restoration 7337-01 · Upper Carson River Grant. 7337-19 · CVCD-Bioengineering, 2018-20 7337-91 · CVCD-Cradlebaugh #1, 2018-19		50,000.00 100.000.00	-50,000.00	
Total 7337-01 · Upper Carson River Grant.	0	150,000.00	-100,000.00	
7337-03 · Dayton Valley Conserv		150,000.00	-150,000.00	
7337-33 · DVCDRestoration Proj. 2017-19	16,788.28	75,000.00	-58,211.72	22.4%
Total 7337-03 · Dayton Valley Conserv	16,788.28	75,000.00	-58,211.72	22.4%
7337-04 · Lahontan Conserv.Dist 7337-41 · LCD-Clearing & Snagging	2,476.39	20,000.00	-17,523.61	12.4%
Total 7337-04 · Lahontan Conserv.Dist	2,476.39	20,000.00	-17,523.61	12.4%
Total 7337-00 · Carson River Restoration	19,264.67	245,000.00	-225,735.33	7.9%
7404-00 · Noxious Weeds Control-CR Wtrshd 7404-01 · Noxious Weed Control-Alpine Co. 7404-02 · Noxious Weed Control-Douglas Co 7404-03 · Noxious Weed Control-CarsonCity 7404-04 · Noxious Weed Control-Lyon Co. 7404-05 · Noxious Weed Control-Churchill	15,000.00 10.72 15,000.00	15,000.00 15,000.00 15,000.00 15,000.00 15,000.00	-15,000.00 -15,000.00 -14,989.28	100.0% 0.1% 100.0%
Total 7404-00 · Noxious Weeds Control-CR Wtrshd	30,010.72	75,000.00	-44,989.28	40.0%
7406-00 · 208 Water Quality Mgmt. Plan	1,155.86	30,080.00	-28,924.14	3.8%
7429-00 · NDEP-Wtrshd Lit.Implementation 7430-00 · NFWF - Weed Mgmt. 7432-00 · FEMA MAS #7	2.84 3,613.63 4,758.37	25,510.00 15,240.00 75,800.00	-25,507.16 -11,626.37 -71,041.63	0.0% 23.7% 6.3%
7433-00 · NDEP-WS Lit.ImplPhase 3	19,856.66	25,260.00	-5,403.34	78.6%
7434-00 · FEMA MAS #8	78,472.08	225,160.00	-146,687.92	34.9%
7436-00 · NDA Weed Mgmt - Starthistle	10,792.63	1,000.00	9,792.63	1,079.3%
7500-00 · USGS Stream Gage Contract 7500-02 · Stream Gages 2017-19		78,405.00	-78,405.00	
Total 7500-00 · USGS Stream Gage Contract		78,405.00	-78,405.00	
7508-00 · USGS Do.Co.WQ & GW Monitoring 7508-02 · DoCo WQ/GW Mon. 2017-19	23,789.25	16,890.00	6,899.25	140.8%
Total 7508-00 · USGS Do.Co.WQ & GW Monitoring	23,789.25	16,890.00	6,899.25	140.8%
7524-00 · USGS-GW LvI & WQ in Ch.Co. 7524-02 · USGS-GW LvI & WQ-ChCo 2018-22	1,408.00	5,630.00	-4,222.00	25.0%
Total 7524-00 · USGS-GW Lvl & WQ in Ch.Co.	2,524.00	5,630.00	-3,106.00	44.8%
7526-00 · USGS-Eagle/Dayton/Ch.Vly.Mon.		27,680.00	-27,680.00	
7527-00 · USGS-Arsenic Data Collection-CV For internal & discussion purposes only.				Powe 2
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# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Profit & Loss Budget vs. Actual

July through September 2018

28,055.00 28,055.00 15,000.00 25,000.00 10.00 25,020.00 125,000.00 125,000.00 125,000.00	-24,955.00 -24,955.00 -8,000.00 -25,000.00 -9.13 -7.18 -25,016.31 -125,000.00 -125,000.00 -125,000.00	% of Budget  11.0%  11.0%  46.7%  8.7%  28.2%  0.0%
15,000.00 25,000.00 10.00 10.00 25,020.00 125,000.00 125,000.00	-8,000.00 -25,000.00 -9.13 -7.18 -25,016.31 -125,000.00 -125,000.00	46.7% 8.7% 28.2%
25,000.00 10.00 10.00 25,020.00 125,000.00 125,000.00	-25,000.00 -9.13 -7.18 -25,016.31 -125,000.00 -125,000.00	8.7% 28.2%
10.00 10.00 25,020.00 125,000.00 125,000.00	-9.13 -7.18 -25,016.31 -125,000.00 -125,000.00	28.2%
10.00 25,020.00 125,000.00 125,000.00	-7.18 -25,016.31 -125,000.00 -125,000.00	28.2%
25,020.00 125,000.00 125,000.00 125,000.00	-25,016.31 -125,000.00 -125,000.00	
125,000.00 125,000.00 125,000.00	-125,000.00 -125,000.00 -125,000.00	0.0%
125,000.00	-125,000.00 -125,000.00	
125,000.00	-125,000.00 -125,000.00	
125,000.00	-125,000.00	
125,000.00	-125,000.00	
18,000.00	-13,254,75	26.4%
24,400.00	-15,613.46	36.0%
42,400.00	-28,868.21	31.9%
1,943,985.00	-1,542,484.31	20.7%
7,851.00	115,010.44	1,564.9%
593,258.29	-593,258.29	
593,258.29	-593,258.29	
50,000.00	-50,000.00	
405,000.00	-405,000.00	
50,000.00	-50,000.00	
505,000.00	-505,000.00	
	-88,258.29	
88,258.29		127.8%
	405,000.00 50,000.00 505,000.00	405,000.00       -405,000.00         50,000.00       -50,000.00         505,000.00       -505,000.00

#### CARSON WTR SUBCONSERVANCY DIST - ACQUISITION/CONSTRUCTION

10/02/18

#### **Balance Sheet**

As of September 30, 2018

	Sep 30, 18
ASSETS Current Assets Checking/Savings 1013-01 · Local Gov't Inv.Pool-Reserve	702,708.64
Total Checking/Savings	702,708.64
Total Current Assets	702,708.64
TOTAL ASSETS	702,708.64
LIABILITIES & EQUITY Equity 4000-01 · Fund Balance - Capital Project Net Income	699,152.73 3,555.91
Total Equity	702,708.64
TOTAL LIABILITIES & EQUITY	702,708.64

11:31 AM

10/02/18

CARSON WTR SUBCONSERVANCY DIST - ACQUISITION/CONSTRUCTION Profit & Loss YTD Comparison

September 2018

Accrual Basis

	Sep 18	Jul - Sep 18
Ordinary Income/Expense		·
Income		
5032-01 · Interest Income - LGIP Res.	1,220.84	3,555.91
Total Income	1,220.84	3,555.91
Net Ordinary Income	1,220.84	3,555.91
Net Income	1,220.84	3,555.91

11:31 AM

CARSON WTR SUBCONSERVANCY DIST - ACQUISITION/CONSTRUCTION

Profit & Loss Budget vs. Actual

10/02/18 Accrual Basis

July through September 2018

	Jul - Sep 18	Budget	\$ Over Budget	% of Budget
Ordinary Income/Expense				
Income				
5032-01 · Interest Income - LGIP Res.	3,555.91	9,660.00	-6,104.09	36.8%
Total Income	3,555.91	9,660.00	-6,104.09	36.8%
Expense				
7341-01 · Upsize LyCo/Stagecoach Pipeline		250,000.00	-250,000.00	
7342-01 · Upstream Storage Evaluation		70,000.00	-70,000.00	
7343-01 · Construction Projects	<u> </u>	400,000.00	-400,000.00	
Total Expense		720,000.00	-720,000.00	
Net Ordinary Income	3,555.91	-710,340.00	713,895.91	-0.5%
Other Income/Expense				
Other Income				
8000-01 · Beginning Equity		698,161.00	-698,161.00	
8001-01 · Transfer In-General Fund		50,000.00	-50,000.00	
Total Other Income		748,161.00	-748,161.00	
Net Other Income		748,161.00	-748,161.00	
t Income	3,555.91	37,821.00	-34,265.09	9.4%

11:35 AM 10/02/18 Cash Basis

# Floodplain Management Fund Balance Sheet

As of September 30, 2018

	Sep 30, 18
ASSETS Current Assets Checking/Savings 1013-03 · LGIP - Floodplain	354,264.60
Total Checking/Savings	354,264.60
Total Current Assets	354,264.60
TOTAL ASSETS	354,264.60
LIABILITIES & EQUITY Equity 32000 · Retained Earnings Net Income	361,012.84 -6,748.24
Total Equity	354,264.60
TOTAL LIABILITIES & EQUITY	354,264.60

# Floodplain Management Fund Profit & Loss YTD Comparison September 2018

	Sep 18	Jul - Sep 18
Ordinary Income/Expense		
Income		
5032-03 · Int. IncLGIP-Floodplain	615.47	1,817.89
Total Income	615.47	1,817.89
Expense		
7210-03 · CVCD-2017 Flood Damage Assess.	0.00	5,445.89
7212-03 · CVCD-2017 Flood Permit/Repairs	0.00	3,120.24
Total Expense	0.00	8,566.13
Net Ordinary Income	615.47	-6,748.24
Net Income	615.47	-6,748.24

## Floodplain Management Fund Profit & Loss Budget vs. Actual July through September 2018

	Jul - Sep 18	Budget	\$ Over Budget	% of Budget
Ordinary Income/Expense				
Income				
5032-03 · Int. IncLGIP-Floodplain	1,817.89	5,350.00	-3,532.11	34.0%
Total Income	1,817.89	5,350.00	-3,532.11	34.0%
Expense				
7203-03 · Reg. Flood Preliminary Planning	0.00	190,000.00	-190,000.00	0.0%
7206-03 · Flood Project Along SR88-Minden	0.00	40,000.00	-40,000.00	0.0%
7210-03 · CVCD-2017 Flood Damage Assess.	5,445.89	,	.0,000.00	0.07
7212-03 · CVCD-2017 Flood Permit/Repairs	3,120.24	70,000.00	-66,879.76	4.5%
7213-03 · DVCD-2017 Flood Permit/Repairs	0.00	30,000.00	-30,000.00	0.0%
7214-03 · ChCo Floodplain Evaluation	0.00	40,000.00	-40,000.00	0.0%
Total Expense	8,566.13	370,000.00	-361,433.87	2.3%
Net Ordinary Income	-6,748.24	-364,650.00	357,901.76	1.9%
Other Income/Expense				
Other Income				
8000-03 · Beginning Equity	0.00	356,264.00	-356,264.00	0.0%
8001-03 · Trans. In- General Fund	0.00	50,000.00	-50,000.00	0.0%
Total Other Income	0.00	406,264.00	-406,264.00	0.0%
Other Expense				
8002-03 · Trans.Out-General Fund	0.00			
Total Other Expense	0.00			
Net Other Income	0.00	406,264.00	-406,264.00	0.0%
et Income	-6,748.24	41,614.00	-48,362.24	-16.2%

# AGENDA ITEM #8 PAYMENT OF BILLS

CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Transaction Detail by Account

September 2018

Accrual Basis

Туре	Date	Num	Name	Memo	Amount	Balance
	h in Checking					
Check Check	09/04/2018 09/04/2018	9213 9214	Euronev, Ltd.	Sept. 2018 rent-777 E. William St., #110, #110A, #111	-2,965.00	-2,965.00
Check	09/04/2018	9214	King & Russo, Ltd. Labor Finders of Carson City	Aug. legal services Inv. #25-72-7828 for 2 workers-8/22 & 24/18 moving	-2,000.00 -231.25	-4,965.00 -5,196.25
Check	09/04/2018	9216	JE Fuller Hydrology & Geomorphology, Inc.	Inv. #P2921.01-5, Dayton Valley ADMP	-33,890.00	-39,086.25
Check Check	09/06/2018 09/07/2018	9217 9218	Carson City Konica Minolta Business Solutions USA Inc	Reimb. for 8/17-30/18 payroll #18	-21,520.00	-60,606.25
Check	09/07/2018	9219	Charter Communications	Acct. #3091, inv. #253795305 Acct. #8354 11 001 0917880, 9/13-10/12/18	-134.50 -299.94	-60,740.75 -61,040.69
Check	09/07/2018	9220	Justin Bedocs	May-June mileage reimbursement	-61.04	-61,101.73
Deposit Deposit	09/10/2018			Deposit	163,548.86	102,447.13
Check	09/14/2018 09/17/2018	9221	Deborah Neddenriep	Deposit Reimb.for 8/19/18 FEMA CTP Training	1,208.82	103,655.95
Check	09/17/2018	9222	Robert Loveberg	Inv. #P17111501-05, 7/1-7/31/18 Floodplain Ordinance	-124.57 -1,054.00	103,531.38 102,477.38
Check	09/17/2018	9223	Truckee Meadows Parks Foundation	Inv. #67, 1st qtr. 2018-19, AmeriCorps	-2,312.50	100,164.88
Check Check	09/17/2018 09/17/2018	9224 9225	RDM Infinity, LLC Michael Baker International, Inc.	Inv.#1836, 7/30/18 hacking rescue Inv. #1025129 Proj. #161465, Discovery through 9/2/18	-337.50	99,827.38
Check	09/17/2018	9226	U.S. Geological Survey	Bill #90669316, Agmt.#15WSNV00500, Ch.Co.Wtr.Lvl.	-2,072.00 -1,116.00	97,755.38 96,639.38
Check Check	09/17/2018	9227	U.S. Geological Survey	Bill #90669317 Agmt.#17WSNV00114, Do.Co.WQ/GW	-4,188.00	92,451.38
Check	09/17/2018 09/17/2018	9228 9229	U.S. Geological Survey U.S. Geological Survey	Bill #90669318 Agmt.#17WSNV00115, Stream Gages Bill #90669319, Agmt.#18WSNV00134, Newlands GW	-19,601.25	72,850.13
Check	09/17/2018	9230	U.S. Geological Survey	Bill #90669320, Agmt.#18WSNV00132, CV Arsenic	-1,408.00 -3,100.00	71,442.13 68,342.13
Check	09/17/2018	9231	U.S. Geological Survey	Bill #90669321, Agmt.#18WSNV00133, Carson River Mercury	-7,000.00	61,342.13
Check Check	09/20/2018 09/20/2018	9232 9233	River Wranglers Carson City	Inv. #EE 2018-7, 7/1-8/31/18 Env. Ed.	-3,397.75	57,944.38
Check	09/20/2018	9234	Donald Jardine	Reimb. for 8/31-9/13/18 payroll #19 Sept. 2018 Director Fees	-21,214.20 -80.00	36,730.18 36,650.18
Check	09/20/2018	9235	Chuck Roberts	Sept 2018 mileage reimb.	-9.04	36,641.14
Check Check	09/20/2018 09/20/2018	9236 9237	Ernest Schank	Sept. 2018 mileage reimb.	-69.43	36,571.71
Check	09/20/2018	9238	Fred Stodieck Office Depot Business Credit	Sept. 2018 mileage reimb. Aug. 2018, acct. #6011 5656 1002 0915	-18.63 -27.97	36,553.08
	09/24/2018		- mar a apar a a a mara a a a a a a a a a a a a a	Deposit	122,214.25	36,525.11 158,739.36
Check	09/24/2018	9239	Amador Stage Lines	10/11-12/18 Carson River Watershed tour bus	-2,696.64	156,042.72
	09/24/2018 09/24/2018	9240 9241	Bank of America Robert Loveberg	Sept. 2018-acct. #4024 4910 0003 3949 Inv. #P17111501-06, 8/1-31/18 Floodplain Ordinance	-67.50	155,975.22
	09/24/2018	9242	Ponderosa Stamp & Engraving Co. LL	Inv. #108408, 2 name plate holders	-2,304.00 -27.00	153,671.22 153,644.22
	09/25/2018	9243	Local Govt Investment Pool	for investment in CCWSD	-220,000.00	-66,355.78
	09/25/2018 09/25/2018			Deposit Deposit	5,868.26 33,254.56	-60,487.52 -27,232.96
Total 1010-00 ·	Cash in Checki	ing - B of A			-27,232.96	-27,232.96
1014-00 · Loca Deposit	09/01/2018	ol-Regular		Interest	077.04	077.04
	09/25/2018	9243	Local Govt Investment Pool	for investment in CCWSD	977.01 220,000.00	977.01 220,977.01
Total 1014-00 -		. Pool-Regu	lar		220,977.01	220,977.01
3307-00 · CC P Check	ayroll Due 09/06/2018	9217	Carson City	Reimb. for 8/17-30/18 payroll #18	21,520.00	21,520.00
	09/07/2018			9/7 SF,BH,EJ,TL,DN	-21,520.00	21,020.00
	09/20/2018 09/21/2018	9233	Carson City	Reimb. for 8/31-9/13/18 payroll #19 9/21 SF,BH,EJ,TL,DN	21,214.20 -21,214.20	21,214.20
Total 3307-00 ·	CC Payroll Due	<b>:</b>				
5011-00 · Doug Deposit	las County Ad 09/10/2018	Valorem 681795	Douglas County	Aug. 2019	400 540 00	
Total 5011-00 ·				Aug. 2018	-163,548.86	-163,548.86
5012-00 · Carso	1551 15 				-163,548.86	-163,548.86
	09/24/2018	381166	Carson City	Aug.	-119,696.41	-119,696.41
Total 5012-00 -					-119,696.41	-119,696.41
5031-00 · Intere	est Income-LGI 09/01/2018	P Reg.		Interest	-977.01	-977.01
Total 5031-00 ·	Interest Income	-LGIP Reg.			-977.01	-977.01
5050-00 · Water	rshed Coordina LM Grant-Wate		d			
	09/14/2018	isiled Gool	NV Dept. of Agriculture	Inv. #5	-1,208.82	-1,208.82
Total 5050-0	2 · BLM Grant-	Watershed (	Coord.		-1,208.82	-1,208.82
Total 5050-00		rdinator			-1,208.82	-1,208.82
5060-00 · Misc.						
	atershed Tour 09/24/2018	2717	Lori Leonard	9/11/18 bus tour-L.Leonard	400.00	
	09/24/2018	9667	Stagecoach GID	9/11/18 bus tour-G.Ray & J.Woodward	-130.00 -260.00	-130.00 -390.00
	09/24/2018	61986	Resource Concepts, Inc.	9/11/18 bus tour-sponsorship (Rachel Kryder)	-325.00	-715.00
	09/24/2018	33888	NV Dept. of Agriculture	9/11/18 bus tour-S.Gephert	-130.00	-845.00
	2 · Watershed	lour			-845.00	-845.00
Total 5060-00 · I		nitorina Gra	ant		-845.00	-845.00
Deposit (	09/24/2018 09/24/2018	260150 260150	Alpine County Alpine County	Inv. #1	-482.79	-482.79
Total 5083-00 · /			16 (8)	Inv. #2	-1,190.05 -1,672.84	-1,672.84
			n consolutions of		-1,012.04	-1,012.04

**Accrual Basis** 

# CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Transaction Detail by Account

Туре	Date	Num	Name	Memo	Amount	Balance
5098-00 · FEN Deposit	<b>IA -MAS #7</b> 09/25/2018		FEMA	Draw #16	-5,868.26	-5,868.26
Total 5098-00	· FEMA -MAS #7				-5,868.26	-5,868.26
6000-00 · FEN Check Deposit	A-MAS #8 09/07/2018 09/25/2018	9220	Justin Bedocs FEMA	May-June mi.reimb. Draw #5	18.53 -33,254.56	18.53 -33,236.03
8000W • ABAWARAN C	FEMA-MAS #8			Siaw #0	-33,236.03	-33,236.03
7015-00 · Sala Gener Gener Gener Gener Gener Gener	ries & Wages 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/21/2018			9/7 S.Fryer 9/7 B.Hunt 9/7 E.James 9/7 T.Leffler 9/7 D.Neddenriep 9/21 S.Fryer 9/21 B.Hunt	2,812.52 2,636.30 5,241.10 2,474.41 2,206.03 2,556.13 2,563.08	2,812.52 5,448.82 10,689.92 13,164.33 15,370.36 17,926.49 20,489.57
Gener Gener Gener	09/21/2018 09/21/2018 09/21/2018			9/21 E.James 9/21 T.Leffler 9/21 D.Neddenriep	5,241.10 2,474.42 2,272.65	25,730.67 28,205.09 30,477.74
	Salaries & Wag	es		5/21 B.1166661116p	30,477.74	30,477.74
	loyee Benefits 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/07/2018 09/21/2018 09/21/2018 09/21/2018 09/21/2018			9/7 S.Fryer 9/7 B.Hunt 9/7 E.James 9/7 T.Leffler 9/7 D.Neddenriep 9/21 S.Fryer 9/21 B.Hunt 9/21 E.James 9/21 T.Leffler 9/21 D.Neddenriep	427.39 1,324.32 1,925.91 1,133.64 1,055.17 386.50 1,302.76 1,925.91 1,133.65 1,074.79	427.39 1,751.71 3,677.62 4,811.26 5,866.43 6,252.93 7,555.69 9,481.60 10,615.25 11,690.04
Total 7020-00	Employee Bene	fits			11,690.04	11,690.04
7101-00 · Direc 7101-02 · D Check	tor's Fees firector's Fees-A 09/20/2018	Alpine Co. 9234	Donald Jardine	Sept. 2018 Director Fees	80.00	80.00
Total 7101-	02 · Director's Fe	es-Alpine	Co.		80.00	80.00
Total 7101-00	Director's Fees				80.00	80.00
7103-00 · Office Check Check Check Check Check Check Check Check Gener	e Supplies 09/04/2018 09/07/2018 09/20/2018 09/20/2018 09/24/2018 09/24/2018 09/24/2018 09/24/2018 09/28/2018	9215 9218 9238 9238 9240 9240 9242	Labor Finders of Carson City Konica Minolta Business Solutions USA Inc Office Depot Business Credit Office Depot Business Credit Bank of America Bank of America Ponderosa Stamp & Engraving Co. LL	2 workers-8/22 & 24/18 moving 8/1-31/18 copies Aug. office supplies returned tape credit Microsoft-365 Pro Microsoft-365 Pro 2 name plate holders Sept. copies reimb. by grants	231.25 134.50 53.96 -25.99 62.50 5.00 27.00 -155.06	231.25 365.75 419.71 393.72 456.22 461.22 488.22 333.16
Total 7103-00 ·	Office Supplies				333.16	333.16
7105-00 · Rent Check	09/04/2018	9213	Euronev, Ltd.	Sept. 2018 rent-777 E. William St., #110, #110A, #111	2,965.00	2,965.00
Total 7105-00 -	Rent				2,965.00	2,965.00
7106-00 · Telej Check	ohone/Internet 09/07/2018	9219	Charter Communications	Sept. 2018 internet & phones	299.94	299.94
Total 7106-00 ·	Telephone/Inter	net			299.94	299.94
7107-01 · C Gener	el-transport/mea ar Allowance 09/07/2018	als/lodging	Ī	9/7 E.James	283.21	283.21
	09/21/2018 01 · Car Allowand			9/21 E.James	283.21	566.42
7107-00 · T	ravel-transport/i	meals/lodg			566.42	566.42
Check Check	09/17/2018 09/20/2018 09/20/2018 09/20/2018	9221 9235 9236 9237	Deborah Neddenriep Chuck Roberts Ernest Schank Fred Stodieck	Reimb.for 8/19/18 FEMA CTP Training Sept 2018 mileage reimb. Sept. 2018 mileage reimb. Sept. 2018 mileage reimb.	124.57 9.04 69.43 18.63	124.57 133.61 203.04 221.67
Total 7107-	00 · Travel-transp	oort/meals/	lodging - Other		221.67	221.67
Total 7107-00 ·	Travel-transport	/meals/lodg	ing		788.09	788.09
Check	de Professiona 09/17/2018 09/17/2018	9223 9224	Truckee Meadows Parks Foundation RDM Infinity, LLC	1st qtr. 2018-19, AmeriCorps 7/30/18 hacking rescue	2,312.50 337.50	2,312.50 2,650.00
Total 7114-00 ·	Outside Professi	onal Service	ces		2,650.00	2,650.00
7116-00 · Lega Check	I 09/04/2018	9214	King & Russo, Ltd.	Aug. legal services	2,000.00	2,000.00
For internal 8 dies	ussion nurs	s only				D 0

Accrual Basis

## CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Transaction Detail by Account

September 2018

Type Date Num Name Memo Balance Total 7116-00 · Legal 2,000.00 2,000.00 7120-00 · Integrated Watershed Programs 7120-31 · NDEP-WS Program Exp. 2018 Check 09/07/2018 9220 Justin Bedocs May-June mi.reimb. 42.51 42.51 Gener... 09/28/2018 Sept. copies 64.93 107.44 Total 7120-31 · NDEP-WS Program Exp. 2018 107.44 107.44 Total 7120-00 · Integrated Watershed Programs 107 44 107.44 7125-00 · Environmental Ed.Coord.Exp. 7125-03 · Env. Ed. Coord. Exp. 2017-18 Check 09/20/2018 9232 River Wranglers 7/1-8/31/18 Env. Ed 3,397.75 3,397.75 09/28/2018 Sept. copies 64.76 3,462.51 Total 7125-03 · Env. Ed. Coord. Exp. 2017-18 3 462 51 3 462 51 Total 7125-00 · Environmental Ed.Coord.Exp 3,462.51 3,462.51 7430-00 · NFWF - Weed Mgmt. 09/28/2018 Gener... Sept. copies 4.26 4.26 Total 7430-00 · NFWF - Weed Mgmt. 4.26 4.26 7432-00 · FEMA MAS #7 7432-04 · Discovery/FMP Update(MB) 09/17/2018 9225 Michael Baker International, Inc. services through 9/2/18 2,072.00 2,072.00 Total 7432-04 · Discovery/FMP Update(MB) 2,072.00 2,072.00 7432-00 · FEMA MAS #7 - Other 09/28/2018 Sept. copies 2.24 224 Total 7432-00 · FEMA MAS #7 - Other 2.24 2.24 Total 7432-00 - FEMA MAS #7 2,074.24 2,074.24 7433-00 · NDEP-WS Lit.Impl.-Phase 3 7433-01 · WS Lit. 3-Match 09/24/2018 9239 Check Amador Stage Lines 10/11/18 CR tour bus, inv. #78797 1.348.32 1.348.32 Check 09/24/2018 9239 Amador Stage Lines 10/12/18 CR tour bus, inv. #78800 1,348.32 2,696.64 Total 7433-01 · WS Lit 3-Match 2,696.64 2,696.64 7433-00 · NDEP-WS Lit.Impl.-Phase 3 - Other Gener... 09/28/2018 Sept. copies 9 45 9 45 Total 7433-00 · NDEP-WS Lit.Impl.-Phase 3 - Other 9.45 9.45 Total 7433-00 · NDEP-WS Lit.Impl.-Phase 3 2,706.09 2,706.09 7434-00 · FEMA MAS #8 7434-01 · Dayton ADMP(JE Fuller) 09/04/2018 JE Fuller Hydrology & Geomorphology, Inc. 8/1-31/18 services 33,890.00 33 890.00 Total 7434-01 · Dayton ADMP(JE Fuller) 33.890.00 33.890.00 7434-02 · Update Floodplain Ord.(Loveberg Robert Loveberg Check 09/17/2018 9222 7/1-7/31/18 Floodplain Ord. 1,054.00 1,054.00 Check 09/24/2018 9241 Robert Loveberg 8/1-31/18 Floodplain Ord. 2,304.00 3,358.00 Total 7434-02 · Update Floodplain Ord.(Loveberg 3.358.00 3 358 00 7434-00 · FEMA MAS #8 - Other Gener... 09/28/2018 Sept. copies 7.09 7.09 Total 7434-00 · FEMA MAS #8 - Other 7.09 7.09 Total 7434-00 · FEMA MAS #8 37.255.09 37.255.09 7437-00 · FEMA MAS #9 Gener... 09/28/2018 Sept. copies 1.19 1.19 Total 7437-00 · FEMA MAS #9 1.19 1.19 7508-00 · USGS Do.Co.WQ & GW Monitoring 7508-02 · DoCo WQ/GW Mon. 2017-19 09/17/2018 9227 U.S. Geological Survey Douglas Co.GW/Water Quality 4.188.00 4.188.00 Check 09/17/2018 9228 U.S. Geological Survey 19,601.25 23,789.25 Total 7508-02 - DoCo WQ/GW Mon. 2017-19 23,789.25 23,789.25 Total 7508-00 · USGS Do.Co.WQ & GW Monitoring 23,789.25 23,789.25 7524-00 · USGS-GW Lvl & WQ in Ch.Co. 7524-01 · USGS-GW Lvl & WQ-ChCo 2014-18 09/17/2018 9226 U.S. Geological Survey Churchill Co.Wtr.Lvl 1,116.00 1.116.00 Total 7524-01 · USGS-GW Lvl & WQ-ChCo 2014-18 1,116.00 1,116.00 7524-02 · USGS-GW LvI & WQ-ChCo 2018-22 U.S. Geological Survey Ch.Co.GW/WQ 1.408.00 1.408.00 Total 7524-02 - USGS-GW Lvl & WQ-ChCo 2018-22 1,408.00 1,408.00

CARSON WATER SUBCONSERVANCY DISTRICT - GENERAL FUND Transaction Detail by Account

Accrual Basis

Туре	Date	Num	Name	Memo	Amount	Balance
Total 7524-00 ·	USGS-GW LV	/l & WQ in C	Ch.Co.		2,524.00	2,524.00
	ISGS-CV Arse	nic Study 2	018-19			
Check	09/17/2018	9230	U.S. Geological Survey	CV Arsenic Study	3,100.00	3,100.00
Total 7527-	01 · USGS-CV	Arsenic Stu	idy 2018-19		3,100.00	3,100.00
Total 7527-00 ·	USGS-Arsenia	c Data Colle	ction-CV		3,100.00	3,100.00
7528-00 · USG						
Check	09/17/2018	9231	U.S. Geological Survey	CR Mercury	7,000.00	7,000.00
Total 7528-00 ·	USGS-Mercur	y/Arsenic/Le	ead Mon.		7,000.00	7,000.00
	le County Proj I.CoMesa GV 09/28/2018		g	Sept. copies	1.14	1.14
Total 7600-1	10 · Al.CoMes	sa GW Moni	toring		1.14	1.14
Total 7600-00	Alpine County	Projects			1.14	1.14
TOTAL	,	,				1.14

#### **CWSD PETTY CASH TRANSACTION RECORD** September 2018

Date	G/L No.	<u>Description</u>	Debits	Credits	Balance
		8/31/18 cash balance			\$100.00
9/4/18	7103-00	Smith's	(\$2.68)		\$97.32
	Office Supplies	sponges	(\$2.00)		Ψ01.02
9/11/18	7103-00	from J.Bedocs		\$1.00	\$98.32
	Office Supplies	frame			73373
9/11/18	7104-00	PO	(\$22.25)		\$76.07
	Postage	Board packages			
9/13/18	7117-00	Home Depot	(\$11.21)		\$64.86
	Lost Lakes Exp.	supplies for Lost Lakes clean-up/repair			
9/17/18	7103-00	from S.Fryer		\$1.00	\$65.86
	Office Supplies	frame			
9/28/18	1011-00	Balance in Petty Cash		\$34.14	\$100.00
	Petty Cash				

Date: 9/28/18 Prepared by: Jonis Selfler
Approved by: Elwin James

Approved by: Elwin James

#### King & Russo, Ltd.

123 West Nye Lane, Suite 711 Carson City, NV 89706

Invoice submitted to:

**CWSD** 

Attn: Edwin James, P.E., General Manager 777 East William Street

Ste. 110a

Carson City, NV 89701

September 4, 2018

#### **Professional Services**

		Hrs/Rate	Amount
5/31/2018	FLAT FEE for May		2,000.00
6/30/2018	FLAT FEE for June		2,000.00
7/31/2018	FLAT FEE for July		2,000.00
8/31/2018	FLAT FEE for August		2,000.00
Fo	r professional services rendered	0.00	\$8,000.00
Acco	unts receivable transactions		
6/4/2018 Payme 7/10/2018 Payme 8/10/2018 Payme	ent from account		(\$2,000.00) (\$2,000.00) (\$2,000.00)
Tot	al payments and adjustments	1.118	(\$6,000.00)
Balan	ice due	pel. 9/4/18 4 =	\$2,000.00
Client	funds transactions	" M.	
6/4/2018 Payme 6/4/2018 Payme 7/10/2018 Payme 7/10/2018 Payme 8/10/2018 Payme 8/10/2018 Payme	ent from account ent to account ent from account ent to account		\$0.00 \$2,000.00 (\$2,000.00) \$2,000.00 (\$2,000.00) \$2,000.00 (\$2,000.00)

775-884-0866

#7116-00 Legal

# AGENDA ITEM #9 CARSON RIVER WATERSHED COMMITTEE ROLL CALL

# AGENDA ITEM #10 CARSON RIVER WATERSHED COMMITTEE PUBLIC COMMENT



### CARSON WATER SUBCONSERVANCY DISTRICT CARSON RIVER WATERSHED COMMITTEE

TO: COMMITTEE MEMBERS

FROM: EDWIN JAMES

DATE: October 17, 2018

SUBJECT: Agenda Item # 11 – <u>For Possible Recommendation</u>: Adopt the 2018 Regional Floodplain Master Plan Update.

DISCUSSION: Staff has been working to finalize the 2018 Regional Floodplain Management Plan. Comments from NDEP and the various county staffs were incorporated into the Final Plan. As described at the August board meeting, this two-year process has included several meetings with various floodplain administrators in the watershed and other interested stakeholders. Below is a link to the full report <a href="http://www.cwsd.org/wp-content/uploads/2018/10/2018-10-9-RFMP-Final-Draftv2.pdf">http://www.cwsd.org/wp-content/uploads/2018/10/2018-10-9-RFMP-Final-Draftv2.pdf</a> Due to size of appendices, it is provided on a separate link. <a href="http://www.cwsd.org/wp-content/uploads/2018/10/2018-10-9-RFMPcompiled-APPENDICES.pdf">http://www.cwsd.org/wp-content/uploads/2018/10/2018-10-9-RFMPcompiled-APPENDICES.pdf</a>

For your convenience a copy of the main report is included with the Board package. At the Board meeting, staff will go over the plan. Below is a summary of some of the changes to the plan.

- a. Complete reorganization of format, content, and appendices.
- b. Incorporation of the 2013 updates into document and appendices.
- c. Reorganization and reordering of the Suggested Actions Table and added two new sections for Alluvial Fans and Stormwater.
- d. New suggested actions were added:
  - i. SA #20: Establish and maintain rain gage data network in each local jurisdiction.
  - ii. SA #21: Evaluate potential impacts due to climate variability which could include changing storm patterns, rainfall amounts, and snow levels, adding uncertainty to future conditions.
  - iii. SA #29: Create a baseline study that informs management and project decisions regarding flood risks, damages, and ecosystem impacts.
  - iv. SA #39: Inventory, categorize, and house data regarding public and private drainage and flood control infrastructure in the Carson River Watershed.
  - v. SA #40: Investigate extent of potential alluvial fan flood damage and include on maps.
  - vi. SA #41: Conduct Area Drainage Master Plans for alluvial fans which examines infrastructure, land use, sediment transport to identify, and identify alternative to mitigate and/or reduce risk.
  - vii. SA #42: Implement studies to inform and motivate land use planning and development which protects high risk areas, and/or allows flood waters and debris flows to safely move through fan flood zones.

- viii. SA #43: Define and implement means to protect existing open alluvial fans, implement recommendations associated with SA#'s 38-40 to limit further development and/or alleviate hazards in high risk areas.
- ix. SA #44: Promote stormwater infiltration rather than direct outflow to urban infrastructure, ditches, creeks, rivers to capture groundwater, improve water quality, and reduce flood risk.
- x. SA #48: Promote and utilize best management practices to reduce urban runoff.

Appendices have been modified and reordered:

Appendix A Floodplain Management Plan Update/Revision

**Process** 

Appendix B Rapid Evaluation of the Carson River

Appendix C 2018 Risk MAP Discovery

Appendix D CWSD Project Report Links and FEMA County Flood

Insurance Rate Maps (FIRMs) Links

Appendix E County Progress Reports

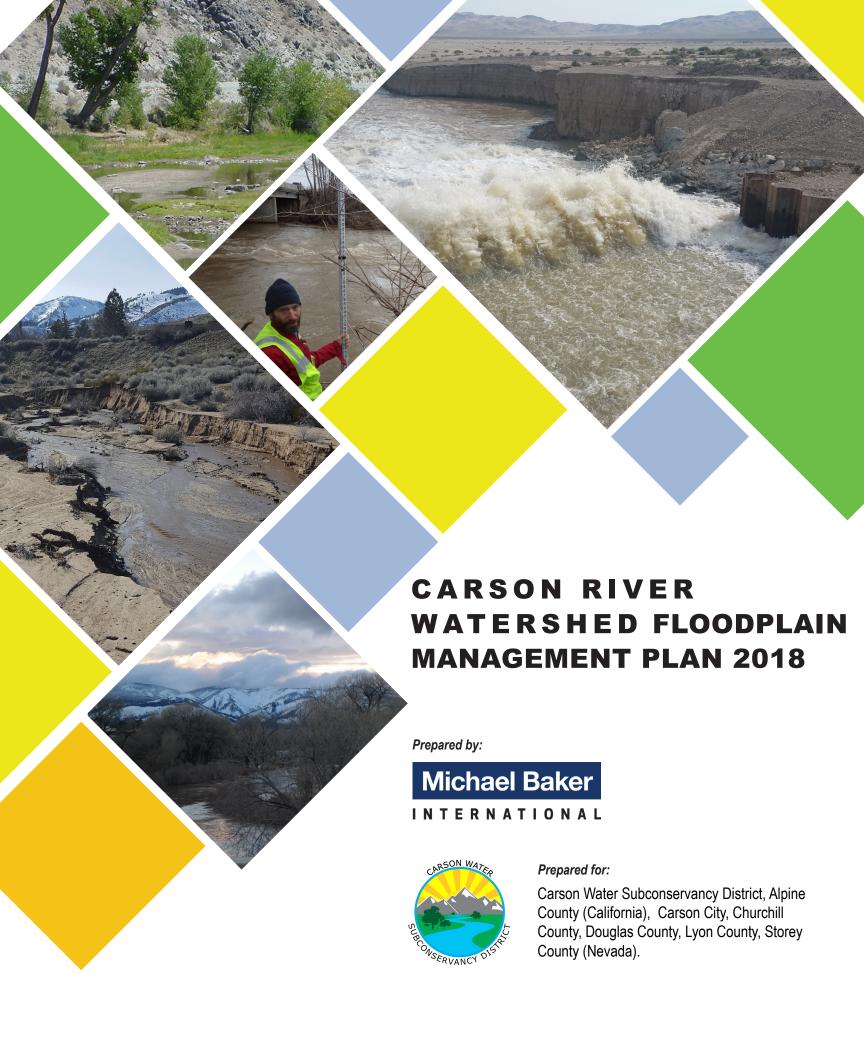
Appendix F Risk MAP Charter and FEMA CTP Agreement

Appendix G Adoption of RFMP

Appendix A, B, and C were updated. Appendix D includes a list of past projects with links to associated reports.

Once the revised Regional Floodplain Plan has been approved by the CWSD Board, staff will take the plan to the various counties in the watershed for their consideration of adopting the 2018 Regional Floodplain Management Plan.

STAFF RECOMMENDATION: To recommend that CWSD Board adopt the 2018 Regional Floodplain Management Plan and direct staff to present the plan to the various counties in the watershed for their possible adoption.



# TABLE OF CONTENTS

PREFACE	6
EXECUTIVE SUMMARY	7
1.0 INTRODUCTION AND BACKGROUND	9
1.1 STRATEGIES	11
1.2 REGIONAL APPROACH AND PLAN ADOPTION	12
1.3 WATERSHED CHARACTERISTICS	12
1.4 ECONOMIC IMPACTS	15
2.0 FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)	18
2.1 COOPERATING TECHNICAL PARTNER PROGRAM (CTP)	18
2.2 COMMUNITY RATING SYSTEM (CRS)	19
2.3 FLOODPLAIN 101	25
3.0 FLOOD HISTORY AND RISK ASSESSMENT	28
3.2 FEMA REPETITIVE LOSS AREAS	32
3.3 RISK ASSESSMENT (HAZUS)	32
3.4 PUBLIC AND PRIVATE INFRASTRUCTURE	33
3.5 FUTURE CONDITION CONSIDERATION AND IMPACTS TO FLOODPLAIN	33
4.0 FLOOD RISK REDUCTION AND FLOODPLAIN STRATEGIES	34
4.1 PROTECT FLOODPLAIN NATURAL FUNCTIONS AND VALUES	41
4.1.1 Living River Approach	41
4.1.2 Good Neighbor Policy	43
4.1.3 Floodplain Function and Flood Hazards	43
4.2 HIGHER REGULATORY STANDARDS	46
4.2.1 Revised Ordinances	46
4.3 FLOOD DATA INFORMATION AND MAINTENANCE	48
4.3.1 Up-to-Date and Consistent Data Collection	48
4.3.2 Risk Mapping Assessment and Planning (Risk MAP)	49
4.3.3 Updating and Maintaining DFIRM	49
4.3.4 Elevation Reference Mark Maintenance	49
4.3.5 Floodway Delineation	50
4.3.6 Unsteady-state model for the Carson River	50
Carson River Watershed Regional Floodplain Management Plan FINAL DRAFT 10/2018	i   Page

4.3.7 Photo Monitoring52	L
4.3.8 Rain Gage Network	L
4.4 CHANNEL MIGRATION AND BANK EROSION MONITORING52	<u>)</u>
4.5 FLOODPLAIN AND FLOOD HAZARD OUTREACH AND EDUCATION55	5
4.6 REDUCTION OF INFRASTRUCTURE IMPACTS57	7
4.7 MAP/STUDY ALLUVIAL FAN FLOOD HAZARDS58	3
4.8 STORMWATER MITIGATION59	)
5.0 IMPLEMENTATION	L
5.1 STEPS FOR PLAN IMPLEMENTATION62	L
5.1.1 Summary of Suggested Actions62	L
5.2 MONITORING AND REVISION62	<u>)</u>
5.3 LINKING REGIONAL FLOODPLAIN MANAGEMENT WITH OTHER PLANS	<u>)</u>
5.3.1 Hazard Mitigation Plans	<u>)</u>
5.3.2 Carson River Watershed Adaptive Stewardship Plan63	3
5.3.3 Carson River Flood Mitigation Plan63	3
5.4 ADDITIONAL REGULATORY AND PERMITTING AGENCY COORDINATION64	ļ
5.5 POTENTIAL FUNDING SOURCES	5
6.0 PLANNING PROCESS	7
7.0 EMERGENCY RESPONSE AND FLOOD WARNING	3
7.1 FLOOD FORECAST AND WARNING SYSTEMS69	)
8.0 REFERENCES	L

## List of Figures

Figure 1. Carson River Watershed	14
Figure 2. Graph of monthly average flow conditions for 2017 compared to period of record	17
Figure 3. CRS 510 Floodplain Management Planning Checklist	22
Figure 4. Floodplain Components	25
Figure 5. Alluvial fan graphic from Nevada Floods Brochure FS 14-12 created by UNR Cooperative Extension	30
Figure 6. Channel movement from 1906 to 2003 (Courtesy of Randy Pahl and Jean Stone, NDEP)	53
List of Figures	
Table 1. Population growth from 1990 to 2015	13
Table 2. 1997 New Year's flood damage estimates and 2017 damage estimates, Carson and Truckee Rivers*	15
Table 3. Comparison of average monthly flows (cfs) at Carson River near Carson City	17
Table 4. Preliminary damage assessment (PDA) in 2017 for northern Nevada counties	17
Table 5. Mapping activity statement projects completed	19
Table 6. CRS activities outlined in CRS Coordinator's Manual (2017)	20
Table 7. Community Rating System classification and flood insurance premium reductions	21
Table 8. Statistical chances of being flooded during a 30-year mortgage	27
Table 9. Potential flood impacts related to flood stage for Carson River near Carson City (USGS)	29
Table 10. Repetitive loss areas within CRS communities in Carson River Watershed (2018)	32
Table 11. Summary of strategies and suggested actions (SA) for watershed flood risk reduction	35
Table 12. Additional regulatory and permitting agency coordination	65
Table 13. Federal, state and local funding sources	66
Table 14. Emergency response contact information as of 9/2018	68
Table 15. Flood forecast and warning systems and weather stations in the Carson River Watershed	70

### **APPENDICES**

Appendix A Floodplain Management Plan Update / Revision Process

Appendix B Rapid Evaluation of the Carson River

Appendix C 2018 Risk MAP Discovery

Appendix D CWSD Project Report Links & FEMA County Flood Insurance Rate Maps Links

Appendix E County Progress Reports

Appendix F Risk MAP Charter & FEMA CTP Agreement

Appendix G Adoption of RFMP

### **ABBREVIATIONS**

ASFPM Association of State Floodplain Managers

BFE Base Flood Elevation cfs cubic feet per second

CLOMR Conditional Letter of Map Revision

CRC Carson River Coalition
CRS Community Rating System

CWSD Carson Water Subconservancy District dFIRM Digitized Flood Insurance Rate Map

ERM Elevation Reference Mark

FEMA Federal Emergency Management Agency

FIRM Flood Insurance Rate Map
FMA Flood Mitigation Assistance
LOMR Letter of Map Revision

msl mean sea level

NBMG Nevada Bureau of Mines and Geology

NDEP Nevada Division of Environmental Protection

NDWR Nevada Division of Water Resources
NFIP National Flood Insurance Program
NGO Non-Government Organization
NPS Non-point Source Pollution
NAVD North American Vertical Datum
SFHA Special Flood Hazard Area

RFMP Regional Floodplain Management Plan
UNCE University of Nevada Cooperative Extension

USACE U.S. Army Corps of Engineers

USGS U.S. Geological Survey

Carson River Watershed Regional Floodplain Management Plan FINAL DRAFT 10/2018	<b>v  </b> P a g e

## **PREFACE**

The purpose of this Regional Floodplain Management Plan (RFMP) is to create a long-term vision and develop strategies which utilize a Living River Approach for meeting floodplain management objectives to reduce flood damage impacts in the Carson River Watershed. The RFMP revision process reviews regional flood risks and suggests watershed-wide strategies and actions to mitigate and reduce these hazards and risks while maintaining objectives. It also documents regional and local progress on meeting plan objectives.

The RFMP is a living document to guide implementation of suggested actions (Table 11) for regional floodplain management planning which is compatible with each community's planning activity documents and is meant to serve as a quick reference for each identified floodplain management strategy.

The five county boards that reside on the Carson River within the watershed have all adopted the 2008 Plan and the 2013 Update in support of this regional floodplain management approach and have agreed to work together to implement these suggested actions. These suggested actions continue to be supported by local, state, and federal agencies, non-government bodies, and residents, and this revised RFMP will again be presented to each of the counties in the Carson River Watershed for formal adoption (Appendix G).



Bafford Lane Bridge, Fallon, Nevada

### Acknowledgement:

Thank you to CWSD's board and staff and all the members of the Carson River Coalition Floodplain and River Management Working Group. Your support has been critical. We also want to specifically thank NDEP's Water Quality Planning Division, Lahontan Regional Water Quality Control Board staff and county staff members. The data and input you provided to draft this document are key ingredients to successful regional floodplain management. This RFMP revision was funded through FEMA's Cooperating Technical Partner program.

### **EXECUTIVE SUMMARY**

Flooding is a regular occurrence in the Carson River Watershed. It is also one of the costliest natural disasters our communities face. Ongoing floodplain management can reduce future flooding by planning for new development, population growth, and mitigating flood hazards. This revised RFMP recognizes the importance of balancing the river's natural floodplain form and function with various land uses to reduce flood damage impacts in the Carson River Watershed.

A primary focus of this Carson River Watershed RFMP is promoting floodplain management and restoration activities which allow the river to access its natural floodplain. This RFMP revision reviews regional flood risks and suggests watershed-wide strategies and actions to reduce and mitigate these hazards and risks while maintaining plan objectives.

This RFMP addresses the Federal Emergency Management Agency (FEMA) requirements for floodplain management planning and delineates potential credit for the National Flood Insurance Program (NFIP) Community Rating System (CRS). The RFMP is a supplemental document to the Carson River Watershed Adaptive Stewardship Plan (2007/2017) and updates the Floodplain Conservation Category, one of seven integrated watershed management categories outlined in that document. The RFMP's strategies for flood mitigation are consistent with the State of Nevada's and each participating county's Multi-Hazard Mitigation Plan (Section 5).

This revision is a collaborative effort guided by Carson Water Subconservancy District (CWSD) and the Carson River Coalition's (CRC) Floodplain and River Management Working Group. The Carson River Coalition is a long-standing group of interested stakeholders made up of local, state, and federal agencies, local non-profits, landowners, and residents. CRC members support addressing the impacts of flooding with a regional approach which considers the health and safety of residents, the river, and

# STRATEGIES TO MITIGATE FLOOD HAZARDS:

- 1. Protect Natural Floodplain Function and Values
- 2. Set Higher Regulatory Standards
- 3. Collect Flood Data Information and Maintenance
- 4. Balance Channel Migration and Bank Erosion Monitoring
- 5. Increase Floodplain and Flood Hazard Outreach and Education
- 6. Reduce Infrastructure Impact
- 7. Map/Study Alluvial Fans
- 8. Minimize Stormwater Impacts

## ACHIEVE STRATEGIES WHILE MAINTAINING OBJECTIVES:

- Manage economic development without sacrificing floodplain and river form and function.
- Ensure public safety upstream and downstream.
- Protect property rights while conserving natural resources.
- Provide river continuity and connectivity - connection of river to its floodplain.
- Protect and improve water quality and wildlife habitat.
- Promote conservation of lands within the river corridor.

the watershed. CRC members developed the long-term vision, the Living River Approach, which recognizes the

importance of balancing the river's natural floodplain form and function with various land uses to reduce flood damage impacts in the Carson River Watershed. This RFMP also recognizes that flooding is a watershed-wide challenge and the actions of one community affect surrounding communities. The 48 suggested actions (see Table 11) are outcomes of CRC collaboration, FEMA requirements, and the application of long-term regional floodplain management principles (see Watershed Guiding Principles and/or Carson River Main Message publication).<sup>1, 2</sup>





<sup>&</sup>lt;sup>1</sup> http://www.cwsd.org/carson-river-coalition/

<sup>&</sup>lt;sup>2</sup> http://www.unce.unr.edu/publications/files/nr/2004/fs0471.pdf

## 1.0 INTRODUCTION AND BACKGROUND

## STRATEGIES TO MITIGATE FLOOD HAZARDS:

- Protect Natural Floodplain Function and Values
- 2. Set Higher Regulatory Standards
- 3. Collect Flood Data Information and Maintenance
- 4. Balance Channel Migration and Bank Erosion Monitoring
- 5. Increase Floodplain and Flood Hazard Outreach and Education
- 6. Reduce Infrastructure Impact
- 7. Map/Study Alluvial Fans
- 8. Minimize Stormwater Impacts

# ACHIEVE STRATEGIES WHILE MAINTAINING OBJECTIVES:

- Manage economic development without sacrificing floodplain and river form and function
- Ensure public safety upstream and downstream
- Protect property rights while conserving natural resources
- Provide river continuity and connectivity - connection of river to its floodplain
- Protect and improve water quality and wildlife habitat
- Promote conservation of lands within the river corridor

The first humans likely entered the Carson River Watershed around 12,000 years ago. Known as the Martis people, they built pit houses along the edges of valleys close to springs and smaller streams. During this period the valley bottoms of the Carson Watershed were seasonally inundated, and wetlands were more abundant. The western pioneers didn't arrive en masse until the 1840's looking for opportunities to search for gold through placer mining. The larger incorporated settlements we know today (Genoa, Dayton) began to establish during the 1850's in response to the initial mining boom of the Comstock Era from 1860 to 1920. Agricultural operations grew in response to the new demand for food supplies and other goods desired in the rapidly expanding mining communities. Requiring access to water to support crops and animals, farms and ranches occupied the lands adjacent to the Carson River. Agriculture claimed these tracts and inadvertently preserved the undeveloped floodplains we enjoy today along the Carson River.

This agrarian land use has provided for unique opportunities. Most often communities develop directly adjacent to rivers and encroach upon floodplains. As a result, businesses and residences within the floodplain suffer severe economic loss during flood events. In contrast, floodplain development is minimal in Carson River Watershed communities, and today the open floodplain land along the river offers the best forms of natural flood protection.

This document demonstrates how floodplains provide for public safety during flooding events by storing and slowing down floodwaters. They also enhance our communities and help preserve our natural resources by recharging groundwater, protecting water quality, and providing wildlife habitat.

The Carson River Watershed, like most Eastern Sierra basins, experiences different types of flooding

depending on the season and nature of the storm. The most damaging type of flood is a rain-on-snow event.

These storms tend to be infrequent but are large-scale and can cause tremendous damage. The second type of flooding is an extended high-water flow event, often associated with an atmospheric river or the succession of multiple storms. These extended events of tremendous hydraulic pressure lead to bank failure and even the collapse of structures like bridges and roads. Finally, the Carson River Watershed experiences a combination of alluvial fan flooding, flash flooding, and debris flows. These tend to be localized and small-scale but can be very damaging to public infrastructure and the affected property owners. These different types of floods create distinct types of hazards and damages. Proper planning and implementation of floodplain management strategies is essential to build resilient communities prepared for all types of flood scenarios.

According to FEMA statistics, floods cause a greater loss of life and property and devastate more families and communities across the United States than all other natural hazards combined. Floods still occur, and losses rise despite attempts to control damage with costly flood control infrastructure (e.g., levees and dams). Across the United States people and communities are recognizing how protecting the natural resources and functions of floodplains can effectively reduce flood losses. Therefore, FEMA encourages communities to adopt and implement programs which preserve floodplain resources and functions through funding and incentives to reduce flood hazards and risk. FEMA recognizes floodplain management plans that provide a written description of the flood risks and actions a community will take to address how to mitigate those flood hazards. The National Institute of Building Sciences recently reported "mitigation funding can save the nation \$6 in future disaster costs, for every \$1 spent on hazard mitigation (Natural Hazard Mitigation Saves: 2017 interim Report). <sup>3</sup>

A floodplain management plan assists communities in building resiliency and reducing flood risk. Flood hazards in the Carson River Watershed are primarily due to allowing residences and other structures to be built within the floodplain, river corridor, or on alluvial fans. By placing family residences and businesses in flood prone areas, the potential for considerable damage or loss of life increases.

Since there is little storage to provide flood control in the Carson River's upper watershed, large events can lead to unattenuated downstream flooding. During a major flood event, both Carson Valley and Dayton Valley are typically inundated. Over-bank flows often reach depths of multiple feet. Continued development on open floodplain lands and river and alluvial fan corridors will intensify future flooding events causing inundation in areas that have not previously flooded. Initially elevating building pads, foundations and first floors above the 100-year flood level (base flood elevation) may appear to protect the inhabitants. However, this extra fill reduces a floodplain's natural storage capacity, while increasing flow velocity and can divert flows into new locations.

Regional flooding has been exacerbated in the last decade by highly variable weather conditions. The watershed is subject to extreme drought, forest fires, excessive rain, with minimal snowfall one year and record-breaking amounts of snow the next. In addition to variable weather, there is a significant elevation gradient between the high Sierra and the Carson Sink.

 $<sup>^3\</sup> https://www.nibs.org/news/381874/National-Institute-of-Building-Sciences-Issues-New-Report-on-the-Value-of-Mitigation.htm$ 

In the past five years, variable weather has created many diverse types of flood hazards that often catch our communities surprised and unprepared. In 2017, riverine floods caused extensive damage watershed- wide. In 2014, 2015, and 2017, localized alluvial fan floods inundated neighborhoods, clogged drainage infrastructure, and covered roads with sediment and debris. In 2016 and 2017, post-fire flooding caused mudslides and debris flows in multiple locations in the upper watershed.

Presently most of Carson Watershed communities are acutely aware of riverine floods; however as our climate and weather patterns become more variable other types of flooding (alluvial fan/flash flooding, post-fire flooding, and extended high riverine flows) are becoming more frequent. We need to increase awareness to these other flood risks and emphasize the necessity of preparation and mitigation. All of these factors warrant this holistic floodplain management approach to identify and mitigate flood hazards throughout the Watershed.

### 1.1 STRATEGIES

The purpose of this RFMP revision is to continue support of the adopted *Living River Approach* in river and floodplain management and to reduce flood damage impacts in the Carson River Watershed. The *Living River Approach* recognizes the importance of balancing the river's natural floodplain form and function (fluvial geomorphology) with various land uses. Therefore, the objectives and strategies of this RFMP include:

- Connect floodplain to its riverine channels;
- Provide seasonal continuity of riverine flows;
- Improve water quality;
- Recharge the water supply;
- Mitigate flood hazards;
- ❖ Keep structures out of unstable, unsafe areas near river channels;
- Minimize modification of riverine channel and riparian habitat;
- Balance sediment input with sediment transport;
- Convey variable flows which preserve and restore habitat in the floodplain;
- Sustain fish, birds, and other wildlife;
- Enhance aesthetic and recreational qualities which enrich the human environment;
- ❖ Minimize Stormwater impacts through various best management practices; and
- Implement Post Disaster mitigation measures.

Minimizing stormwater impacts using methods such as green infrastructure/Low Impact Development and Post-Disaster Mitigation are additional strategies identified to mitigate flood hazards. As effects of actions are felt watershed-wide, communities are key to ensure the long-term objectives are maintained as these strategies are implemented.

### 1.2 REGIONAL APPROACH AND PLAN ADOPTION

Communities benefit from a regional approach through consistency in planning efforts, programs and projects. Carson Water Subconservancy District (CWSD) coordinates cooperative action between counties and other stakeholders to address river and floodplain and river management so hazards within the region are recognized, prioritized, and addressed. This approach provides a big picture view that helps communities understand the benefit of conserving floodplain lands both within and outside their respective jurisdictions to protect community members from flooding hazards. CWSD coordinates messaging with federal, state and local partners so flood outreach and education to residents, policy makers, and elected officials is consistent. A regional approach reduces duplication of efforts, amplifies messaging and supports community efforts.

### Regional floodplain management benefits:

- Enhance public safety by reducing flooding risk to all communities;
- Reduce flood damage costs to all communities;
- Enhance awareness of flood danger and risk throughout watershed;
- Provide messaging consistency with resources for local floodplain programs;
- Deliver collaborative support to local floodplain administrators;
- Maximize Community Rating System credit;
- Lower community flood insurance rates; and
- Increase funding leverage and opportunities.

### 1.3 WATERSHED CHARACTERISTICS

The Carson River Watershed (Watershed) is the land in Nevada and California that captures, stores, and releases rain and snowmelt to the Carson River (Figure 1). It is located east of the Sierra Nevada range and is characterized by partly filled alluvial valleys ranging in elevation from 3,000 to 6,000 feet above mean sea level (msl), surrounded by mountains ranging in elevation from 6,000 to 11,000 feet msl. The area is seismically active with a complex series of faults spanning a large area of Western Nevada. The Genoa Fault Zone is one of the most active faults in the region (Ramelli, et al., 1999).

The watershed consists of 3,966 square miles, with 606 square miles located in California. The Carson River flows approximately 184 miles from its headwaters in Alpine County, California, to the terminus at the Carson Sink in Churchill County, Nevada. The upper watershed in the Sierra Nevada experiences long, very cold winters and short, moderate to warm summers. The upper elevations receive more than 40 inches of precipitation per year, usually as snowfall, decreasing to about four to eight inches in the arid to semi-arid valley floors. Habitats within the watershed range from dry, salt desert scrublands, and sagebrush steppes to lush mountain meadows, forest, and aspen groves. Watershed characteristics and history are comprehensively detailed in Section 3 of the Carson River Watershed Adaptive Stewardship Plan (CWSD 2017).<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> http://www.cwsd.org/carson-river-watershed-adaptive-stewardship-plan/

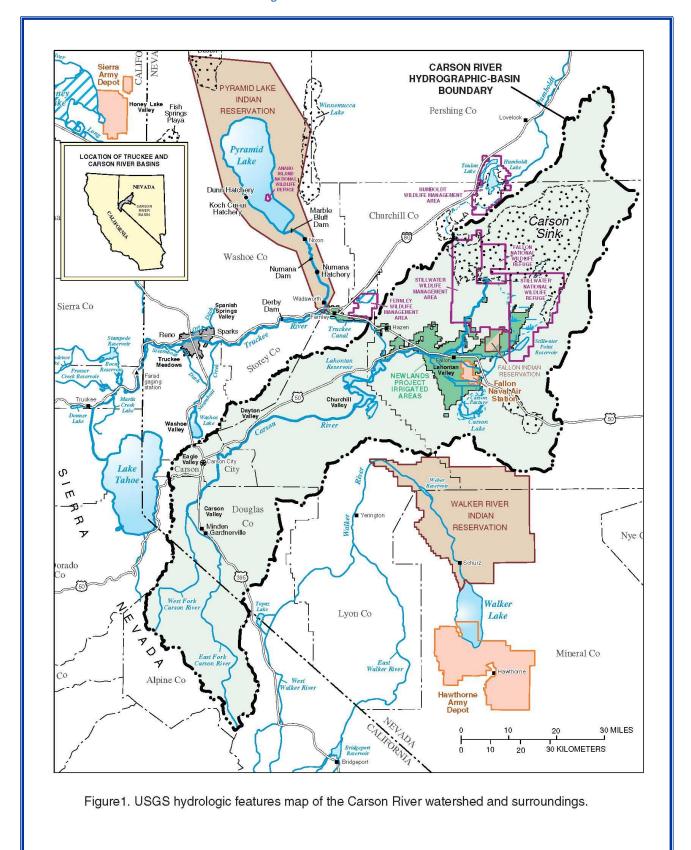
Population centers in the watershed include the Minden/Gardnerville area in Douglas County, Carson City, Dayton and Silver Springs in Lyon County, and Fallon in Churchill County. The physical setting of the watershed has somewhat influenced the occurrence and size of population centers. Localized urban and residential areas (often located along or near the river) are separated by larger areas of ranchlands, farmlands, or sagebrush. A significant increase has been seen in population over the last few decades (Table 1), with Lyon and Douglas Counties experiencing the greatest population growth (166% and 74%, respectively). These areas provide the greatest opportunities for continued floodplain protection.

Table 1. Population growth from 1990 to 2015

	1990	2000	2015	
Alpine County	1,113	1,113	1,071	
Douglas County	27,637	41,259	48,020	
Carson City	40,443	52,457	54,742	
Lyon County	20,001	34,501	53,179	
Storey County	2,526	3,399	4,051	
Churchill Count	y 17,938	23,982	24,198	

Source: US Census Data (www.data.gov)

Figure 1. Carson River Watershed



### 1.4 ECONOMIC IMPACTS

During the 1997 flood event, economic damages to the communities adjacent to the Carson River were orders of magnitude less than those of adjacent watersheds such as the Truckee River Watershed (Table 2). This difference can largely be attributed to the extent of development on floodplain lands adjacent to the Truckee River in Washoe County, as opposed to the extent of floodplain protection on lands adjacent to the Carson River. The Carson River is surrounded by many areas that have remained agricultural or otherwise undeveloped, thereby retaining floodplain function, and lessening the economic impact when large-scale flooding events occur.

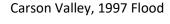




Table 2. 1997 New Year's flood damage estimates and 2017 damage estimates, Carson and Truckee Rivers\*

	1997 FLOOD DAMAGE	2017 FLOOD DAMAGE
Alpine County <sub>1</sub>	\$331,372	\$1,250,003
Douglas County <sub>2</sub>	\$13,100,000	\$475,000
Carson City <sub>2</sub>	\$5,300,000	\$1,700,000
Lyon County <sub>2</sub>	\$10,000,000	\$100,000
Churchill County <sub>2</sub>	\$345,000	\$5,800,000
Storey County <sup>4</sup>		\$288,623
Total Carson River	\$29,076,372	\$9,613,626
Total Washoe County Only	\$686,000,000	

Source: 1) Alpine County Auditor's Office; 2) NBMG 1998; 3) FEMA (<a href="https://www.fema.gov/media-library-data/1511811936286-6a8ffe2fd0ff2e7a675025c95704eb79/11-27-2017">https://www.fema.gov/media-library-data/1511811936286-6a8ffe2fd0ff2e7a675025c95704eb79/11-27-2017</a> Daily Public Assistance Grant Awards.xlsx)4) Storey County Planner's Office \*Cost estimates include entire counties not just the Carson River Watershed and do not represent the actual paid out costs associated with the 1997 flood event.

Many residents have regularly dealt with flooding along the Carson River as the 1997 and 2005 flood events directly affected the floodplain. More recently, summertime cloudburst events on hillslopes or alluvial fans beyond the river corridor have resulted in flash flooding. These flood events have left residents wary and communities in need of money to pay for the cleanup of roads and infrastructure. Record breaking winter snowfall in 2017 led to melt conditions causing high flows and flooding that lingered for months (Table 3). This resulted in saturation of lands and structures adjacent to the river, causing hazardous conditions and continuously eroding the banks and channels. Local ranchers experienced loss of productive lands as portions washed away along the river corridor due to this flooding. Agricultural fields were saturated for months but provided area for the high flows to spread out across the natural floodplain.

With no upstream storage, record snowfall in 2017 also led to record runoff volumes in the Carson River and downstream into Lahontan Reservoir. Lahontan Reservoir was designed to store approximately 300,000 acrefeet of water. However, in 2017, the inflow was three-times this amount. The Carson River alone had its largest cumulative flow volume on record at 920,000 acre-feet (the average is 269,000 acre-feet). Construction of emergency structural improvements to convey the water away from populated areas was accomplished in only a few weeks, as there was significant threat of imminent, widespread, potentially damaging flooding to the communities of Fallon and Churchill County. The actions to release and convey the water from Lahontan Reservoir was at a cost of almost \$5.8 million; costs for the Nevada Department of Transportation (NDOT) were approximately \$1.5 million for the culverts under Highway 50/95. Monthly average river flow data from 1940 through 2016 (USGS Carson River Gage near Carson City, 10311000) was compared to the monthly flows during 2017, emphasizing the difference between the two periods of record (Table 3, Figure 2). The relentless storms and resultant floods in the first few months of 2017 yielded two Presidential Disaster Declarations in Northern Nevada<sup>5</sup> as summarized in Table 4. While the series of alluvial fan or flash flood events in 2014 and 2015 resulted in damage to residents in some communities, the costs of cleanup did not reach the required minimum to receive a disaster declaration. A lesson learned during those events, however, was that an accumulation of costs by multiple jurisdictions affected could have brought a declaration, potentially allowing for federal funds to help pay for the cleanup and damages.

These data highlight that the communities must maintain an awareness of the different type of flood events and continue to implement management strategies to address these hazards.

<u>DR-4307.</u> PDAs: A total of \$13,135,370 assessed (Washoe, Storey, Douglas, Carson City, Churchill, Humboldt, Elko); PA grants \$8,459,421.78 spent on Emergency Work (Categories A-B)), and \$4,990,193.52 (Permanent Work (Categories C-G)).

<sup>&</sup>lt;sup>5</sup> <u>DR-4303:</u> PDAs; (Douglas, Lyon, Storey, and Washoe; the independent city of Carson City; and the Pyramid Lake Paiute Tribe, the Reno-Sparks Indian Colony, and the Washoe Tribe of Nevada and California). A total of (Total Public Assistance Grants (PA)), \$3,678,371.81 (Emergency Work (Categories A-B)), and \$3,936,634.38 (Permanent Work (Categories C-G)). <u>DR-4307.</u> PDAs: A total of \$13,135,370 assessed (Washoe, Storey, Douglas, Carson City, Churchill, Humboldt, Elko); PA grants

Table 3. Comparison of average monthly flows (cfs) at Carson River near Carson City

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT
1940 - 2016	348	363	409	580	1,153	921	252	53	42	95
2017	1,397	2,302	1,404	1,910	3,162	3,050	1,114	235	215	236

Figure 2. Graph of monthly average flow conditions for 2017 compared to period of record

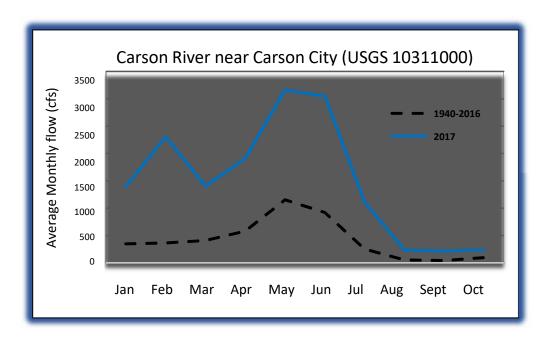


Table 4. Preliminary damage assessment (PDA) in 2017 for northern Nevada counties for which a Presidential disaster was declared

	DAMAGE ASSESSMENT	COUNTIES AFFECTED
January 5-14, 2017 DR-4303	\$14,988,043	Washoe, Storey, Lyon, Douglas, Carson City,
Feb. 27-Mar. 3, 2017 DR-4307	\$13,135,370	Washoe, Storey, Douglas, Carson City, Churchill, Humboldt, Elko

# 2.0 FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)

The Federal Emergency Management Agency (FEMA) coordinates the federal government's response to all domestic disasters, whether natural or man-made. FEMA's suite of disaster actions includes disaster preparation, loss prevention, hazard mitigation, and response and recovery when catastrophes strike. The National Flood Insurance Program (NFIP) was created in 1968 to provide flood insurance to homeowners. The NFIP encourages communities to enact and enforce minimum federal floodplain regulations so residents qualify for flood insurance. Communities that adopt regulations that exceed the NFIP's minimum standards earn premium discounts for residents who purchase flood insurance. This premium discount program is described in depth in section 2.2.

### 2.1 COOPERATING TECHNICAL PARTNER PROGRAM (CTP)

FEMA carries out some of its flood hazard mitigation activities through the Cooperating Technical Partner (CTP) program. This program provides funding to local communities for actions such as flood hazard map revisions, flood hazard mitigation planning, and outreach and education. Created in 1999 to help FEMA stretch limited mapping dollars and increase local involvement in the creation of floodplain mapping projects, the CTP Program creates partnerships between FEMA and participating NFIP communities, regional agencies, state agencies, tribes, and universities that are interested and capable of being active participants in the FEMA flood hazard mapping program. Each fiscal year, FEMA issues a Notice of Funding Opportunity (NOFO) document to announce the availability of the CTP cooperative agreement funding opportunity. The NOFO describes the available funding, priorities, requirements and process for eligible applicants to request funding for program activities. CWSD has been a CTP since 2005, and through its activities it acquires, administers, and distributes FEMA project funding and oversees all funded projects. Each funding round includes a Mapping Activity Statement (MAS) which identifies the various flood studies and activities that will be accomplished. From 2010 to 2018, CWSD has received approximately \$2,800,000 from FEMA, and has provided over \$500,000 as in-kind and cash match. Projects resulting from CWSD CTP funding are detailed in Table 5. Listed MAS project funding includes LiDAR or surveying. The CTP agreement is included as Appendix F and the links to CTP projects CWSD has completed is in Appendix D.

Parks and Open Space are good uses in a floodplain. Morgan Mill River Access, Carson City, 2017



Table 5. Mapping activity statement projects completed

MAS	YEAR	CTP PARTNERSHIP PROJECT
1	2012	Physical Map Revision (PMR) of the portions of the Carson River through Lyon County.
2	2014	PMR of the portions of the Carson River from Lyon County to Carson City
3	2015	Hydraulic modeling of the Carson River in the Carson Valley
4	2016	Hydraulic modeling of the Carson River in the Carson Valley; Mitigation Plan and Draft Ordinance created
5	2016	Map alluvial fan watersheds in Douglas County and the Eagle Valley Golf Courses A&B Drainages in Carson City; support Northern Nevada Flood Awareness Campaign.
6	2017	Identification and mitigation projects in Douglas County; support Northern Nevada Flood Awareness Campaign; and creation of Carson City Inundation maps
7	2018	Update the Saliman/Voltaire alluvial fan drainages in Carson City; create a Johnson Lane Area Drainage Master Plan in Douglas County; and update the 2012 Discovery Report and 2013 Regional Watershed Floodplain Management Plan; and funded public outreach and education
8	2018	Creation of a Dayton Valley Area Drainage Master Plan in portions of Lyon and Storey Counties; update floodplain ordinances in Alpine County, California, and Douglas, Carson City, and Lyon Counties in Nevada; and work with state and federal partners to continue flood outreach and education.

### 2.2 COMMUNITY RATING SYSTEM (CRS)

The Community Rating System (CRS)<sup>6</sup> supports the NFIP by providing a premium discount to policyholders if their communities participate in the program. The CRS program design encourages communities to implement floodplain management programs that go above and beyond the minimum NFIP requirements. Community activities are scored by Public Information Activities; Mapping and Regulatory Activities; Flood Damage Reduction Activities; and Flood Preparedness Activities. These 19 activities are shown in Table 6 and are utilized in formulas that measure the extent a community meets the goals of the CRS program to:

- 1. Reduce and avoid flood damage to insurable property;
- 2. Strengthen and support the insurance aspects of the NFIP; and
- 3. Foster comprehensive floodplain management.

Flood insurance premium discount rates are calculated by a community's CRS classification, which is tabulated as the sum of CRS activity points. There are 10 classes (1 through 10), with a Class 1 Community receiving the greatest flood insurance premium reduction. Table 7 provides a breakdown of the CRS credit points, classification and premium reductions, as well as the status of CRS classification for the counties within the Carson River Watershed.

<sup>&</sup>lt;sup>6</sup> https://www.fema.gov/media-library-data/1493905477815-d794671adeed5beab6a6304d8ba0b207/633300\_2017\_CRS\_Coordinators\_Manual\_508.pdf

Table 6. CRS activities outlined in CRS Coordinator's Manual (2017)

	ACTIVITY	MAXIMUM CRS POINTS
300	310 Elevation Certificates	116
Public Information Activities	320 Map Information	90
	330 Outreach Projects	350
	340 Hazard Disclosure	80
	350 Flood Protection Information	125
	360 Flood Protection Assistance	110
	370 Flood Insurance Promotion	110
400	410 Additional Flood Data	802
Mapping and Regulatory	420 Open Space Preservation	2,020
Activities	430 Higher Regulatory Standards	2,042
	440 Flood Data Maintenance	222
	450 Stormwater Management	755
500	510 Floodplain Management Planning	622
Flood Damage Reduction	520 Acquisition and Relocation	2,250
Activities	530 Flood Protection	1,600
	540 Drainage System Maintenance	570
600	610 Flood Warning Program	395
Flood Preparedness Activities	620 Levee Safety	235
rioda i reparediless Activities	630 Dam Safety	160

This regional floodplain management plan addresses activities eligible for CRS credit and provides a significant amount of points for participating communities in the Carson River Watershed (Figure 3). CWSD's integrated watershed management process includes many CRS activities which incorporate:

- Public information activities of Section 300 such as public outreach and flood protection information;
- Mapping and regulations activities in Section 400 such as flood hazard mapping and higher regulatory standards; and
- Flood damage reduction activities of Section 500 through its floodplain management planning, floodplain acquisition, and flood protection.

CWSD provides an annual CRS report summarizing these activities to watershed communities who participate in the CRS program. Watershed communities already conduct many of these activities during their regular maintenance and operations; therefore, obtaining the discount is often a matter of documenting those actions. *A Class 1 community can reduce flood insurance rates for homeowners in special flood hazard areas (SFHA) by 45%.* Currently, CRS communities in the watershed provide a 10% - 20% flood insurance rate reduction for homeowners in SFHAs as noted in Table 7.

Table 7. Community Rating System classification and flood insurance premium reductions

CREDIT POINTS	CLASS	SFHA	NON-SFHA	JURISDICTION
4,500 and above	1	45%	10%	
4,000 - 4,999	2	40%	10%	
3,500 - 3,999	3	35%	10%	
3,000 - 3,499	4	30%	10%	
2,500 - 2,999	5	25%	10%	
2,000 - 2,499	6	20%	10%	Douglas County, Carson City
1,500 - 1,999	7	15%	5%	
1,000 - 1,499	8	10%	5%	Storey County
500 - 999	9	5%	5%	
0 - 499	10	0	0	Lyon*, Churchill* Alpine County*

Notes: SFHA – special flood hazard area. \*Participates in the NFIP but does not currently participate in the CRS program.

### 510 FLOODPLAIN MANAGEMENT PLANNING CHECKLIST

Community: Alpine County, Ca. Douglas County, NV, Carson City, NV, Lyon County, NV, Storey County, NV; Churchill County, NV 2018 Carson River Regional Floodplain Management Plan

### **511.a** Floodplain Management Planning (FMP)

**Credit Points:** Enter the section or page number of the plan where each credited item can be found.

		Item	Step
CRS Step	Section/Page	Score	Total
<ol> <li>Organize to prepare the plan. (max:15)</li> <li>a. Involvement of Office Responsible for Community Planning (4)</li> <li>b. Planning committee of department staff (9)</li> <li>c. Process formally created by the community's governing board (2)</li> </ol>	1.a. – 1.c. Appendix A: FMP Revision Process		0
<ol> <li>Involve the public. (max: 120)</li> <li>a. Planning process conducted through a planning committee (60)</li> <li>b. Public meetings held at the beginning of the planning process (15)</li> <li>c. Public meeting held on draft plan (15)</li> <li>d. Other public information activities to encourage input (Up to 30)</li> </ol>	2. a. – 2. d. Appendix C: 2018 Risk Map Discovery & Appendix A: FMP Revision Process Applies to 2 a-d.		0
3. Coordinate with other agencies. (max: 35) a. Review of existing studies and plans [REQUIRED] (5) b. Coordinating with communities and other agencies ( Up to 30)	3.a. –3. b. Sections: 1.2, 2.2, 4.1, 4.1.1, Appendix A and Appendix C as listed above.		0
<ul> <li>4. Assess the hazard. (max: 35)</li> <li>a. Plan includes an assessment of the flood hazard [REQUIRED] with: <ol> <li>A map of known flood hazards (5)</li> <li>A description of known flood hazard (5)</li> <li>A discussion of past floods (5)</li> <li>Plan includes assessment of less frequent floods (10)</li> <li>Plan includes assessment of areas likely to flood (5)</li> <li>The plan describes other natural hazards [REQUIRED FOR DMA] (5)</li> </ol> </li> </ul>	4.a. 1 – 3 See Appendix D & Appendix B: Rapid Evaluation and associated KML file; Appendix C: Discovery, Appendix C Community Interview Reference Maps; 4.bd. –Section 3; Refer to County Hazard Mitigation Plans		0
<ol> <li>Assess the problem. (max: 52)</li> <li>a. Summary of each hazard identified in the hazard assessment and their community impact [REQUIRED] (2)</li> <li>b. Description of the impact of the hazards on: (max: 25)         <ol> <li>Life, safety, health, procedures for warning and evacuation (5)</li> </ol> </li> </ol>	Appendix C: 2018 Risk Map Discovery; Appendix I: See County Progress on Suggested actions; 5.a. – f. Refer to County Hazard Mitigation Plans		

- (2) Public health inlcuding health hazards to floodwaters/mold (5)
- (3) Critical facilities and infrastructure (5)
- (4) The community's economy and tax base (5)
- (5) Number and type of affected buildings (5)
- c. Review of all damaged buildings/flood insurance claims (5)
- d. Areas the provide natural floodplain functions (5)
- e. Development/redevelopment/Population Trends (7)
- f. Impact of future flooding conditions outline in Step 4, item c (5)
- 6. Set goals. [REQUIRED] (2)
- 7. Review possible activities. (max: 35)
  - a. Preventive activities (5)
  - b. Floodplain Management Regulatory/current & future conditions (5)
  - c. Property protection activities (5)
  - d. Natural resource protection activities (5)
  - e. Emergency services activities (5)
  - f. Structural projects (5)
  - g. Public information activities (5)
- 8. Draft an action plan. (max: 60)
  - a. Actions must be prioritized [REQUIRED]
    - (1) Recommendations for activities from two of the six categories (10)
    - (2) Recommendations for activities from three of the six categories (20)
  - (3) Recommendations for activities from four of the six categories (30)
  - (4) Recommendations for activities from five of the six categories (45)
  - b. Post-disaster mitigation policies and procedures (10)
  - c. Action items for mitigation of other hazards (5)
- 9. Adopt the plan. (2)
- 10. Implement, evaluate and revise. (max: 26)
  - a. Procedures to monitor and recommend revisions [REQUIRED] (2)
  - b. Same planning committee or successor committee that qualifies under Section 511.a.2 (a) does the evaluation (24)

Appendix C: 2018 Risk Map Discovery; Appendix E: See County Progress on Suggested actions; 5.a. - f. Refer to County Hazard Mitigation Plans 0 Section 1 and Section 4, Table 11; 0 Appendix C: 2018 Risk Map Discovery; Section 4 applies to all sections; specifics called out for each: 7.a. Section 1 & Section 4.3,4.5,4.6, 4.8 & Table 11; 7.b. Section 4.2; 7. c. Sections 4.1, 4.3; 7.d. Section 4.1; 7.e. Section 7; 7.f. Section 4.3 Appendix I; 7.g. Section 0 8.a. - 8. c. Conducted by each County Section 4 Suggested Actions is the Action See Also County Hazard Mitigation Plans 0 9. See Appendix G for County Adoption Dates 0 10.a. - b. Carson River Coalition Floodplain & River Mgt working groups meets regularly to assess and recommend revisions. Regional FMP is updated every 5 years. Refer to 0 Appendix A Maximum Credit for 510 FMP = 382 Plan Total:

510 FMP Checklist page 2



### 2.3 FLOODPLAIN 101

This section provides a brief overview of floodplains, how they function, and describes how FEMA regulates floodplains through the National Flood Insurance Program (NFIP).

The level area bordering a river channel is known as the floodplain; the area that is naturally subject to flooding (Figure 4). The river channel meanders through the landscape and over time shapes the surface geology of the landscape and deposits sand, silt, and other material. These deposits are referred to as alluvium.

The floodway is a critical component of the floodplain relative to maintaining the flood carrying capacity of the river. For regulatory purposes, the floodplain is divided into the floodway and the

100 YEAR FLOODPLAIN
FLOODWAY
FRINGE
FLOODWAY
CHANNEL

Figure 4. Floodplain Components

floodway fringe. A "Regulatory Floodway" means the channel of a river or other watercourse and the adjacent land areas that must be reserved to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height. Communities must regulate development in these floodways to ensure that there are no increases (also known as zero rise) in flood elevations. Within the floodway fringe, there must be no more than a 1' rise in flood elevations above base flood elevations.

**Floodplains perform natural and beneficial functions.** FEMA describes three types of "natural and beneficial functions" that warrant protecting floodplains in their natural state (FEMA

2002).

1. **Floodplains** in their natural state have an important positive impact on flooding. Flood waters can spread over a large area in floodplains that have not been encroached upon. This **reduces flood velocities** and provides flood storage to **reduce peak flows downstream**. Vegetation on the floodplain surface stabilizes soils during flooding. Protected floodplains reduce flood energy and, therefore, reduce damage to adjacent properties and areas downstream.

FEMA encourages state, local, and private programs that preserve or restore the natural state of floodplains.

- 2. **Floodplains** in their natural state provide "ancillary beneficial functions" beyond flood reduction. **Water quality is improved** in areas where natural vegetative cover acts as a filter for runoff and overbank flows. Natural floodplains moderate water temperature, reducing the possibility of damaging impacts to plants and animals.
- 3. **Floodplains** can act as **recharge** areas for **groundwater**, reduce the frequency of low flow events, and increase minimum flow rates of riverine systems.
- 4. **Floodplains provide habitat** for diverse species of flora and fauna, some of which can live nowhere else. They are particularly important as breeding and feeding areas for birds and other wildlife.

Floodplain Economic Value is often not considered. Services provided by undeveloped floodplain lands include flood protection, a public safety benefit, improved water quality, flood water retention, and wildlife habitat. These are economic goods even if they are not explicitly bought and sold like other commodities (Lichtenberg 1994). Floodplain managers recognize the costs to landowners of open floodplain lands who provide the benefits of these natural goods and services. Often referred to as ecosystem services, it is critical to acknowledge and support landowners who provide these benefits by preserving undeveloped or agricultural floodplain lands.

### Development within floodplains often occurs without consideration of the effects on floodplain function.

Development increases impermeable surfaces, such as buildings and pavement, as it replaces vegetative cover. Rather than being infiltrated into the ground, water runs off these hard surfaces. Replacing naturally functioning floodplains with impermeable surfaces significantly impacts water quality. This runoff becomes a vector for diffuse "nonpoint sources" (NPS) of pollution, such as lawn fertilizers, leached materials from waste disposal, sediment from excessive erosion, and chemicals from automobiles, to name a few. As NPS pollution accumulates in runoff, it threatens water quality. Natural floodplains and vegetated buffers along waterways can help significantly to mitigate this NPS pollution, also known as polluted runoff.

Land use that allows and encourages native vegetation to flourish is highly suitable for floodplains. Well-placed parks, trails, or other recreational areas that include native vegetation are ideal for flood storage capacity. They support the floodplain's natural and beneficial functions that protect water quality and sustain wildlife habitat. In the Carson River Watershed, agricultural lands provide a sizable portion of open lands that maintain flood storage capacity. These compatible land use choices are critical to naturally reduce flood hazard risks associated with a more developed floodplain.

A 100-year flood does not only occur once every hundred years; it can occur anytime since there's a 1% chance it could occur in any given year. Floods are frequently defined in probability terms of occurring in a given year. Floods are classified according to their frequency and depth. For instance, there are 10-year, 25-year, 50-year, 100-year, and 500-year floods. A 100-year flood is less frequent than a 10-year flood but is deeper and far more destructive. The 100-year flood is commonly referred to as the "base flood." However, floodplain managers are moving away from calling it a 100-year flood since many people underestimate their risk. Instead, they are referring to the base flood as a flood which has a 1% chance of occurring in any given year. The 1% annual chance (or 100-year) floodplain and the floodway makes up the Special Flood Hazard Area (SFHA). Buildings located within the SFHA

are required to have flood insurance as a condition of receiving a federally-backed mortgage loan or a home equity loan. Given that most mortgages have a 30- year repayment period, there is a 26% chance that the building located within a higher risk flood area will experience flooding during the life of the loan (Table 8). The occurrence of a flood does not affect the probability of a flood to occur again in the same or next year. Flood frequency values adjust either up or down as more data is collected and the flood frequency is recalculated. Bank full discharge is predicted to occur for most alluvial streams, like the Carson River, once every 1.5 years on average (Leopold 1994). Out-of-bank flooding occurs once every 2.3 years on average, with a 40% chance of occurring in a given year. Inappropriate development on vulnerable floodplain lands can cause an increase in the risk and frequency of flood-related damages to property and infrastructure. It is important to encourage

homeowners in areas adjacent to or in potentially susceptible areas to purchase flood insurance. As many residents learned during the 2014-2015 alluvial fan/flash flood events, residents everywhere must be aware of potential flood risks and hazards and be prepared accordingly.

Table 8. Statistical chances of being flooded during a 30-year mortgage. Percentages represent the probability of the flood occurring in any given year.

PERIOD OF TIME	10-YR FLOOD	25-YEAR FLOOD	50-YEAR FLOOD	100-YEAR FLOOD
1 year*	10%	4%	2%	1%
10 years	65%	34%	18%	10%
20 years	88%	56%	33%	18%
30 years	96%	71%	45%	26%
50 years	99%	87%	64%	39%

Source: Morgan, 2003

Floodways and flood zones are denoted on a FEMA flood insurance rate map (FIRM). FIRM maps delineate the flood hazard areas and divide the mapped areas into zones according to flood hazard factors. They are prepared for insurance rating, land use regulations, and for lenders in determining areas where flood insurance must be purchased. These are the maps that local governments typically use for determining locations of SFHAs. SFHAs have a high risk of flooding and are delineated by FEMA as flood Zones A and V (V refers to coastal flooding). Appendix C: 2018 Risk MAP Discovery Report shows the FEMA flood zones and links to FEMA DFIRMS provided in Appendix D. Because of activities coordinated by CWSD (see Table 5), FIRMs for many jurisdictions in the watershed have been and continue to be updated (Douglas, Carson, Lyon). In the remaining jurisdictions where FIRMs are outdated, the current watershed conditions may not be correctly represented; however, those jurisdictions are considering updating their county's FIRMS.

### 3.0 FLOOD HISTORY AND RISK ASSESSMENT

Repeated incidents of flooding in the Carson River Watershed are detailed on the U.S. Geological Survey (USGS) website, "Flood Chronology of the Carson River Basin." While rain-on-snow, high-intensity and short-duration flood events continue to occur, other flood events have raised awareness to the distinct types of flood hazards. These events include alluvial fan flooding; post-fire debris floods; extended periods of high river flows; and consistent rain which overwhelm stormwater systems. Incidents of these types of floods are described in detail in section 3.1.

The National Oceanographic and Atmospheric Administration (NOAA) National Weather Service (NWS) website<sup>7</sup>provides information on flood levels and associated potential flood impacts. Table 9 provides risk assessment information from NWS for the Carson River near Carson City. As evidenced in the table, 9,800 cfs begins to cause significant impacts to communities from flooding. If future conditions result in more frequent and more intense flooding events, *a flood greater than the 22,000 cfs event experienced in 1997, is not unrealistic*. For reference, in 2017, peak flow reached 10,500 cfs during the February runoff period. Sustained flows of 1,500 to over 3,000 cfs continued from March through October.

USGS Flood Chronology of the Carson River Basin available online at: https://nevada.usgs.gov/crfld/Carson/floodevents.htm



Flooding in Dayton Valley area 2017 (Courtesy NWS)

<sup>&</sup>lt;sup>7</sup> https://water.weather.gov/ahps2/hydrograph.php?wfo=rev&gage=stwn2

Table 9. Potential flood impacts related to flood stage for Carson River near Carson City (USGS) (Source: NOAA National Weather Service, Advanced Hydrologic Prediction Service: Reno: Carson River near Carson City)

LEVEL (FT)	FLOW (CFS)	POTENTIAL FLOOD IMPACTS
19.0	38,000	Incredible flood with damage previously unknown from Carson Valley to Fort Churchill including Empire and Dayton areas. USGS estimated 100 yr. flood.
17.0	29,600	Record flooding. All towns cut offbridges and roads destroyed.
16.0	25,800	Near record flooding with massive destruction throughout reach. Most towns isolated with transportation nearly impossible.
15.0	22,200	Major flood disaster with widespread destruction throughout reach from Genoa to Weeks. Transportation extremely difficult.
13.5	17,400	Flood disaster throughout reach. Transportation very difficult. Large number of structures affected and infrastructure damage (roads, bridges, power, water).
12.0	13,300	Extensive flooding with major damage. Most roads in valley areas flooded making transportation difficult. Massive erosion with large agricultural losses and cattle drownings.
11.0	10,900	Major flooding. Many roads and highways flooded. Transportation becoming difficultUS Hwy 395 closes. Massive bank erosion with the ability to wash away buildingscarsroads. River channel begins to move around laterally.
10.5	9,800	Moderate flooding through reach. Damage to roads, bridges, crops, irrigation systems, and buildings in lower areas. Transportation begins to be affected.
10.0	8,800	Flood stage. Minor to moderate lowland flooding with several homes having flood problems in Genoa, Carson Valley, Stewart, and Dayton. Minor to moderate damage to agriculture.
9.5	7,800	Minor flood impacts in lower portions of reach.
9.0	6,900	Minor lowland flooding through reach in lower flood prone areas.
8.5	6,000	Minimal lowland flooding through reach.
8.0	5,200	Monitoring stage. Flood threat and localized overbank flows begin in lowest areas.

### 3.1 TYPES OF FLOOD HAZARDS

Flooding, whether localized or basin-wide, is a common occurrence in the watershed. The three main types of flooding that occur are described by USGS (2006) as the following:

Main Channel (Riverine Flooding): Mainchannel floods result from rain on the mountain snowpack which contributes to rapid snowmelt. As flows in the Carson River increase due to the rapid snowmelt, the channel overflows and floods adjacent areas or floodplains. More recently, these types of floods have occurred due to unusually long runoff events due to heavy winter precipitation. Such floods emphasize the importance of maintaining the floodplain in a condition where it can take on the

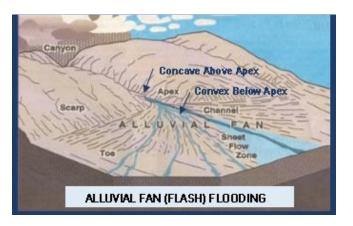
Lloyd's Bridge in Carson City; maximum depth measurements and known flow rates should be coordinated at such locations



additional flow without harm to life or property. Documented footage of the 1997 flood is available and useful for public outreach and education.<sup>8</sup>

The most significant recorded flooding event in the watershed occurred on New Year's 1997, when flows of up to 22,800 cfs ravaged Carson, Eagle, and Dayton Valleys. A decade later, on New Year's 2006, another flood (~12,000 cfs) reminded our communities that flooding regularly occurs on the Carson River. Some residents and natural resource managers reported flooding in areas during this relatively small event which had not previously flooded. Several potential causes of increased river flooding in areas previously considered safe during moderate to moderately high-volume water flows have been hypothesized as follows; however, more study is needed to verify why lower river flows are causing more damage:

Figure 5. Alluvial fan graphic from Nevada Floods Brochure FS 14-12 created by UNR Cooperative Extension



- Increase of floodplain development may be changing the flood routes and increasing velocities;
- ❖ Increased debris and sediment in the river are displacing water, bridges plugged with debris and sediment are causing water to back up.

Alluvial Fan Flooding: Also known as flash flooding, alluvial fan flooding results from intense rainfall during summer thunderstorms on alluvial fan surfaces (gently sloping, fan-shaped landforms common just below mountain canyons – Figure 5). Flash flooding is characterized by high-velocity flows, sediment and bedload transport, erosion and deposition, and unpredictable flow paths. The risks from this type of

flooding increase if development occurs on alluvial fans.

In the summer of 2014, the Johnson Lane area of Douglas County was damaged from three intense flash flood events (July 20, July 30 and August 6). The Nevada Division of Emergency Management (NDEM) conducted a damage assessment and estimated that 101 properties were damaged with a total cost to private homeowners of \$1.5 million. Damage to public infrastructure was estimated at \$927,205. In the summer of 2015, the Johnson Lane area of Douglas County was inundated from flash floods on July 8 and 9. A damage assessment conducted by NDEM estimated that 162 properties were damaged, and \$2.2 million was required to restore damaged public infrastructure.

In Lyon County and Storey County, the residential and commercial areas of Dayton Valley experienced several alluvial fan floods during the summers of 2014, 2015, and 2016. In 2017, alluvial fans in these counties received considerable damage from severe winter flooding. Damage to public infrastructures in the Carson River Watershed portions of Lyon County and Storey County has been estimated to be over \$5 million.

<sup>&</sup>lt;sup>8</sup> https://carsonvalleytimes.wordpress.com/2017/01/02/video-footage-from-the-new-years-flood-of-1997-20-years-ago/

<u>Debris Flows</u>: Debris flows are the result of water from intense rainfall or rapid snowmelt mixing with sediment and bedload to become a slurry like wet concrete. In steep canyon (for example, the east slope of the Carson Range), debris flows can reach high velocities, transport large boulders, and cause catastrophic damage from impact or burial. Debris flows usually originate in post-fire burn areas. Alpine County experienced debris flows in January and February 2017 after the Washington Fire. The East Fork of the Carson River next to Wolf Creek Road

was filled with debris and there were many landslides on Highway 89 adjacent to the East Fork of the Carson River.

Extended Periods of High Flows: In years when there is an uncharacteristically high snow pack, the duration of spring runoff is prolonged. These conditions can cause flooding below Lahontan Reservoir when the reservoir is near or at its storage capacity, creating a unique set of challenges. For instance, in 2017, record snowfall and subsequent snowmelt runoff led to the threat of flooding along the Carson River into the City of Fallon.

CWSD, in partnership with the River Corridor and Floodplain Management

Debris Flow in Alpine County, 2017



Working Group, conducted a Carson River Regional Flood Management Workshop on March 8, 2017, to discuss best options for mitigating flood risk from the high runoff expected. Stakeholders, including the U.S. Bureau of Reclamation (USBR), Truckee Carson Irrigation District (TCID), Churchill County and City of Fallon agricultural producers, and residents, discussed ideas on how to control the forecasted runoff volume, with ideas such as inter-basin transfer, groundwater injection, and revisiting former dam sites. However, to solve the immediate hazard within the timeframe required, downstream structural solutions were sought. An emergency task force convened including the TCID, Churchill County, USBR, and the Nevada Department of Transportation. The task force worked together to gather funding, approve designs, and install emergency weirs and ditches that released flows from Lahontan Reservoir and its irrigation ditches into the desert and onto Bravo 16, a Navy training range, and then east under new culverts placed on both U.S. Hwy. 95 and U.S. Hwy. 50. The water filled Carson Lake (generally a dry playa) and the construction of the "Big Dig" (a deep, wide channel) then carried the water under U.S. Hwy. 50 north of Grimes Point toward the Stillwater National Refuge and Carson Sink.

This creative solution averted severe damages to Churchill County and City of Fallon residential and commercial properties developed within the historic floodplain. These communities and local entities continue to work together to determine if this is the best permanent solution and consider any maintenance or follow-up mitigation measures to alleviate unforeseen impacts from the construction (e.g., dust, water quality, and invasive species).

### 3.2 FEMA REPETITIVE LOSS AREAS

According to FEMA, a Repetitive Loss (RL) property is any insurable building for which two or more claims of more than \$1,000 were paid by the National Flood Insurance Program (NFIP) within any rolling ten-year period, since 1978.

The history of the loss includes all flood claims paid on the property, regardless of any change(s) in ownership since the building's construction, or back to 1978. It is important to know about such areas as they affect the credits awarded under the CRS. The repetitive loss properties recorded by the CRS communities In the Carson River Watershed are listed in Table 10. Lyon County and Storey County do not participate in the CRS program.

JURISDICTION	REPETITIVE LOSS PROPERTIES:		
Alpine County	The only repetitive loss property is in Bear Valley, which is not in the Carson River Watershed.		
Carson City	3 repetitive loss properties		
Churchill County	1 repetitive loss property		
Lyon County	0 repetitive loss properties		
Douglas County	Within Douglas County, there are 2 repetitive loss properties in Genoa, 2 repetitive loss properties in Gardnerville, and 5 repetitive loss properties in Minden.		
Storey County	O repetitive loss properties		

Table 10. Repetitive loss areas within CRS communities in Carson River Watershed (2018)

### 3.3 RISK ASSESSMENT (HAZUS)

HAZUS is a nationally applicable standardized methodology that contains models for estimating potential economic losses from disasters such as floods, earthquakes, and hurricanes. HAZUS uses Geographic Information Systems (GIS) technology to estimate physical, economic, and social impacts of disasters. It graphically illustrates the limits of identified high-risk locations, and users can then visualize the spatial relationships between populations and other more permanently fixed geographic assets or resources for the specific hazard being modeled, a crucial function in the pre-disaster planning process.

At the current time, there is one HAZUS analysis done along the Carson River in Carson Valley, but it will be superseded when the Physical Map Revision currently under FEMA review becomes effective. This tool can provide valuable economic loss data to help guide floodplain management decision making, gauge the effects of future changes, and provide input into a community's capital improvement projects on a much broader basis. HAZUS data can be used in conjunction with the two-dimensional hydraulic modeling to generate baseline economic loss data. With much of the watershed studied using 2D modeling, communities should take advantage of these existing data sets and HAZUS to fully understand the potential impacts of future flood events. An analysis of potential economic losses from multiple return interval flood events could be either a FEMA or community funded effort. It could provide local agencies with an understanding of the cost versus benefit of capital improvements and the overall cost of flooding. New data and statistics would improve analysis focused on urban areas rather than that provided in past analysis (impacts on wilderness).

#### 3.4 PUBLIC AND PRIVATE INFRASTRUCTURE

The Carson River Watershed is typical of many irrigated watersheds in the western United States. The watershed is a large land mass traversed by the river, providing a water supply from which the local economy is largely based, and where agricultural needs are primarily served through a series of irrigation canals. Over the years many of the developed areas discharge their stormwater into irrigation canals. This results in an array of infrastructure owned by public and private entities. Local entities periodically conduct routine maintenance to ensure conveyance capacities. Jurisdictions generally have a stormwater inventory, inspection, and maintenance of such facilities which is included in their CRS (540) responsibilities. While public infrastructure may have some funding associated with maintenance costs, private irrigation infrastructure may not. However, it is equally important to maintain the private infrastructure, as it is usually the secondary receiver of the floodwaters. If not functioning or clogged, flood flows may back up onto adjoining properties or infrastructure, leading to risk or potential harm.

Future updates to this plan may start to inventory, categorize, and house public and private drainage and flood control infrastructure in the Carson River Watershed. An inventory of these facilities can provide stakeholders and end users a database of conveyance features to begin prioritizing maintenance and improvements and identify deficiencies in the system.

### 3.5 FUTURE CONDITION CONSIDERATION AND IMPACTS TO FLOODPLAIN

There is ongoing discussion at working group and technical advisory group meetings about the importance of outreach and education to residents outside of the federally regulated SFHAs within the 100-year floodplain SFHA. There is concern that critical infrastructure (hospitals, schools, fire stations) should be designed to be protected from the 500-year event. This should be concurrent with relating flood risk to residents to ensure they understand flood hazards exist beyond the 100-year floodplain. Flood insurance in the 500-year floodplain is prudent and is much less expensive than the 100-year floodplain. In addition, climate change impacts may result in changing storm patterns, rainfall amounts, and snow levels, adding uncertainty to future conditions. Sound floodplain management in the Carson River Watershed should include a margin of error in all decisions that accounts for this uncertainty.



Photograph of construction during the 2017 "Big Dig" in Churchill County

# 4.0 FLOOD RISK REDUCTION AND FLOODPLAIN STRATEGIES

As stated in Section 1, the long-term vision and strategies for regional floodplain management are categorized as follows:

- 1. Protect Natural Floodplain Function and Values
- 2. Set Higher Regulatory Standards
- 3. Collect Flood Data Information and Maintenance
- 4. Balance Channel Migration and Bank Erosion Monitoring
- 5. Increase Floodplain and Flood Hazard Outreach and Education
- 6. Reduce Infrastructure Impact
- 7. Map/Study Alluvial Fans
- 8. Minimize Stormwater Mitigation

Table 11 provides a summary of the suggested actions for each strategy presented in this section. Since this floodplain management plan and its suggested actions are elements of the Carson River Watershed Stewardship Plan, the correlation between the two documents is indicated. The table also includes suggested responsible parties and potential sources of funding for specific actions and correlates suggested actions to FEMA Community Rating System (CRS). Refer to Table 6 for a description of each CRS activity, defined objective, and listed activity elements.

Suggested actions are desirable actions to be completed within staffing and budgetary limitations to further local jurisdiction and Carson River Watershed Regional Floodplain Management Plan goals. The suggested actions updated from the 2008 RFMP are included in Table 11. As part of this update each jurisdiction reviewed the suggested actions to assess progress made, prioritize, and identify any new hazards or strategies for which additional suggested actions should be implemented. During the RFMP update process, and in conjunction with other watershed plans (Stewardship Plan, Table 8.8), additional strategies and suggested actions were recommended. These include recognition of alluvial fans and associated hazards, stormwater, and Low-Impact Development considerations.

Table 11. Summary of strategies and suggested actions (SA) for watershed flood risk reduction

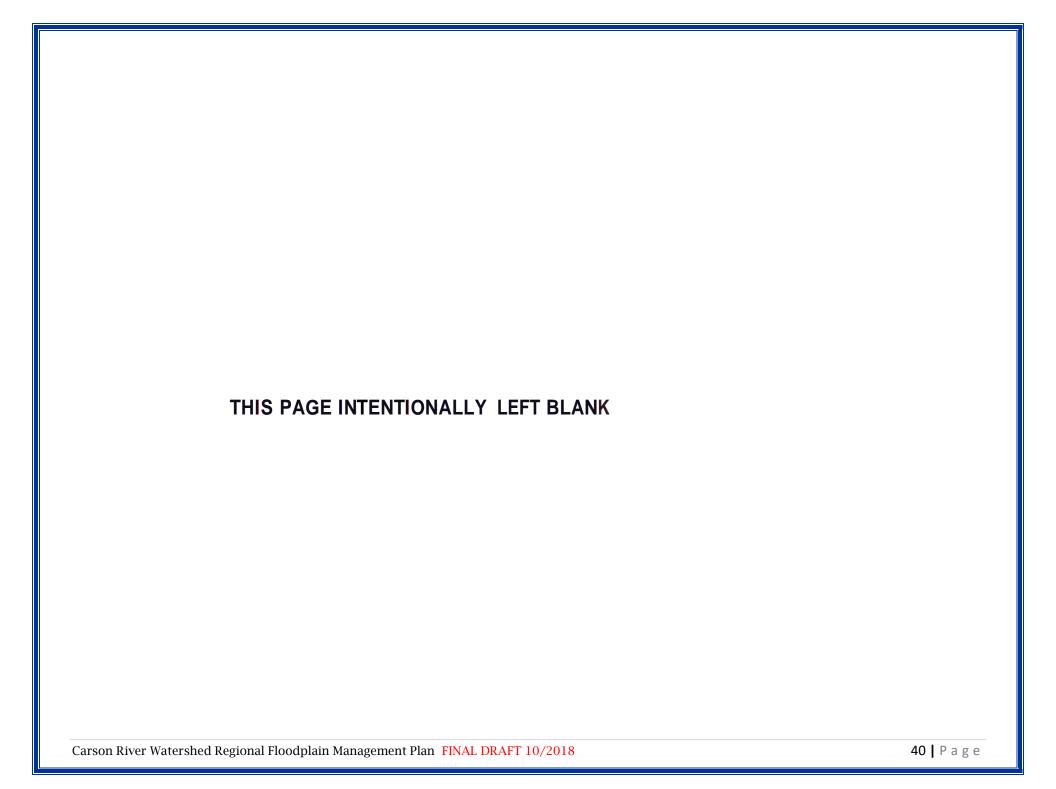
SA#		CRS	SUGGESTED ACTION	Responsible Party	Existing or Potential Funding Partner			
	1	320 420 510	Maintain Living River approach to retain river system in a more natural state that allows the river to access its floodplain. Recognize that not all areas of the river system can be allowed to migrate freely due to special designation (i.e., Superfund area) and/or existing infrastructure.	All entities	N/A			
E (1-8)	2	350 410	Develop, support and implement a good neighbor floodplain management policy that recognizes cumulative impacts and actions by one property owner can impact upstream, adjacent and downstream property owners.	All entities	N/A			
ND VALUE	3	420	Investigate, identify, and implement areas where stream zone buffers would provide multi-objective benefits for river system and downstream communities. (Previously SA # 4)	Local and tribal governments	NDWR Clearing and Snagging Fund; FEMA; State Lands; NDEP			
PROTECT FLOODPLAIN NATURAL FUNCTION AND VALUE (1-8)	4	310 410 530	Manage development in special flood hazard areas and other flood hazard areas (those known flood hazard areas not included on most current FIRMs) to provide public safety and protect the natural functions and benefits of floodplain lands. (Previously SA # 6)	Local and tribal governments; CWSD	Local Governments			
ATURAL	5	320 450	Promote and utilize best management practices as a means of protecting riparian habitat. (Previously SA #10)	All entities	NDEP, FEMA, USBR, Local Governments			
Ž Z		ECOSYSTEM SERVICES IMPORTANT to MAINTAINING LIVING RIVER APPROACH						
FLOODPLAIN	6	350 420	Consider Floodplain and flood hazards ecosystem service objectives which preserve open floodplain lands when selecting acquisition targets and establishing management strategies for open spaces. (Previously SA #3)	Local and tribal governments, NGOs, CWSD	FEMA, Local Governments, NDEP			
PROTECT	7	520	Identify and promote options for landowner incentive programs, such as floodplain leasing program and conservation easements that provide compensation to landowners providing ecosystem services and seek funding mechanisms. (Previously SA# 9)	Local & tribal governments, NGOs, CWSD, CRC, landowners	Federal, State and local sources, , Question 1, SNPLMA			
	8	420 520	Retain lands that preserve floodplain storage which maintain and/or restore connection of river with floodplain through land acquisition, conservation easements, local open space programs, TDR and PDR Programs, and other protection methods. Pursue protection of additional acreage in flood prone areas (See UNCE 2015, Floodplain Protection Inventory for the Carson River). (Previously SA #7)	Local and tribal governments, NGOs, landowners	Question 1; SNPLMA; NGOs; local governments			

SA #	<del>‡</del>	CRS	SUGGESTED ACTION	Responsible Party	Existing or Potential Funding Partner	
			HIGHER REGULATORY	JLATORY STANDARDS (9-11)		
HIGHER REGULATORY STANDARDS (9-11)	9	430	Periodically review county ordinances that include floodplain protection as a purpose, account for the loss of floodplain storage volume, and mitigate losses through a variety of methods. (Previously SA # 11)	Local governments	FEMA, Local Governments	
	10	430	Investigate, promote, and implement of additional flood protection measures that go beyond minimum FEMA requirements, such as improving community rating system. (Previously SA # 12)	Local governments	Local Governments	
	11	430	Development and adoption of consistent floodplain management ordinance language and consistent use of hydraulic model of Carson River system. (Previously SA # 13)	CWSD, CRC, local governments	FEMA, CWSD, Local Governments	
			FLOOD DATA INFORMATION AND MAINTE	NANCE (12-21)		
:-21)	12	410 440	Establish and adopt funding source, and protocol / procedures to consistently update watershed-wide unsteady state modeling to identify flood water storage requirements and to look at the cumulative effects of watershed development. (Previously SA #14)	Local & state governments, CWSD	FEMA, CWSD, NDEP, other local & state entities	
FLOOD DATA INFORMATION AND MAINTENANCE (12-21)	13	440	Support FEMA's Map Modernization Program and encourage FEMA to update FIRMs with current and future conditions. Significant verification of topography and other variables should be conducted prior to release of draft FIRMs. (Previously # SA 15)	Local governments, FEMA, CWSD	FEMA, CWSD, Local Governments	
	14		Participate in FEMA's Cooperating Technical Partner Program. (Previously SA#16)	CWSD, FEMA	CWSD	
	15	410 440	Collect and Maintain up-to-date and consistent data collection which includes updating flood studies as needed and conducting new studies for significant water courses and alluvial fan areas. This data should be used to update FEMA maps and/or fill local data gaps. Complete delineation of the floodway throughout river system and incorporate into FIRMs. (Previously SA #17)	Local governments, CWSD, FEMA	All Federal, state and local funding sources	
	16	410 440	Update flood studies and maps after significant flooding events. (Previously SA #18)	Local governments	FEMA, CWSD, Local Governments	
	17	410 440	Update and Maintain Elevation Reference Marks (ERM) as- permanent monuments using NAVD88 Datum which matches base flood elevations on FEMA FIRMs. (Previously SA #19& 20)	Local governments	All Federal, state and local funding sources	
	18	410 440	Develop and maintain master list of ERMs provide-to interested parties. (Previously SA #21)	Local governments, CWSD	All Federal, state and local funding sources	

SA #	<b>‡</b>	CRS	SUGGESTED ACTION	Responsible Party	Existing or Potential Funding Partner
		1	FLOOD DATA INFORMATION AND MAINTE	NANCE (12-21)	
FLOOD DATA INFORMATION AND MAINTENANCE (19-21)	19	350 410 440	Develop and coordinate photo-monitoring program (on-the-ground and aerial) on a watershed level to consistently document flooding and flood hazards. (Previously SA #22)	CWSD	All Federal, state and local funding sources
D DATA IN	20	350 410 440	Establish and maintain rain gage data network in each local jurisdiction.	Federal, State and Local governments, CWSD	All Federal, state and local funding sources
FLOC	21		Evaluate potential impacts due to climate variability which could include changing storm patterns, rainfall amounts, and snow levels, adding uncertainty to future conditions.	Federal, State and Local governments, CWSD	All Federal, state and local funding sources
			CHANNEL MIGRATION AND BANK EROSION MO	ONITORING (22-29)	
N AND ING (22-29)	22	410	Document/map and update known and projected hazard areas including channel migration hazards and incorporated into planning processes. (Previously SA #23)	Conservation Districts, CWSD, NDEP, FEMA, local & tribal governments	FEMA, CWSD, NDEP, NDWR, BIA, Conservation Districts, local & tribal governments
	23	440	Conduct LiDAR and/or aerial photography (on a watershed level) on a 5-year basis, or as needed, to provide updated information on channel movement and floodplain condition. (Previously SA #24)	CWSD, NDEP, CVCD, DVCD, NGOs, BOR, local governments	All Federal, state and local funding sources
	24	430	Conduct research and establish appropriate building set-backs in flood hazard areas to reduce severe hazards from channel migration. (Previously SA #25)	Local and state entities, CWSD	All Federal, state and local funding sources
SRATIO	25	410 440	Conduct and document channel cross-sectional surveys to track long term changes in river channel. (Previously SA #26)	CWSD, conservation districts	All Federal, state and local funding sources
IEL MIC ON MC	26	410 440	Identify unstable stream banks and areas with high potential for erosion. (Previously SA #27)	Conservation districts, NDEP, CWSD	All Federal, state and local funding sources
CHANNEL MIGRATION AND BANK EROSION MONITORING (22-29)	27	510	Promote the use of non-structural, bio-engineering (soft-engineering utilizing natural materials) techniques in river restoration projects in combination with other proven methods. (Previously SA #28)	All entities	FEMA, NDEP, CWSD
		440 510	Update the 1996 Fluvial Geomorphic Assessment and create a sediment transport model of the Carson River. (Previously SA #29)	CWSD, NDEP, conservation districts	FEMA Pre-Disaster Mitigation grants; USACE: UNR Graduate Grants; DRI; NSF
	29	440 510	Create a baseline study that informs management and project decisions regarding flood risks, damages, and ecosystem impacts.	CWSD, NDEP, conservation districts	FEMA Pre-Disaster Mitigation grants; USACE: UNR Graduate Grants; DRI; NSF

SA#		CRS SUGGESTED ACTION		Responsible Party	Existing or Potential Funding Partner
			FLOODPLAIN AND FLOOD HAZARD OUTREACH AN	ID EDUCATION (30-34)	
	30		Continued implementation of watershed-wide outreach and education program about floodplain importance and flooding hazards.	FAW Working group which includes CWSD, Federal, State and Local Jurisdictions	FEMA; NDWR, and Federal, state and local partners
FLOODPLAIN AND FLOOD HAZARD OUTREACH AND EDUCATION (30-34)	31		Promote and participate in Annual Flood Awareness Week (FAW) and events throughout the year with the objective of providing information about protection of floodplains, flooding and flood hazards to the general public.	FAW Working group which includes CWSD, Federal, State and Local Jurisdictions	All Federal, state and local funding sources
	32		Develop and update media in conjunction with FAW working group (social media, videos, brochures, web content, press releases etc.) for distribution throughout watershed with consistent messages and information for the general public.	FAW Working group which includes CWSD, Federal, State and Local Jurisdictions	CWSD, NDWR, USACE
	33		Promote FAW partner websites (e.g., NevadaFloods.org, National Weather Service, CWSD, and county websites) which provide information on the Regional Floodplain Management Plan, floodplain protection, flood risk, emergency preparedness, and emergency contact information. Link to one another's websites and social media sites to amplify message.	In conjunction with Flood Awareness Campaign led by NDWR, CWSD, NOAA -NWS Reno specifically address flood risk and local jurisdictions have websites as well which also link to these websites.	CWSD, NDWR, NOAA -NWS Reno
	34	330	Utilize special Events, River Work Days, and other outreach opportunities in conjunction with FAW working group to raise awareness of flooding hazards and importance of floodplains.	FAW Working group which includes CWSD, Federal, State and Local Jurisdictions	All Federal, state and local funding sources
			REDUCE INFRASTRUCTURE IMPAC	CTS (35-39)	
Ę.	35	540	Investigate opportunities and implement actions when feasible to remove existing restrictions, such as berms or uncertified levees, to allow flood waters to access floodplain.	Local & tribal government organizations, landowners	All Federal, state and local funding sources
.UCTUF	36	510	Limit the use of future management measures such as dams, levees, and floodwalls.	Local & tribal government organizations, landowners	All Federal, state and local funding sources
REDUCE INFRASTRUCTURE IMPACTS (35-39)	37		Design future bridges and roads to protect floodplain and accommodate rather than restrict river course changes, and minimize back up of flood water.	NDOT, local governments	All Federal, state and local funding sources
EDUCE	38		Investigate opportunities to enhance grade control structures.	Local governments, CWSD	FEMA, NDEP, CWSD, and local governments
RE	39		Inventory, categorize, and house data regarding public and private drainage and flood control infrastructure in the Carson River Watershed.	Local governments, CWSD	FEMA, NDEP, CWSD, and local governments

SA#		CRS	SUGGESTED ACTION	Responsible Party	Existing or Potential Funding Partner	
			ALLUVIAL FAN HAZARD REDUCTION	(40-43)		
ALLUVIAL FAN HAZARD REDUCTION (40-43)	40	440	Investigate extent of potential alluvial fan flood damage and include on maps.	Local governments, CWSD	FEMA, USACE, CWSD, and all other Federal, state, and local funding sources	
	41	440	Conduct Area Drainage Master Plans for alluvial fans which examines infrastructure, land use, sediment transport & identify alternative to mitigate and/or reduce risk.	Local governments, CWSD	FEMA, CWSD, and all other Federal, state, and local funding sources	
	42	440 530	Implement studies to inform and motivate land use planning & development which protects high risk areas, and/or allows flood waters and debris flows to safely move through fan flood zones;	CWSD, Local governments	FEMA, CWSD, and all other Federal, state, and local funding sources	
	43		Define and implement means to protect existing open alluvial fans, implement recommendations associated with SA#'s 38-40 to limit further development and/or alleviate hazards in high risk areas.	CWSD, Local governments	FEMA, CWSD, and all other Federal, state, and local funding sources	
	T		MINIMIZE STORMWATER IMPACTS	(44-48)		
MINIMIZE STORMWATER IMPACTS (44-48)	44	450	Promote stormwater infiltration rather than direct outflow to urban infrastructure, ditches, creeks, rivers to capture groundwater, improve water quality, and reduce flood risk.	State, CWSD, Local Governments	FEMA, CWSD, and all other Federal, state, and local funding sources	
	45	450	Plan for and mitigate cumulative effects of watershed urbanization, including stormwater runoff, to reduce flood hazards. (Previously SA #5)	All entities	FEMA, Local Governments, NDEP	
	46	450	Encourage and incorporate low impact development (LIDs) principles into all development proposals to decrease stormwater run-off, improve water quality, and promote groundwater recharge. (Edited from Former SA #8)	Local governments	Incentives to Development (fee waivers, credits?;	
	47	450	Encourage adoption of model LID ordinances created for Watershed.	CWSD/Local governments	Local Governments/CWSD	
_	47				, , ,	



# 4.1 PROTECT FLOODPLAIN NATURAL FUNCTIONS AND VALUES

The Carson River system is fortunate in that there are still large areas of undeveloped floodplain that that provide ecosystem services to our communities. Agricultural land and areas of open space adjacent to the river allow flood waters to spread out, slow down, and sink in; flood velocities are reduced; emergency managers are given more time to respond; and cumulative impacts of flooding in the river system and adjacent communities are lowered. By allowing the river to access its floodplain, adjacent communities upstream and downstream reap these benefits. This approach acknowledges the open floodplain itself is the best floodplain protection. The following sections summarize the watershed-wide progress accomplished through protecting natural floodplain function and values.

The CRC Guiding Principles (2000) and the original 2008 Carson River Regional Floodplain Management Plan, each adopted by the five counties that the river runs through, promote the protection of natural open floodplain and land uses that are compatible with floodplain form and function. FEMA and the Association of State Floodplain Managers (ASFPM) are now recommending the protection of the natural functions and values of a floodplain as a priority in floodplain management. The CRS has increased the amount of credit that is available for communities implementing these types of strategies. As stated in Natural Hazard Mitigation Saves: 2017 interim Report, "mitigation funding can save the nation \$6 in future disaster costs, for every \$1 spent on hazard mitigation." 9 9

#### 4.1.1 Living River Approach

This approach of keeping land adjacent to a river system in a natural state is often referred to as a "Living River" approach. For 20 years, the CRC and watershed stakeholders have promoted and actively implemented this approach.

#### **SUGGESTED ACTIONS 1-8:**

- Maintain Living River approach to retain river system in a more natural state that allows the river to access its floodplain. Recognize that not all areas of the river system can be allowed to migrate freely due to special designation (i.e., Superfund area) and/or existing infrastructure.
- Develop, support and implement a good neighbor floodplain management policy that recognizes that actions by one property owner can impact adjacent and downstream property owners.
- 3. Investigate, identify, and implement areas where stream zone buffers would provide multi-objective benefits for river system and downstream communities.
- 4. Manage development in special flood hazard areas and other flood hazard areas (those known flood hazard areas not included on most current FIRMs) to provide public safety and protect the natural functions and benefits of floodplain lands.
- 5. Promote and utilize best management practices as a means of protecting riparian habitat.
- 6. Consider floodplain and flood hazards ecosystem service objectives when selecting acquisition targets and establishing management strategies for open spaces.
- Identify and promote options for landowner incentive programs, such as floodplain leasing program and conservation easements that provide compensation to landowners providing ecosystem services and seek funding mechanisms.
- 8. Retain lands that provide floodplain storage and maintain or restore connection of river with floodplain through land acquisition, conservation easements, local open space programs, TDR and PDR Programs, and other protection methods.

 $<sup>^9\</sup> https://www.nibs.org/news/381874/National-Institute-of-Building-Sciences-Issues-New-Report-on-the-Value-of-Mitigation.htm$ 

The "living river" approach is an effort to achieve a more natural riverine state, an equilibrium between an undisturbed, protected channel and a channelized river in a concrete ditch.

There is an understanding that development will occur, but with a focus on maintaining a river that functions as naturally as possible given the existing constraints. This approach provides numerous benefits including:

- Continuity (un-impeded flow conditions)
- Connectivity (connection of the river to its floodplain)
- Minimizes disruption and alteration of the river and riparian habitat
- Conveys variable flows
- Preserves and restores habitat in the floodplain
- Balances sediment input with sediment transport
- Provides fish and wildlife habitat
- Enhances water quality and supply
- Maintains aesthetic and recreational qualities
- Enhances the human environment

Allowing development to occur in natural areas increases flooding and the potential for detrimental impacts, which increases public expenditures to manage and repair flood damage. No other water quality improvement practice can equal the benefits of retaining undisturbed natural areas adjacent to waterways. Communities that adopt policies that retain the open floodplain and support the living river concept save money in the long term by protecting the lives and property of their residents. The policies include limiting growth in the floodplain and/or clustering growth outside the floodplain, implementing low impact development (LID) practices, incentivizing conservation easements or floodplain leasing, and adopting a Good Neighbor Policy.

"Building on the floodplain is like setting up your tent on a freeway when no cars are coming."

Dr. Vicki Martin,
University of Montana



#### 4.1.2 Good Neighbor Policy

A "Good Neighbor Policy" for floodplain management recognizes that actions by one property owner can impact adjacent and downstream property owners and communities. Adoption of this RFMP includes a good neighbor floodplain management policy as one of its main goals. Efforts to accomplish mitigation of cumulative effects of watershed urbanization include the development and participation in the watershed model and ordinance, which demonstrates that actions in one section of the floodplain or watershed have consequences in others, sometimes adverse. Negative impacts can be measured by an increase in flood stage, flood velocity, peak flows, the potential for erosion and sedimentation, degradation of water quality, and/or increased cost of public services. Through FEMA CTP funding, an unsteady-state HEC-RAS hydraulic model has been developed that can be used to assess impacts of potential watershed urbanization, track the hydraulic and hydrologic impacts of land use changes, and evaluate civil drainage projects and development throughout the entire Carson River Corridor.

Ordinance language is being updated to support a physical map revision and accompanying hydraulic model of the Carson River upstream of Lahontan Reservoir to Alpine County and will be presented to county boards for adoption in early 2019. This ordinance revision will require the use of this model to incorporate changes and assess hydraulic impact for all areas within the newly established SFHAs. Using the model to assess the timing, volume, and peak flow impacts of proposed projects ensures the evaluation and possible mitigation of flood hazards to downstream communities, loss of riparian habitat and floodplain function, and degradation of water quality. The watershed model also enables management of development in Special Flood Hazard Areas and other flood hazard areas (those known flood hazard areas that are not represented on current FIRMs) to provide public safety, protect the natural functions and benefits of floodplain lands, and minimize the loss of floodplain storage capacity. This model, in coordination with updated floodplain ordinances, will enable jurisdictions to make informed decisions as to the extent of development that should be allowed without adverse impacts to adjacent and downstream properties and communities.

#### 4.1.3 Floodplain Function and Flood Hazards

As described throughout this document, there are ways that the floodplain can be used to protect residents and structures from flood hazards. Agricultural production is the primary use of much of the floodplains. These fields act as natural flood storage, serving to distribute and slow the flow across the floodplain. Natural floodplain function also enhances groundwater recharge and water quality. Open space program objectives are integral

to this strategy. Efforts must continue to retain the lands that provide floodplain storage and maintain or restore connection of the river with the floodplain through land acquisition, conservation easements, local open-space programs, and transfer of development rights (TDR). Jurisdictional implementation of these activities has been ongoing, as seen in the Rapid Assessment of the River System (Appendix B) and summarized herein.

Jurisdictions actively promote floodplain protection mechanisms including conservation easements, transfer of development rights (TDR) programs, and local and federal land protection initiatives including land purchases, as follows:

Agricultural and ranch lands are consistent with the living river approach and are appropriate for critical floodplain lands. Providing ways to protect and sustain these lands remains a top priority.

#### **Conservation Easements**

"Conservation easements are legal agreements between property owners and another entity, usually a land trust or a government body. The easement restricts land uses to allow for protection of an array of conservation values. The land remains in the property owner's possession and they can continue to use it, sell it, or pass it onto their family/heirs. Flexible in nature, conservation easements can be negotiated to limit development on all or a portion of the property. They do not necessarily provide for public access and often prefer the continuation of the existing land use, such as farming or other open space uses. The holder of the easement is responsible for ensuring the terms of the agreement are followed." (Land Trust Alliance website 2013)

#### Transfer of Development Rights (TDR) Programs

According to the Center for Land Use Education, "the Transfer of Development Rights (TDR) is a voluntary, incentive-based program that allows landowners to sell development rights from their land to a developer or other interested party who then can use these rights to increase the density of development at another designated location." (Miskowiak and Stoll 2006) The landowner who sold the development right maintains ownership of the property and generally a conservation easement or other restrictive covenant is placed on the property to limit or prevent development. TDR programs are useful to protect land uses and land areas such as farmlands, open spaces, floodplains, habitat areas and/or places of historical significance. The program is an equitable market-based program that protects natural/historical values while providing incentives to both the seller and the buyer.

#### State Question No. 1

Monies have been awarded to fund projects in the communities to help mitigate flood risks. These included plans to preserve acreage adjacent to the Martin Slough in Douglas County through purchase of private lands, construction of a trench, and creation of a floodway. These activities have been ongoing since the early 2000's.

#### Carson City Question 18 Quality of Life Initiative

In 1996, Carson City voters approved the Quality of Life Initiative that provided a ¼ cent sales tax increase to acquire and maintain open space (40%), develop community park facilities and trails (40%), and maintain and operate the park facilities developed through Quality of Life Initiative (Q18) (20%). (CCPRMP 2006)

#### Carson City Open Space Plan

The Open Space Plan, which is an element of the Carson City Master Plan, identifies resident surveys reflecting the number one priority as preserving open space in the river corridor and the importance of open space to public health and safety (e.g., watersheds, drainage ways, flooding). Since its inception, Carson City's Open Space program has significantly contributed to the protection of lands in the Carson River Corridor. Along the Carson River corridor through Carson City, there are only about three acres of lands that have been identified for potential purchase that has yet to be acquired.

#### The Douglas County Economic Development and Conservation Act of 2018

This Bill has been introduced to Congress but has yet to be enacted. It will allow for (1) the disposal of certain excess and difficult to manage federal lands, ensuring that the sales proceeds are used to acquire conservation easements in the floodplain from willing landowners in Douglas County; (2) transfer offederally-owned flood control management areas and important water resource infrastructure parcels to Douglas County; (3) transfer of

important federally-owned cultural sites to the Washoe Tribe; (4) dedication of the Burbank Canyons Wilderness Area while maintaining vehicular use of historic and existing roads; and (5) improved management of certain federally-owned public recreation parcels. (Etchegoyhen 2013).

Based on the UNCE's <u>Floodplain Protection Inventory for the Carson River</u> published in 2015 (UNCE 2015) which only looked at Douglas and Lyon Counties, and Carson City, we have protected 31% or 12,315 acres. With continued partner collaboration to implement this plan and suggested actions, protected floodplain acreage should increase over the next 10 years.



January 2006 Flood, Dayton, Nevada

#### 4.2 HIGHER REGULATORY STANDARDS

FEMA has established minimum regulatory standards for communities that participate in the NFIP, including the adoption of a floodplain ordinance that meets minimum federal requirements. While this provides the community an adequate level of protection, damage can still occur. One of the best tools to provide increased public safety is to enhance and/or implement regulatory standards that go beyond the FEMA minimum standards. A higher standard would include the adoption of an ordinance that is more specific to the actual flooding hazards of the community and include good neighbor language that protects adjacent and downstream properties.

#### **SUGGESTED ACTIONS 9-11:**

- 9. Periodically review county ordinances that include floodplain protection as a purpose, account for the loss of floodplain storage volume, and mitigate losses through a variety of methods.
- 10. Investigate feasibility and implementation of additional measures that go beyond minimum FEMA requirements.
- 11. Develop model watershed floodplain management ordinance language that can be adopted by counties to provide watershed-wide consistency.



Aftermath of debris flow in Douglas County

#### 4.2.1 Revised Ordinances

As long as development is allowed to occur within the identified SFHAs, construction of buildings must be regulated to provide for increased flood protection. Local jurisdictions support actions that go beyond the minimum requirements and provide additional protection to residents and to the natural resources. In support of this, FEMA CTP funding has been acquired for the development of a "model" floodplain ordinance that includes Alpine County, California and Carson City, Douglas, Lyon and Churchill counties in Nevada. Storey County is also conducting a comprehensive floodplain ordinance update which is consistent and in concert with CWSD's regional effort. This model ordinance language can be adopted by counties to provide watershed-wide consistency yet is customized to enhance each jurisdiction's existing ordinances. In the Carson River Watershed, it is recommended that county ordinances should be implemented or enhanced to:

- Include protection of floodplain function as a purpose of the ordinance;
- Be based on a good neighbor policy;
- Require mitigation for the loss of floodplain storage capacity; and
- ❖ Account for the cumulative impacts associated with floodplain development.

To develop and implement the model ordinance, CWSD is working collaboratively with county planners and floodplain managers to update local flood regulations. The first phase was a Floodplain Ordinance Review and Improvement Project (2016), which consisted of a multi-jurisdictional effort led by the CWSD to prepare for the adoption of new Flood Insurance Rate Maps (FIRMs), considered implementation of the Carson River Hydraulic Model and improvement of floodplain management programs and regulations. Floodplain ordinances were preliminarily drafted which align with the needs and opportunities identified within each jurisdiction. The model ordinance project assisted each jurisdiction in the review and future amendment of their floodplain ordinances. The model ordinance will incorporate the Carson River Hydraulic Model and the Model Management, Distribution, and Update Guide to accommodate the new regional floodplain mapping and Flood Insurance Rate Maps (FIRMs). These comprehensive ordinances would provide consistency across the jurisdictions for building and construction standards and must include enforcement by a regulatory agency such as each community's building or zoning department. This model ordinance updates will need to be incorporated/adopted by each community. Ordinance implementation is expected in 2019. To support implementation of the model ordinance, local government staff will be trained to implement the hydraulic model and its update protocols. They will also be provided tips to assist residents in understanding the impacts of the new FIRMs and how the development community will apply the Carson River Hydraulic Model. The 2016 Floodplain Ordinance Draft Report and Mitigation Plan Table can be accessed in Appendix D in the CWSD projects table, MAS 4 section.

# 4.3 FLOOD DATA INFORMATION AND MAINTENANCE

Technical information that can be used for flood risk analyses and risk reduction is critical data for local jurisdiction planning and management. This information includes hydrologic and hydraulic studies, floodplain and channel migration zone maps, LiDAR surveys, geologic studies, geographic information system (GIS) land use data, habitat studies, risk assessments, flood hazard management maps, and FIRMs. To the extent possible, flood data and other related information should be updated and managed in a manner that provides the most current information to all users in a timely and useful manner. CWSD continues to coordinate with FEMA and all watershed jurisdictions to identify, prioritize, and mitigate flood risk reduction projects. This partnership motivates strong inter-jurisdictional partnerships and leverages and maximizes federal, state, and local funding opportunities to complete new or revised FEMA FIRMs and other priority projects. A major accomplishment was the development of one Carson River Hydraulic Model through four watershed counties upstream of Lahontan Reservoir.

The following programs are encouraged by FEMA to ensure consistent maintenance of data and are incorporated into CWSD's everyday implementation activities for the Mapping Activity Statements (MAS).

#### 4.3.1 Up-to-Date and Consistent Data Collection

It is essential to maintain current data and information to properly manage our floodplains and any development that may occur. A lack of reliable data upon which to base and defend decisions can be a significant deficiency. For example, the location of the river and floodplain initially delineated over 30 years ago may not be representative of today's conditions. Unreliable data can leave local

#### SUGGESTED ACTIONS 12-20:

- 12. Establish and adopt funding source, and protocol / procedures to consistently update watershed-wide unsteady state modeling to identify flood water storage requirements and to look at the cumulative effects of watershed development.
- 13. Support FEMA's Map Modernization Program and encourage FEMA to update FIRMs with current and future conditions. Significant verification of topography and other variables should be conducted prior to release of draft FIRMs.
- 14. Participate in FEMA's Cooperating Technical Partner Program.
- 15. Collect and Maintain up-to-date and consistent data collection which includes updating flood studies as needed and conducting new studies for significant water courses and alluvial fan areas. This data should be used to update FEMA maps and/or fill local data gaps. Complete delineation of the floodway throughout river system and incorporate into FIRMs.
- 16. Update flood studies and maps after significant flooding events.
- 17. Update and Maintain Elevation Reference Marks (ERM) as permanent monuments using NAVD88 Datum which matches base flood elevations on FEMA FIRMs.
- 18. Develop and maintain master list of ERMs and provide to interested parties.
- Develop and coordinate photo-Monitoring program (on-the-ground and aerial) on a watershed level to consistently document flooding and flood hazards.
- 20. Establish and maintain a rain gage data network in each local jurisdiction.
- 21 Evaluate potential impacts due to climate variability which could include changing storm patterns, rainfall amounts, and snow levels, adding uncertainty to future conditions.

governments in the position of having to use inaccurate maps for planning purposes and may leave potential hazard areas unidentified. Over the last decade, CWSD, through CTP funding, has conducted numerous technical data updates useful for flood studies and FIRMs. Additional studies are planned, such as customizable Area Drainage Master Plans (ADMPs). These plans address relatively small areas that have experienced flooding, such as summertime cloudburst flash floods or alluvial fan floods, and can be used throughout the watershed.

ADMPs can be used as tools to help identify priority areas for data collection or improvements. CWSD plans to continue to work with communities to find solutions and to identify data gaps, maintain and collect up-to-date data, and seek funding to help reduce flood risk and community hazards.

#### 4.3.2 Risk Mapping Assessment and Planning (Risk MAP)

The FEMA Risk MAP (Risk MAP) Program provides communities with flood information and tools they can use to enhance their mitigation plans and act to better protect their citizens. Through Risk MAP, FEMA is engaging communities to accurately map, communicate, and mitigate flood risk. The <u>Risk MAP program</u> focuses on providing flood prone communities across the nation with tools and data that can be used to <u>mitigate</u> the risk and impact from flooding and communicate with residents and businesses about that risk.<sup>10</sup> Those tools include flood hazard mapping studies and risk identification products and risk assessment tools (e.g., HAZUS – a FEMA GIS tool to estimate economic losses) so communities can make informed decisions about reducing flood risk.



This program assists communities in hazard mitigation planning, education, and outreach about flood risk, flood insurance, and flood hazards. The flood risk information can be used to enhance hazard mitigation plans, make informed decisions to improve resiliency after flooding, protect the beneficial functions of floodplains, and raise awareness about local flood risks. This program encourages a watershed-wide approach as a strategy.

FEMA's Risk MAP Charter (Appendix F) with CWSD in 2011/2012 was the first to be signed in FEMA Region IX. The agreement formalized the collaborative flood management efforts between CWSD; Alpine County in California; Douglas, Carson City, Lyon, and Churchill Counties in Nevada; FEMA Region IX (FEMA); U.S. Army Corps of Engineers (USACE); U.S. Geological Survey (USGS); U.S. Department of the Interior Bureau of Reclamation (USBR); National Flood Insurance Program (NFIP) Coordinator; State Hazard Mitigation Office; and other partners. Storey County joined the Charter in 2016. The Charter outlines the process to identify, assess, communicate, and plan for flood risk within the Carson River Watershed. All Counties are members of this Risk MAP Charter. CWSD actively pursues CTP projects and programs that are consistent with and meet the suggested actions under the collection and maintenance of flood data information category.

#### 4.3.3 Updating and Maintaining DFIRM

In order to fully utilize FEMA programs, a process was developed to provide procedures for coordinating with FEMA on how county GIS, planning and engineering departments, and floodplain administrators can best utilize and update DFIRMs. A common challenge faced by the counties is that base maps change much faster than the FEMA process. A consistent watershed-wide process is beneficial and allows for easier data sharing and up-to-date map maintenance.

#### 4.3.4 Elevation Reference Mark Maintenance

Elevation reference marks (ERMs) provide a baseline for ground elevation reference. This is important for surveyors when determining specific site information such as building elevations, cross sections, or topography, and

<sup>&</sup>lt;sup>10</sup>https://www.fema.gov/risk-map-program-information-community-officials

is critical to determine lowest floor elevations in flood-prone areas. ERM datum should be collected in NAVD88 format, so it is consistent with FIRMs. Some counties (e.g., Carson City) have ERMs publicly available, while others have yet to complete this suggested action.

#### 4.3.5 Floodway Delineation

The floodway is the area with the greatest danger during flood events. A floodway is determined with a computer program that "squeezes" the floodplain toward the channel and causes the flood level to rise. At the point where the water level is a maximum of one foot above the base flood elevation the floodway boundaries are drawn. Some states and communities use a more restrictive standard for delineating floodways. Some require less than one-foot rise (e.g., 0.5'); this results in a wider floodway and less area in the flood fringe. This approach provides the community with a higher level of protection during flood events. FEMA suggests that development not be allowed in delineated floodways due to their hazardous nature. However, development in floodways may be permitted if it can be demonstrated that no rise in base flood elevation will occur.

As part of the FEMA Risk MAP Program, floodway delineations were successfully incorporated in 2016 on the Carson River for portions of Douglas County, Carson City, Lyon County, and on a number of tributaries to the Carson River (Clear Creek, Goni Canyon Creek, Kings Canyon Creek). Floodway delineation continues to be a priority in the remaining sections and should incorporate appropriate data verification and address any inconsistencies.

#### 4.3.6 Unsteady-state model for the Carson River

The development of an unsteady-state hydraulic model for the Carson River under FEMA MAS 1-4 was a major accomplishment in attempts to identify flood water storage requirements, and to look at cumulative effects of watershed development to the floodplain corridor. One of the main modeling objectives was to track the hydraulic and hydrologic impacts of land use changes, civil drainage projects, and development throughout the entire Carson River Corridor. Floodplain ordinance revisions are underway and will require the use of this model to incorporate changes and assess hydraulic impact for all areas within the newly established Special Flood Hazard Areas. Ordinance revisions are anticipated to be completed in 2019 and will include all Zones A, AE, AH, AO, and Floodways. Using the model to assess the timing, volume, and peak flow impacts of proposed projects ensures the evaluation and possible mitigation of flood hazards to downstream communities, loss of riparian habitat and floodplain function, and degradation of water quality. This model will represent a single tool to help water resource practitioners in the public and private sectors comply with NFIP guidelines and regulations, as well as meet local floodplain management objectives for the multiple communities that are impacted by flooding events on the Carson River. The following documents have been prepared to supplement the use of this model and are linked Appendix D, CWSD project report table, MAS 4 section.

❖ Hydraulic Modeling and Floodplain Mapping Guidelines (2011): These guidelines provide criteria, standards, and modeling guidance for future hydrologic analysis, hydraulic modeling, and flood hazard mapping studies on the Carson River within Lyon, Carson City, Douglas, and Alpine Counties. It provides technical information specifically tailored to the unique hydrologic and hydraulic characteristics of the Carson River Watershed. Practitioners' use of this consistent set of criteria will result in uniform modeling practices throughout the watershed, across jurisdictional boundaries, and potentially reduce conflict between regulatory agencies and the land development community. The Guidelines only apply to the floodplains and floodways associated with the East Fork, West Fork, and mainstem of the Carson River. It is not intended to provide modeling direction for tributaries or alluvial fans associated with the Carson River.

❖ Model Update Protocols: The Model Management, Distribution, and Update Guide (2017) has been prepared to set up standard protocols for updating the model as new development occurs in the floodplain.

#### 4.3.7 Photo Monitoring

Photographs of flooding are an invaluable tool for monitoring the impacts of flooding events, as well as verification of model predictions. The development of a photo-monitoring program with individuals and/or organizations assigned as photo-monitors during events would provide historical documentation and data for tracking flooding trends. The need for consistent photo-monitoring continues to be discussed, including a systematic plan to track flood events at specific sites.

#### 4.3.8 Rain Gage Network

In 2018, the CRC Floodplain and River Management Working Group identified the need for rain gage data. All of the counties need to know precipitation levels which could cause flooding in localized areas of the river or above/within alluvial fans. Rain gage data can be used to predict flooding, inform response, and help communities mitigate hazards for watershed residents.

Lloyd's Bridge in Carson City.

Maximum depth measurements and known flow rates should be coordinated at such locations.



## 4.4 CHANNEL MIGRATION AND BANK EROSION MONITORING

The Carson River tends to change course or move laterally in places during flood events due to the wide, flat, almost unrestricted floodplain. Areas with high potential for channel migration (movement) are extremely hazardous areas for development. Long-term monitoring of the river system can help to identify areas with high potential for excessive erosion and migration. In some areas building set-backs or buffer zones may be appropriate in order to provide public safety in these hazardous areas.

The flooding history of the Carson River indicates that floods have been altering channel alignments and stability every five to twenty-five years since the turn of the 20th century. Channel movement that has occurred in Carson Valley from 1907 to 2003 is shown in Figure 6. It is important to continue to consider this potential for channel migration when allowing for development to occur. While a flood may not have affected an area 10 or even 50 years ago, changes in the river course, as well as upstream development or impacts, can have an impact downstream. Carson River gages are monitored by the USGS and data is available on their website (West Fork Carson River near Woodfords, East Fork Carson River below Markleeville Creek near Markleeville, Carson River near Carson City).

Flooding at Minor Ranch, 2017, showing extent of bank erosion



#### SUGGESTED ACTIONS 22-29:

- 22. Document and update known and projected hazard areas including channel migration hazards and incorporated into planning processes.
- 23. Conduct LiDAR and/or aerial photography (on a watershed level) on a 5-year basis, or as needed, to provide updated information on channel movement and floodplain condition.
- 24. Establish building set-backs in flood hazard areas, where appropriate, to reduce severe hazards from channel migration.
- 25. Conduct and document channel cross-sectional surveys to track long term changes in river channel.
- 26. Identify unstable stream banks and areas with high potential for erosion.
- 27. Promote the use of nonstructural, bio- engineering (softengineering utilizing natural materials) techniques in river restoration projects in combination with other proven methods.
- 28. Update the 1996 Fluvial Geomorphic Assessment and create a sediment transport model of the Carson River.
- 29. Create a baseline study that informs management and project decisions regarding flood risks, damages, and ecosystem impacts.

Channel migration risks are at least twofold in the Carson River valleys. Incised rivers are known to widen their gullies, and valley bottom rivers tend to meander. During floods the river will erode the outer banks of bends, and these bends will also migrate downstream. While this happens especially

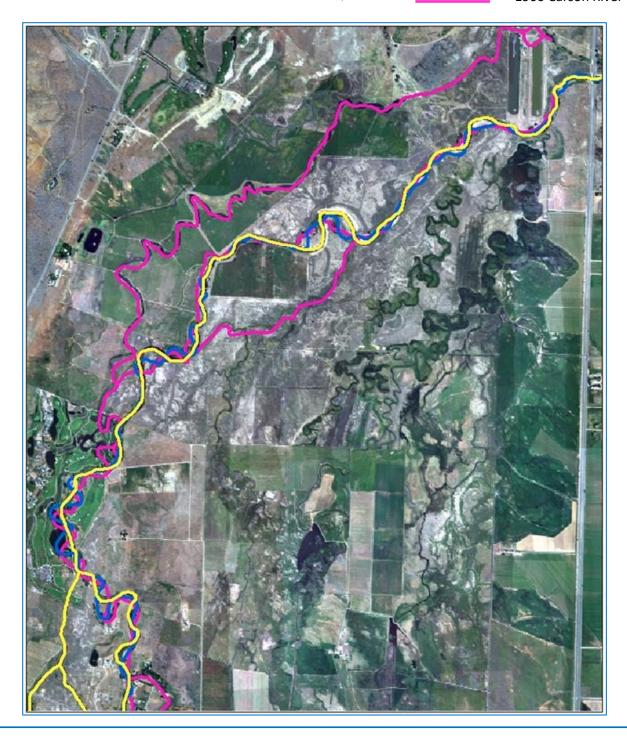
during extreme flood events, it can also happen during long-term (months-long) high flow events, where the banks are saturated and weakened over time, and collapse or erosion occurs. This unexpected erosion and channel migration further validate the need to keep the floodplain free from development.

Figure 6. Channel movement from 1906 to 2003 (Courtesy of Randy Pahl and Jean Stone, NDEP)

Genoa Lane to Cradlebaugh Bridge, Carson River, Carson Valley, NV 1:24,000 scale



2003 Carson River1938 Carson River1900 Carson River



Floodplain managers throughout the nation are urging jurisdictions to consider the risks of allowing urban and residential development near meandering channels. Keeping such areas in agricultural or other open space uses is ideal in terms of avoiding economic losses for property owners and the community as a whole. Carson City has purchased almost all of the riverine floodplain lands in Carson City, allowing for the land to retain its floodplain storage capacity and reducing potential risk to life and property. The photo of Ambrose Natural Area (below) shows an example of the open space purchased by Carson City where floodwaters are allowed to overflow the banks without causing harm to residents.

Ongoing progress in the watershed includes continued funding by CWSD to the local conservation districts (Carson Valley Conservation District, Dayton Valley Conservation District, Lahontan and Stillwater Conservation Districts) to conduct bank stabilization projects that reduce erosion and reduce impacts to water quality and habitat values. These stabilization efforts may also limit loss of agricultural lands adjacent to the river. \$250,000 from the State Clearing and Snagging Fund is available for the conservation districts to undertake clearing and snagging projects throughout the watershed to assist hazard removal. Additional funds to the conservation districts are used to promote the use of bioengineering and non-structural solutions for river restoration and rehabilitation; Friends of Hope Valley and the Alpine Watershed Group actively work to restore and rehabilitate river function in Alpine County. All of these actions are important in maintaining the waterway in a condition to ensure unimpeded flows during high events.



Carson City lands purchased for use as open space; Ambrose Natural Area serves as flood storage areas during the flood

#### 4.5 FLOODPLAIN AND FLOOD HAZARD OUTREACH AND EDUCATION

Outreach and education are critical and low-cost tools that can be used to increase public safety, reduce flood risks, and raise awareness of the importance of functioning floodplains. CWSD and its partnering agencies and jurisdictions continue to conduct watershed-wide outreach programs to assist local programs and reinforce the flood hazard message in a consistent format. These activities are numerous, continuous, ongoing, and dynamic. A flagship event is the annual Flood Awareness Week, an outreach and education event held since 2014 across northern Nevada. Additional actions include development of watershed-based outreach and educational maps and brochures<sup>11</sup> including the University of Nevada Cooperative Extension (UNCE) brochure The Importance of Floodplains in Our Communities and Floodplain Protection for use throughout the watershed. 12 CWSD also debuted its "Floodplains as a Community Asset" video series. There are four videos prepared in this series listed below (website addresses and links are provided as footnotes). The videos support CWSD's overarching objective of informing watershed residents, policy makers, and developers on the importance of conserving the Carson River Floodplain and will be utilized in flood awareness outreach and education efforts throughout the watershed.

- Public Service Announcement (PSA) Conserving the Carson River Floodplain as a Community Asset<sup>13</sup>
- 2. Agriculture's a Good Fit in the Floodplain<sup>14</sup>
- 3. A Case for Developers to Conserve the Carson River Floodplain as a Community Asset<sup>15</sup>
- 4. Our Officials' Role in Conserving the Carson River Floodplain as a Community Asset<sup>16</sup>

Information about the floodplain and flood hazard outreach and education is posted on CWSD and Nevada Floods Websites<sup>17</sup>,

#### SUGGESTED ACTIONS 30-34:

- 30. Continued implementation of watershed- wide outreach and education program about floodplain importance and flooding hazards.
- 31. Promote and participate in Annual Flood Awareness Week (FAW) and events throughout the year with the objective of providing information about flooding and flood hazards to the general public.
- 32. Develop and update media in conjunction with FAW working group (social media, videos, brochures, web content, press releases, etc.) for distribution throughout watershed with consistent messages and information for the general public.
- 33. Promote FAW partner websites (e.g., NevadaFloods.org, National Weather Service, CWSD, and county websites) which provide information on the Regional Floodplain Management Plan, flood risk, emergency preparedness, and emergency contact information. Link to one another's websites and social media sites to amplify message.
- 34. Utilize special events, River Work Days, and other outreach opportunities in conjunction with FAW working group to raise awareness of flooding hazards and importance of floodplains.

<sup>&</sup>lt;sup>11</sup> Carson River Watershed Map: <a href="http://www.cwsd.org/wp">http://www.cwsd.org/wp</a>-content/uploads/2014/07/USGS-Watershed-Map- 836x1024.jpg

<sup>&</sup>lt;sup>12</sup> University of Nevada Cooperative Extension Floodplain Protection Inventory: <a href="https://www.unce.unr.edu/publications/files/nr/2015/sp1505.pdf">https://www.unce.unr.edu/publications/files/nr/2015/sp1505.pdf</a>; The Importance of Floodplain Lands to our Communities: <a href="https://www.unce.unr.edu/publications/files/nr/2012/fs1206.pdf">https://www.unce.unr.edu/publications/files/nr/2012/fs1206.pdf</a>

<sup>&</sup>lt;sup>13</sup> https://www.youtube.com/watch?v=OzkvVBD43is&feature=youtu.be

<sup>&</sup>lt;sup>14</sup> https://www.youtube.com/watch?v=2TTYIS3oxC0&feature=youtu.be

<sup>&</sup>lt;sup>15</sup> https://www.youtube.com/watch?v=aR9aaecjmbA&feature=youtu.be

<sup>&</sup>lt;sup>16</sup> https://www.youtube.com/watch?v=ZGco3s6K\_AY

<sup>&</sup>lt;sup>17</sup> www.nevadafloods.org; www.cwsd.org

as well as local jurisdiction websites. Continuing education and outreach are vital to keep residents and communities aware of the flood hazards faced in the community, how to prevent or reduce damage, and what to do in case of such an emergency. CWSD provides annual reports to the jurisdictions that participate in the CRS program outlining outreach and education efforts. These include detailed descriptions of the activities conducted each year in satisfaction of CRS crediting requirements (Section 3.5 of the annual report). It is important for each jurisdiction to have a watershed-wide message regardless of differing flooding hazards. "Turn around, don't drown" and the Flood Awareness Week are campaigns that improve awareness for the public everywhere. Individual communities may also require additional or specific outreach and education. Activities include monitoring of river channels and restoration projects, river clean-ups, and elementary school curriculum. It is important to maintain the frequency of these events to keep flood awareness on residents' minds. Other non-profit groups, such as River Wranglers, Sierra Nevada Journeys, and The Nature Conservancy, provide invaluable education and community outreach that assists in maintaining river function and while reducing flood risk.



Flood Awareness Week activities include using the flood model to promote awareness of changes to the floodplain due to upstream changes.

#### 4.6 REDUCTION OF INFRASTRUCTURE IMPACTS

Restrictions to the movement of flood waters due to existing infrastructure include:

- Raised roadways and driveways that do not have appropriate drainage to pass flood waters. This can result in a back-up of floodwaters affecting not only the landowner but adjacent properties.
- ❖ Work conducted in the 1960's by various governmental organizations resulted in berms along portions of the Carson River that restrict access of the river to its floodplain. This results in faster, more erosive flows impacting downstream communities.
- Many of the bridges crossing the Carson River have low capacity during flood events and act as constrictions to the passage of flood flows. This can result in increased flood damages and excess streambank erosion.
- Grade control structures in the river are frequently damaged during flood events. Repairs to the structures after flooding events has historically returned them to the same pre-flood condition per FEMA requirements. This can result in similar

- SUGGESTED ACTIONS 35-39:
- 35. Investigate opportunities and implement actions when feasible to remove existing restrictions, such as berms, to allow flood waters to access floodplain.
- 36. Limit the use of future management measures such as dams, levees, and floodwalls.
- 37. Design future bridges and roads to protect floodplain, accommodate and not restrict changing river course, and minimize back up of flood water.
- 38. Investigate opportunities to enhance grade control structures.
- 39. Inventory, categorize, and house data regarding public and private drainage and flood control infrastructure in the Carson River Watershed.

Culverts and other drainage infrastructure often fill with sediments and debris after flow events, thereby restricting the amount of flood waters that can flow through them and in many cases backing up flow. Often, lack of county resources limits ongoing maintenance which keep these structures operating as constructed. There are opportunities throughout the watershed for the enhancement and/or design of roads, culverts, grade controls, and bridges to accommodate floodwaters better, protect floodplains, and decrease bank erosion. New opportunities are evident after each large flood event, and such opportunities were identified during the "Rapid Evaluation of the River System" described previously. Such identification will lead to funding opportunities to address the known impacts. Rebuilding damaged infrastructure so that it will be more resilient to flooding is a good investment and is promoted by FEMA.

damages to the structures in future flooding events, thereby requiring the same types of repairs. Seeking opportunities to upgrade/redesign these structures to not only meet the needs of the water right user but be beneficial to other integrated watershed management objectives is important.

Funding has been secured for minor stormwater conveyance and culvert upsizing for specific locations that were identified after flood events. Current and planned area drainage master plans, such as the Johnson Lane Area Drainage Master Plan in Douglas County, will likely serve to identify locations in need of such improvements. While these studies are generally in upland areas that are tributary to the Carson River, some improvements have been identified along the Carson River itself. The Martin Slough irrigation ditch has been expanded and the Cottonwood Slough ditch will be completed in 2019, both to prevent water from backing up upstream into communities and causing flooding and closing major highway routes.

#### 4.7 MAP/STUDY ALLUVIAL FAN FLOOD HAZARDS

Recently, flood damage has resulted from alluvial fan flooding throughout the watershed. Such flooding presents unique problems to federal and state planners in terms of quantifying flood hazards, predicting the magnitude at which those hazards can be expected at a particular location, and devising reliable mitigation strategies. Existing and future development on alluvial fans and other areas subject to flash floods or debris flows is of great concern.

In an effort to identify risk of alluvial fan flooding, the USACE (December 2017) prepared an initial alluvial fan classification in the watershed. Alluvial fans were delineated based on aerial imagery, soil, and geological maps, then ranked by relative risk using specified criteria. These criteria can be altered to assess more specific local or regional risk based on each alluvial fan. The mapping results provided by USACE are not intended to be used for community or planning purposes or for informing emergency response decisions.

#### **SUGGESTED ACTIONS 40-43:**

- 40. Investigate extent of potential alluvial fan flood damage and include on maps.
- 41. Conduct Area Drainage Master Plans for alluvial fans which examine infrastructure, land use, sediment transport, and identify alternative to mitigate and/or reduce risk.
- 42. Implement studies to inform and motivate land use planning and development which protects high risk areas and/or allows flood waters and debris flows to safely move through fan flood zones.
- 43. Define and implement means to protect existing open alluvial fans from development and where development exists, implement recommendations associated with SA #'s 40-42 to limit further development and/or alleviate hazards in high risk areas.

**Douglas County alluvial fan** 



Future work to improve the accuracy of this study could include field verification of alluvial fan extents, inclusion of a future development risk factor, weighting risk factors based on the intended application, inclusion of LiDAR data, replacing visual estimations from maps with geo-processes for some risk factors, and adding risk factors such as mining impacts, grazing, slope, and precipitation where applicable. Jurisdictions are encouraged to use the accompanying pilot project maps to identify alluvial fans as flood hazards, develop mitigation strategies, and recommend further studies be conducted to more accurately assess fan hazards based on areal and geographic factors specific to the Carson River Watershed.<sup>18</sup>

<sup>&</sup>lt;sup>18</sup> The mapping results provided by USACE are not intended to be used for community or planning purposes, or for informing emergency response decisions.

As part of the planning process, several of the counties are developing area drainage master plans to identify the flood hazards and which proposed methods are most effective to alleviate these hazards and reduce risk. These methods include maintaining open channels, locating detention basin sites, and improving infrastructure.

The 2017 USACE Alluvial Fan Mapping Methodology can be found online at: <a href="http://www.cwsd.org/wp-content/uploads/2018/08/Methology-for-Carson-River-Alluvial-Fan-Study-Final.pdf">http://www.cwsd.org/wp-content/uploads/2018/08/Methology-for-Carson-River-Alluvial-Fan-Study-Final.pdf</a> <sup>18</sup>



Culvert in Douglas County was upgraded to convey higher flow events

#### 4.8 STORMWATER MITIGATION

Low impact development (LID) practices are beneficial because they can decrease the amount of pollutants and volume of water delivered directly to waterways by infiltrating the water on site. Incorporation of LID principles into development plans to decrease generation of runoff are encouraged by CWSD, FEMA and the EPA. LID practices reduce development and redevelopment stormwater control costs, improve water quality, enhance neighborhood beauty, reduce the severity of costly flooding events, and improve groundwater recharge.

Through funding provided by the Nevada Division of Environmental Protection's (NDEP) Clean Water Act Sec. 208 planning funds, CWSD partnered with Resource Concepts Inc. (RCI, CWSD 2015) to research, document, and enhance LID implementation in the various counties. The document was aimed at county officials and staff with the goal of eliminating existing road blocks to LID implementation by providing clear

#### **SUGGESTED ACTIONS 44-48:**

- 44. Promote stormwater infiltration rather than direct outflow to urban infrastructure, ditches, creeks, rivers to capture groundwater, improve water quality, and reduce flood risk.
- 45. Plan for and mitigate cumulative effects of watershed urbanization, including stormwater runoff, to reduce flood hazards.
- 46. Encourage and incorporate low impact development (LIDs) principles into all development proposals to decrease stormwater run-off, improve water quality, and promote groundwater recharge.
- 47. Encourage adoption of model LID ordinances created for Watershed.
- 48. Promote and utilize best management practices to reduce urban runoff.

practices and steps to implement LID practices in the Carson River Watershed. 19

The document recommended training workshops in partnership with local and state authorities, as well as local builders, developers, and landscapers to promote the benefits of LID and how to implement the practices. Currently, funding is available to complete LID ordinances, and to conduct a review and audit of existing ordinances to ensure there is no inconsistencies that limit LID use in existing code. LID practices are often straightforward and should be incorporated into the fabric of the planning process to ensure effective implementation and long-term maintenance. Community outreach and involvement is an important aspect for LID implementation. Every community has different types of impacts, water quality or flooding issues, MS4 system requirements, and existing regulations, so working together to incorporate LID ordinances and practices into local jurisdictions repertoire is important.

<sup>&</sup>lt;sup>19</sup> http://www.cwsd.org/wp-content/uploads/2015/07/2015-04-07-LID-Carson-Watershed.pdf

## 5.0 IMPLEMENTATION

As evidenced herein, significant progress has been made watershed-wide to identify existing and new flood risks and implement various types of actions to prevent or mitigate flood hazards. This variety of strategies will require continued progress involving coordination of the stakeholders and, as always, is dependent upon available funding and staffing resources.

#### **5.1 STEPS FOR PLAN IMPLEMENTATION**

Regional Floodplain Management Plan implementation has been successful to date through the activities of CWSD, the CRC and the Floodplain and River Working Group, local jurisdictions, and the continued actions and support of technical advisory groups. All these partners have worked to proactively direct research, funding, and improvements in the watershed. Success is evident within every jurisdiction. There are many new areas of protected floodplain (See UNCE 2015), and floodway and floodplain maps have been revised and/or created identifying new flood hazards. All the jurisdictions update their hazard mitigation plans when required to ensure they are not only in step with FEMA and State requirements, but meet the needs of their respective communities. Seeking alternative funding sources is ongoing to support community efforts to address local challenges as FEMA contends with catastrophic national disasters such as hurricanes, floods, fires, and earthquakes.

#### 5.1.1 Summary of Suggested Actions

While suggested actions discussed in this section broadly apply to all jurisdictions and are intended to detail the extent of management actions that have taken place in the watershed, each jurisdiction has accomplished different actions based on their specific needs. Table 11 includes the progress and continued suggested actions to address flood hazard and mitigation within each jurisdiction. The activities of CWSD as a FEMA CTP to be able to continuously secure and prioritize funding and projects is of great benefit to the stakeholders. Appendix E includes county progress toward implementing suggested actions.

#### Other Implementation Measures:

Establish coordination procedures for county floodplain administrators and the CWSD to ensure regional coordination as well as local. CWSD has developed a comparison of this plan with the Community Rating System and works with the counties to submit proper documentation to allow the counties to receive credit for this regional plan and associated activities. This credit is important to potentially lowering flood insurance rates for community members and to document cooperative activities.

CWSD will continue to meet with the CRC, the Floodplain and River Management Working Group, floodplain administrators, and other stakeholders to coordinate implementation of the suggested actions and implementation of this plan at the local level. CWSD is dedicated to planning, coordinating, and seeking funds to increase awareness relating to this plan. It also focuses on strengthening and expanding the on-the-ground implementation efforts of our local jurisdiction partners to fulfill the floodplain management goals and suggested actions stated in this plan.

#### 5.2 MONITORING AND REVISION

As described previously, an annual CRS report evaluating progress towards implementing the suggested actions is coordinated and prepared by CWSD and provided to the county floodplain administrators and other interested parties. Annual reports for the jurisdictions are included in Appendix D, Project Documents section.

The floodplain management plan and suggested actions will continue to be reviewed and updated on an asneeded basis, not to exceed a five-year time frame. CWSD will work with stakeholders, including the working group and local floodplain administrators, to complete any revisions and updates. All change will be digitally distributed and presentations to stakeholder boards or staff can be requested at any time.

Success and improvements in the effectiveness of the completed suggested actions and the regional approach to floodplain management can be measured by factors such as: reduction in flood damage, enhancement of sediment transport capabilities, protection of additional floodplain acreage, enhancement of water quality, and general awareness of flooding issues by the public.

#### 5.3 LINKING REGIONAL FLOODPLAIN MANAGEMENT WITH OTHER PLANS

This Plan is consistent with the following documents and demonstrates how they link to this plan and complement each entity's floodplain management and hazard mitigation efforts.

#### 5.3.1 Hazard Mitigation Plans

A FEMA-approved hazard mitigation plan is a condition for receiving certain types of non-emergency disaster assistance, including funding for mitigation projects. Ultimately, hazard mitigation planning enables actions to reduce loss of life and property, lessening the impact of disasters. It is most effective when implemented under a comprehensive, long-term mitigation plan. State, tribal, and local governments engage in hazard mitigation planning to identify risks and vulnerabilities associated with natural disasters. The plans outline long-term strategies for protecting people and property from future hazard events and are key to breaking the cycle of disaster damage, reconstruction, and repeat damage.

Developing hazard mitigation plans enables state, tribal, and local governments to:

- Increase education and awareness around threats, hazards, and vulnerabilities;
- Build partnerships for risk reduction involving government, organizations, businesses, and the public;
- Identify long-term, broadly-supported strategies for risk reduction;
- ❖ Align risk reduction with other state, tribal, or community objectives;
- Identify implementation methods that focus resources on the greatest risks and vulnerabilities; and
- Communicate priorities to potential sources of funding.

Local jurisdictions have received FEMA funding to update their hazard mitigation plans. Each plan has a section with a goal to reduce the possibility of damage and losses due to flooding. Alpine County has additional language on landslides and severe weather; both of which are related to flooding.

#### 5.3.2 Carson River Watershed Adaptive Stewardship Plan

CWSD's Board adopted the original <u>Carson River Watershed Adaptive Stewardship Plan (Plan)</u> in 2007, and an update was adopted in 2017. The main purposes of the Plan are to:

- A. provide an overview of the watershed and its challenges;
- B. identify potential sources of nonpoint source pollution;
- C. discuss short and long-term strategies and actions to address these potential sources;
- D. provide a tracking mechanism for projects and programs;
- E. identify future project and program opportunities; and,
- F. address the nine criteria elements of the Clean Water Act (CWA) Section 319 Program. These criteria elements are provided on page II, Section 1.1 of the 2007 plan.

Many organizations throughout the Carson River Watershed rely upon CWA 319 funding for projects and programs. It is the desire of the Environmental Protection Agency (EPA) and the Nevada Division of Environmental Protection (NDEP) that all watershed-based plans meet the EPA's nine criteria elements. EPA and NDEP determined that both the 2007 Plan and 2017 Plan update meet the EPA criteria to be considered a watershed-based plan in the Nevada portion of the watershed. All projects and programs implemented within the watershed utilizing NDEP/EPA CWA 319 funds are expected to be consistent with this plan.

For organizational purposes, the Plan focuses on seven project categories. One of the goals of the Plan is to present a comprehensive list of projects that fall within these categories to illustrate how the projects and programs are moving in a purposeful and solution-based direction. The seven major project categories as listed in the 2007 Plan are:

- 1. Floodplain Management
- 2. Water Quality
- 3. Regional Water Supply
- 4. River Rehabilitation/Stabilization/Habitat Enhancement
- 5. Invasive Species
- 6. Outreach and Education
- 7. Recreation Use and Management

The Plan lists multiple projects under each project category. Projects associated with Floodplain Management and River Rehabilitation/Stabilization have close links to implementation of the goals and suggested actions in the Regional Floodplain Management Plan. Links with other project categories may be less obvious such as water quality, invasive species, and outreach and education. However, stormwater and LID/Green infrastructure projects reduce flooding while improving water quality. Flooding impacts river rehabilitation and bank stabilization processes and becomes a potent vector of invasive species. Flood awareness activities are critical component of CWSD's multi-objective outreach and education efforts.

#### 5.3.3 Carson River Flood Mitigation Plan

As new Flood Insurance Rate Maps (FIRMs) are being generated for the Carson River Watershed, they will establish Special Flood Hazard Areas along the entire Carson River. This Flood Mitigation Plan is a multi-jurisdictional

effort led by the Carson Water Subconservancy District to prioritize mitigation measures implemented by each jurisdiction in conjunction with the new FIRMs. Affected jurisdictions include Alpine County, Carson City, Douglas County, and Lyon County. New FIRMs benefit the Carson River area by identifying flood hazards so that the community can better improve public safety and property protection during future flood events.

New flood maps also bring flood insurance requirements and limitations on uses of property. This plan recommends mitigation measures from a variety of flood management activities listed in existing hazard mitigation plans, comprehensive plans, and floodplain management plans from local communities within the Carson River watershed. These mitigation measures are prioritized according to the effectiveness of each activity based on the individual needs of each jurisdiction.

This plan recommends the most cost-effective and beneficial activities to be implemented as mitigation measures by each jurisdiction in three implementation phases. Mitigation measures are separated into three categories: ordinances, programs, and projects. Ordinances are regulations to be adopted by each jurisdiction, mostly related to development and land use. Programs are community-led endeavors to improve each jurisdiction's floodplain management program through targeted use of finances and staff resources. Projects are construction-based solutions that are recommended to mitigate flood hazards. This plan provides a convenient action plan that each jurisdiction can use to implement mitigation measures to improve public awareness, enhance public safety, and prevent loss of life and property.

#### 5.4 ADDITIONAL REGULATORY AND PERMITTING AGENCY COORDINATION

Local jurisdictions often have their own Floodplain Ordinances. Updated model ordinances are in the process of being developed specifically for the Carson River Watershed entities that have updated FIRMS and are using the new hydraulic model (See Section 4.2.1 Revised Ordinances). In addition to these local ordinances, the following Federal, State, and local permitting requirements are associated with floodplain management and need to be considered when implementing suggested actions (Table 12):

Table 12. Additional regulatory and permitting agency coordination

ORDER/ACT	PERMITTING REQUIREMENTS		
Clean Water Act of 1972	Section 303: Authorizes States and Tribal governments to establish water quality standards for navigable waterways to protect and enhance water quality.		
	Section 311: Addresses pollution from oil and hazardous substances.		
	Section 401: Provides that no Federal permit or license is issued for activities that might result in a discharge to navigable waters unless a 401 certification is issued.		
	Section 402: The National Pollutant Discharge Elimination System (NPDES) is a permitting system established to regulate point source discharges of pollutants and is under the purview of the U.S. EPA.		
	Section 404: Establishes permitting systems to regulate the placement of dredged or fill materials into waters (including wetlands) under the U.S. Army Corp of Engineers' purview.		
U.S. Fish and Wildlife Service Endangered Species Act of 1973	Consultations are required under Sections 7 and 10 of this Act if development is proposed in an endangered/protected species habitat.		
U.S. Coast Guard	Project may require a permit if the proposed development includes a bridge or causeway that may affect navigation.		
U.S. Army Corps of Engineers	All projects within a navigable waterway require permits.		
State Permits	Construction in floodways or other designated areas Stream crossings or projects that affect navigable rivers Installation of septic systems Subdivision standards of subdivision plat or lot filling requirements Manufactured housing (mobile home) park or tie down requirements		
	Public health facilities, such as hospitals and nursing homes		
	Operating a landfill or hazardous materials storage facility		
Executive Order 11988 was rescinded by the Trump administration in 2017. However, it is	Requires Federal agencies to first assess whether a property will be located within the SFHA or 500-year floodplain, and, if so, to follow an eight-step process to assure all alternatives and guidelines are met before proceeding with the project.		
recommended for community implementation by the Association of State Floodplain Managers and Floodplain Management Association as a best management practice for	Enacted to "Avoid to the extent possible the long- and short-term adverse impacts associated with occupancy and modification of floodplains and to avoid direct or indirect support of floodplain development wherever there is a practicable alternative."		
floodplain management.			

#### 5.5 POTENTIAL FUNDING SOURCES

There are many sources of available funding, as detailed in Table 13. Federal and other funding often requires cash and/or in-kind match. Eligibility for funding sometimes requires being named/listed in state or regional plans.

Table 13. Federal, state and local funding sources

ENTITY	SOURCE
FEDERAL	U.S. Environmental Protection Agency
	Federal Emergency Management Agency (FEMA)
	Natural Resources Conservation Service
	Farm Service Agency
	U.S. Bureau of Reclamation
	U.S. Army Corps of Engineers
	U.S. Bureau of Land Management
	U.S. Fish and Wildlife Service
	U.S. Forest Service
STATE	California State Water Resources Control Board Lahontan Region
	Nevada Division of State Lands - Question One Funds
	Nevada Division of Environmental Protection
	Nevada Division of Water Resources
	Nevada Division of Forestry
	Nevada Division of Conservation Districts
LOCAL	Carson-Truckee Conservancy District
	Carson Water Subconservancy District
	Carson City Question 18 Funds
	Private and Non-Profit Organizations

## 6.0 PLANNING PROCESS

Oversight and administration of this Regional Floodplain Management Plan Revision was provided by CWSD and the CRC Floodplain and River Management Working Group. Information to help update this plan was obtained from September 2017 through June 2018 in working group meetings and through jurisdiction interviews. Appendix A describes this process in detail. Furtherguidance was provided by the CWSD Board of Directors and Floodplain Administrators from all six counties along the Carson River and within alluvial fan areas.

The CWSD Board of Directors (Board) provided feedback and input throughout the plan development process. This step was critical as the Board is comprised of elected officials from most six counties along the Carson River Watershed. At each step of development, the Board was provided presentations and discussion opportunities about the Plan. This Board will also approve for the Final Plan to be presented to County Boards of Supervisors or Commissioners for their possible adoption.

# 7.0 EMERGENCY RESPONSE AND FLOOD WARNING

Each county has an emergency response plan on file, but according to the Nevada Attorney General's ruling which cites NRS 239c, these plans are no longer deemed public documents due to homeland security concerns. First responders in appropriate agencies will receive a copy of a given county's or city's emergency response plan.

The following individuals are responsible for emergency response in the event of a flood. Information is also available on the CWSD website at <a href="https://www.cwsd.org">www.cwsd.org</a> and at <a href="https://www.floodsmart.gov">www.floodsmart.gov</a>.

Table 14. Emergency response contact information as of 9/2018

JURISDICTION	CONTACT	INFORMATION
	Emergency Response Officer: Spencer Case	(530) 694-2231
		Woodfords Fire Station
Alpine County, California		50 Diamond Valley Road Markleeville, California
Gamornia	Sandbag Materials Location	(530) 694-2922
		Markleeville Fire Station #92
		860 Hot Springs Road Markleeville, California
		(530) 694-2223
	Emergency Manager: Sean Slamon	(775) 283-7722
Carson City,		City Corporate Yard
Nevada	Sandbag Materials Location	3303 Butti Way Carson City, NV 89701
		(775) 887-2355
	Emergency Manager: Mike Heidemann	1175 Wood Dr. Fallon, NV 89406 (775) 423-4188
Churchill County,	Floodplain Manager: Michael Johnson (Planning Director)	155 N. Taylor Fallon, NV 89406 (775) 423-7627
Nevada	Cliff Van Woert (Building Official)	(775) 428-0264
		County Road Department Yard
	Sandbag Materials Location	330 N. Broadway Fallon, NV
		(775) 423-4133
	Emergency Communications Manager:	1694 County Road, Minden, NV 89423.
	Todd Carlini, East Fork Fire Chief	(775) 782-9040
Douglas County,	Floodplain Manager: Mimi Moss	(775) 782-6201
Nevada	Sandbag Materials Locations	All Fire Departments in County

JURISDICTION	CONTACT	INFORMATION
	Emergency Manager: Jeffrey Page	27 S. Main Street Yerington, NV 89447 (775) 463-6531 24-Hour Dispatch: (775) 463-6620
	Floodplain Manager: Chuck Reno (775) 463-6535	
Lyon County,	Sandbag Materials Locations	Dayton Utilities Yard,
Nevada		34 Lakes Road Dayton NV 89403 (775) 246-6220
		18 Highway 95A Yerington NV 89447
		(775) 463-6551
	Emergency Management: Joe Curtis	P.O. Box 7 Virginia City, NV 89440
	(Director) OR Cherie Nevin (Deputy Director)	(775) 847-0454
	Floodplain Manager: Kathy Canfield	P.O. Box 176 Virginia City, NV 89440
Storey County,	and a second	(775) 847-1144
Nevada	Sandbag Materials Locations	Virginia City Public Works
		110 Toll Road Virginia City, NV 89440
		Mark Twain Community Center
		500 Sam Clemens Avenue Dayton, NV 89403
Washoe Tribe of Nevada and	Emergency Management Coordinator	(775) 265-8695
California	William Bergquist	

#### 7.1 FLOOD FORECAST AND WARNING SYSTEMS

According to the National Weather Service (NWS) there are three official river forecast points in the Carson River Watershed. There are five locations which NWS also monitors and will issue warnings for these locations if needed, but there are no official forecasts. Locations for all systems and stations are shown in Table 15.

Table 15. NWS Flood forecast and warning systems and weather stations in the Carson River Watershed

JURISDICTION				
National Weather Service River Forecast Points	1 2 3	West Fork Carson River at Woodfords, California East Fork Carson River near Gardnerville, Nevada Carson River near Carson City, Nevada		
NWS Monitoring Station	1 2 3 4 5	East Fork Carson River below Markleeville Creek near Markleeville, California Carson River at Dayton, Nevada Carson River at Fort Churchill, Nevada Carson River below Lahontan Dam near Fallon Carson River at Tarzyn Road near Fallon (Bafford Lane area)		
Flood Warning Systems	1 2 3 4 5 6 7	Minden – East Fork Carson River  Genoa Canyon – two miles west of Genoa  Lebo Springs – 12 miles northeast of Minden in Buckeye Creek drainage directly east of Johnson Lane/Buckbrush Wash drainage Pine Nut Creek – 10 miles east southeast of Gardnerville Fish Springs – 5 miles from Gardnerville Gardnerville Spooner Summit		
Weather Stations	1 2 3 4 5 6 7 8	Upper Clear Creek Carson City Airport Upper Ash Canyon Carson City Fire Station #3 Vicee Canyon Snow Valley Peak Lower Ash Canyon Lower Kings Canyon North Upper Kings Canyon		

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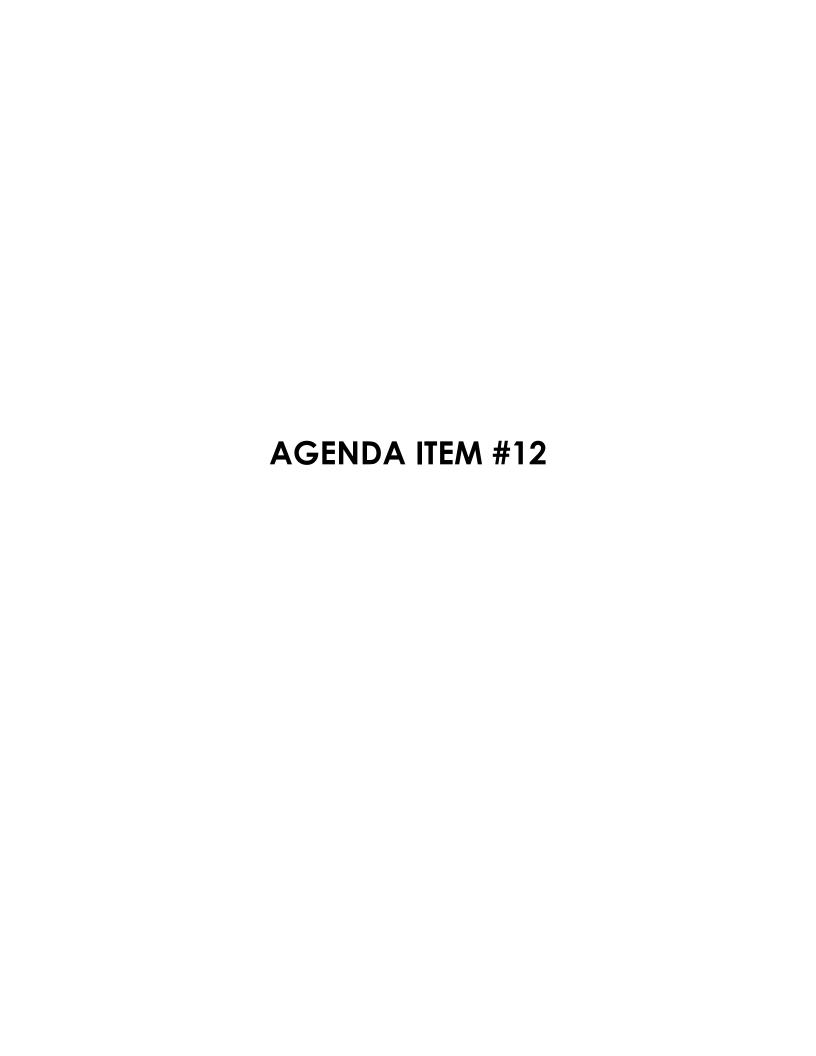
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## CARSON WATER SUBCONSERVANCY DISTRICT CARSON RIVER WATERSHED COMMITTEE

TO: COMMITTEE MEMBERS

FROM: EDWIN D. JAMES

DATE: OCTOBER 17, 2018

SUBJECT: Agenda Item # 12 – For Discussion Only: Update on the "Get on the Bus"

tour.

DISCUSSION: On October 11-12, 2018, CWSD held another successful "Get on the Bus" tour. We had over 45 people participate and over 32 different speakers. Staff will give a brief overview of the two-day tour. Attached is the "Get on the Bus" itinerary.

STAFF RECOMMENDATION: Receive and file.

Much appreciation to our speakers!
Without your voice, the 2018 "Get on the Bus" tour would not be possible!

Special thanks to our lunch and snack sponsors:















"Get on the Bus" Tour is Supported by:

CEUs Credit Provided By:













Like the Carson River Watershed on Facebook!





Carson Water Subconservancy District Presents:

The "Get on the Bus" Tour October 11-12, 2018



The Carson River Watershed:

A Lifeline Connecting

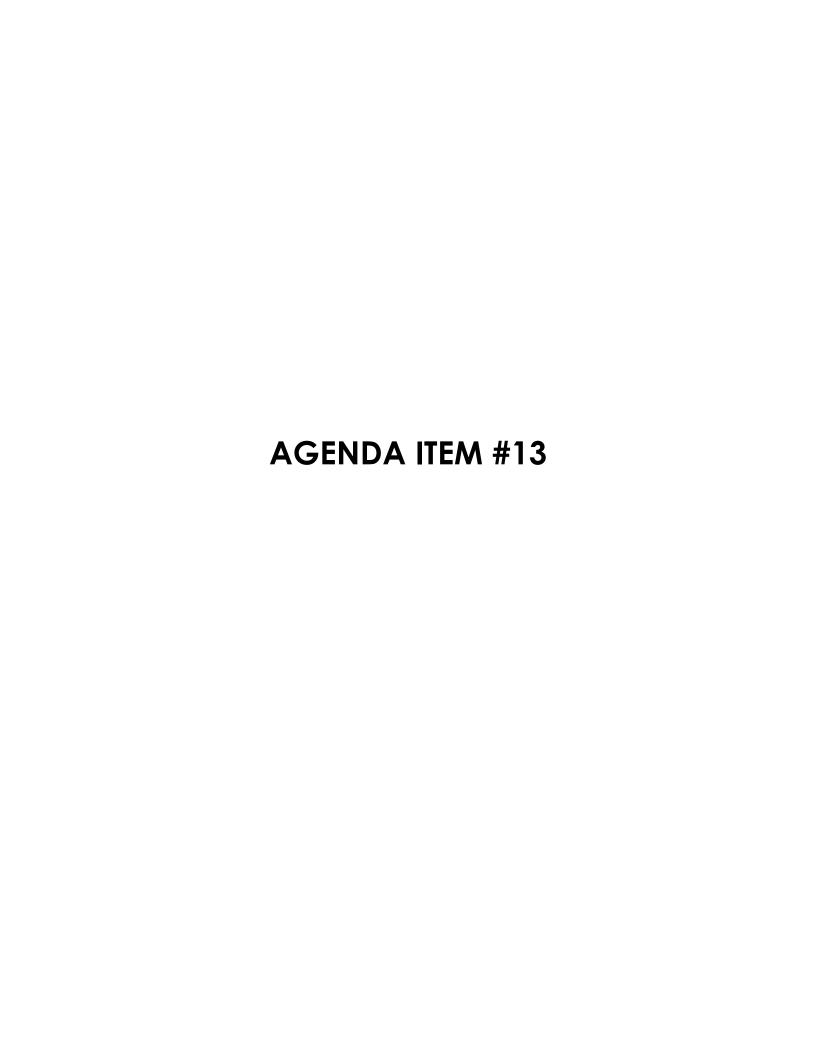
Our Communities

# Upper Watershed Tour Itinerary

	Thursday, October 11, 2018
8:30 –9:30am	<ul> <li>* Depart Carson City (8:30) Welcome: Brenda Hunt, CWSD</li> <li>* Carson River Watershed Overview Video</li> <li>* Alpine Decree and Water Rights: Ed James, CWSD</li> <li>* Leviathan Mine Video</li> <li>* Geology of Carson Watershed: Dave Griffith, Alpine Co.</li> </ul>
9:30-10:15am Restroom Stop	<ul> <li>Markleeville Creek Floodplain Restoration, and Hope Valley Meadow Restorations:         Kimra McAfee &amp; Mo Loden, AWG</li> <li>Alpine County Projects and Challenges: Zach Wood, Alpine Co</li> <li>Friends of Hope Valley Projects, Debbi Waldear</li> </ul>
<b>10:15-11:10am</b> Heenan Lake	<ul> <li>* Travel to Heenan Lake— Leviathan Mine Video</li> <li>* Historical Mines: Dave Griffith and Don Jardine, Alpine Co.</li> <li>* Leviathan Mine Update: Yolanda Sanchez USEPA &amp; Hannah Schembri, LWQCB</li> <li>* Fisheries, Frogs and Toads—Rachel Van Horne USFS</li> </ul>
11:10 –12:30pm Diamond Valley & STPUD	<ul> <li>* Travel to STPUD - Zaca Mine Video, LCT Spawning Video</li> <li>* Reclaimed water use &amp; Hydro Power: Jim Hilton, STPUD</li> <li>* Travel to Dangberg Home Ranch Historic Park along Diamond Valley Road</li> <li>* West Fork Vision Project: Cindy Wise</li> </ul>
12:30-1:45pm Dangberg- Home Ranch Restroom Stop	<ul> <li>* Lunch</li> <li>* Dangberg Home Ranch History and Property Tour: Mark Jensen, Curator</li> <li>* Proposed Conservation Easement/Douglas County Lands Bill: Jacques Etchegoyhen, Legacy Land &amp; Water LLC</li> <li>* Washoe Tribe Projects: Susan Jamerson, Washoe Tribe CA/NV</li> </ul>
1:45-3:15pm Johnson Lane Restroom Stop	<ul> <li>* Travel East CV to Hot Springs Mountain/Johnson Ln—Flash Flood Videos         Erik Nilssen &amp; Courtney Walker, Douglas Cty; John Cobourn, UNCE</li> <li>* Tour of East Carson Valley alluvial fan and flash flooding</li> <li>* Stop at East Fork Fire District/ Johnson Lane Park</li> <li>* Johnson Lane Area Drainage Master Plan</li> <li>* Douglas County Stormwater Program</li> </ul>
<b>3:15-4:30pm</b> Fuji Park Restroom Stop	<ul> <li>* Travel to Fuji Park— Floodplains as Community Assets Videos</li> <li>* Carson City Stormwater Program: Lyndsey Boyer, Carson City</li> <li>* USGS water quality monitoring: Jena Huntington, USGS</li> <li>* Clear Creek/Hwy 50 Erosion Control: Jason Perock, NDOT</li> <li>* Carson Valley Trails Association/Muscle Powered: Juan Guzman, CVTA &amp; MP</li> <li>* Return to Carson City and next day overview</li> </ul>

# Lower Watershed Tour Itinerary

Friday, October 12, 2018		
8:30– 9:30am East Silver Saddle Ranch Open Space Restroom Stop	<ul> <li>* Bus departs Carson City (8:30) Welcome: Brenda Hunt, CWSD</li> <li>* Travel to East Silver Saddle Ranch</li> <li>* Carson City Open Space Programs: Ann, Carson City</li> <li>* Carson City Weed Coalition: Marenna Disbro, CCWC</li> <li>* Carson City FLAP Grant: Dirk Goering, Carson City</li> </ul>	
<b>9:30 –10:40am</b> To: Lahontan	<ul> <li>* Travel to Lahontan Reservoir</li> <li>* Sourcewater Protection, Lynn Zonge, RCI</li> <li>* Lyon County Projects: Rod Pyzel, Lyon Cty</li> <li>* Newlands Project: Ernie Shank TCID</li> </ul>	
<b>10:40 – 11:45am</b> Lahontan Res <i>Restroom Stop</i>	<ul> <li>Lahontan State Park Welcome: Tony Beauregard, NVSP</li> <li>Lahontan Dam Tour: Ernie Shank, Formerly TCID</li> <li>Mercury Superfund Site, Methylation Process: Dr. Glenn Miller, UNR</li> </ul>	
11:45 – 1:15pm Fort Churchill Restroom Stop	<ul> <li>* Travel to: Fort Churchill State Park</li> <li>* Non Point Source Pollution/ Low Impact Development: Brenda &amp; Shane</li> <li>* Lunch</li> <li>* Ft. Churchill State Park: Scott Egy</li> <li>* River Wranglers Env. ED: Darcey Phillips</li> </ul>	
1:15—2:00pm	<ul> <li>* Travel to: Dayton Valley CD Carson River Project Site</li> <li>* Carson River Stabilization Project: Rob Holley, DVCD</li> </ul>	
2:00—2:45pm To: Virginia City	<ul> <li>* Travel to: Virginia City</li> <li>* Lahontan Valley Conservation District Programs: Christy Sullivan, LVCD</li> <li>* NV Dept of Ag Weed Free Hay and Gravel, Sean Gephart, NDA</li> <li>* Marlette Water System Video</li> <li>* Mercury Superfund Site: Yolanda Sanchez USEPA &amp; Dave Friedman, NDEP</li> </ul>	
<b>2:45-4:25pm</b> Virginia City Restroom Stop	<ul> <li>Stop: Virginia City Court House</li> <li>VC Stormwater/Sewer Project: Mike Nevin, Storey Cty</li> <li>Virginia City History: Joe Curtis, Historian</li> <li>Travel to Virginia City Water Plant</li> <li>Stop: Marlette Water System Plant Tour: Blake Hiller, Storey Cty</li> </ul>	
<b>4:25-5:00pm</b> Carson City	<ul> <li>* Test</li> <li>* Evaluation</li> <li>* Wrap up</li> </ul>	



### CARSON WATER SUBCONSERVANCY DISTRICT CARSON RIVER WATERSHED COMMITTEE

TO: COMMITTEE MEMBERS

FROM: EDWIN D. JAMES

DATE: OCTOBER 17, 2018

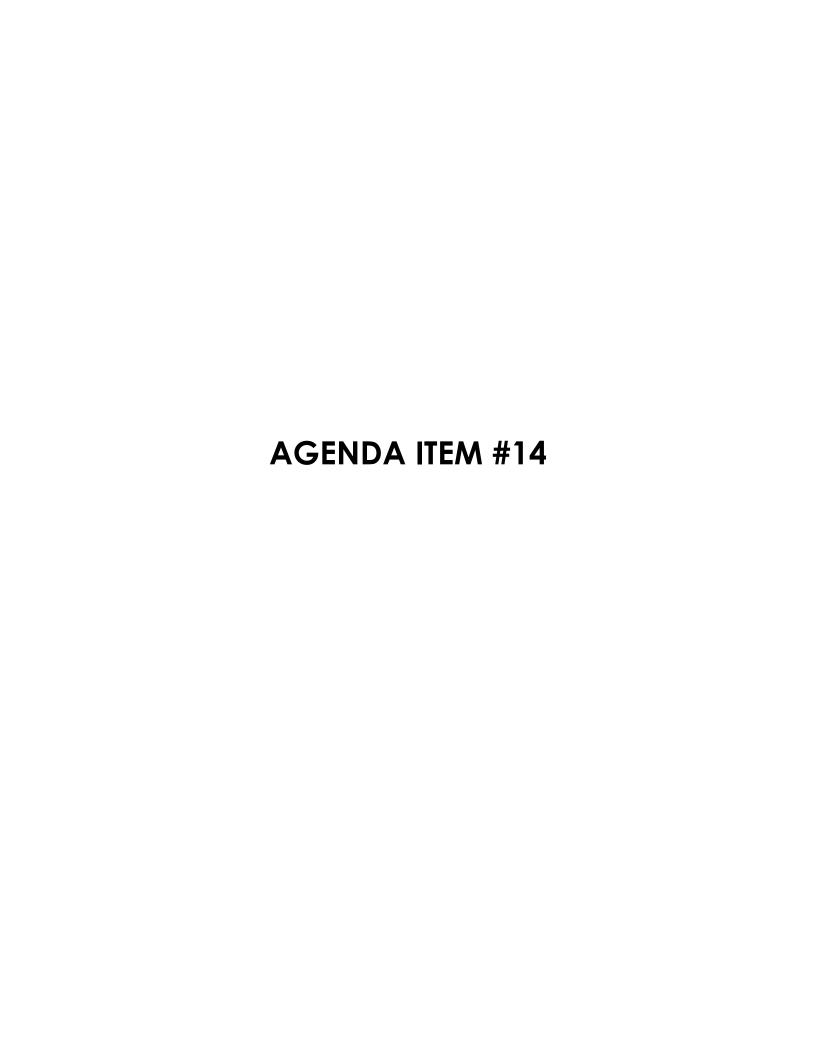
SUBJECT: Agenda Item #13 – <u>For Discussion Only</u>: Presentation on the Carson River Watershed signs

DISCUSSION: Staff is pleased to report that all 22 watershed signs have been installed. Horizon Construction completed the final installation on October 3, and "Completion Notices" have been filed with NDOT signifying the fulfillment of the permit. Today, if you leave Washoe Valley and travel south on I-580/395 you will see a highway sign at the top of Lakeview Summit, stating you are "Entering the Carson Watershed." The North bound lane states you are "Entering the Truckee Watershed." Signage has also been completed for the Carson Watershed's boundaries between the Humboldt, Walker, Gabbs Valley, and Dixie Valley watersheds. In the future we hope to complete signage in Alpine County, CA to identify the Carson Watershed's upper most boundaries; at present only Nevada-obligated funding was available.



**US-395 North Bound Near Topaz** 

STAFF RECOMMENDATION: Receive and file



## CARSON WATER SUBCONSERVANCY DISTRICT CARSON RIVER WATERSHED COMMITTEE

TO: COMMITTEE MEMBERS

FROM: EDWIN D. JAMES

DATE: OCTOBER 17, 2018

SUBJECT: Agenda Item #14 – <u>For Discussion Only</u>: Update on the NDEP 319 Grant and USBR WaterSmart Grant.

DISCUSSION: CWSD has recently been notified that we have been awarded the NDEP 319 Grant and the USBR WaterSmart Grants (see attached letters). Over the next few months staff will be working with the funding entities to finalize the actual contracts. Staff will review the goals of the grants at the Board meeting.

STAFF RECOMMENDATION: Receive and file.

#### STATE OF NEVADA

Department of Conservation & Natural Resources



Brian Sandoval, Governor Bradley Crowell, Director Greg Lovato, Administrator

October 2, 2018

Ms. Brenda Hunt Carson Water Subconservancy District 777 E. William Street, #110A Carson City, NV 89703

VIA email

Dear Ms. Hunt,

On behalf of the Nevada Division of Environmental Protection (NDEP) Nonpoint Source (NPS) Program, I am pleased to inform you that the "Carson River Watershed Coordination Program" and the "Watershed Literacy Program" have been approved for funding up to the amount of \$237,000.00. Funding will be split into 2 grants after the CWSD has separated the budget for the Literacy Program.

The amount awarded by the Technical Advisory Committee (TAC) is contingent upon the following changes:

- 1. Redirecting the "I am 65% Carson River" Literacy Campaign to accurately reflect the groundwater contribution to drinking water and ensure supporting messages are focused on reducing nonpoint source pollution.
- 2. Adding 2 new tasks to the Watershed Coordination scope:
  - a. Develop a strategy to implement the updated 2017 Carson River Adapted Stewardship Plan, focusing on facilitating the implementation of Table 8-1 (NV Critical Area Management Measures and Water Quality Objectives). It is expected that this strategy will include significant coordination with the local stakeholder groups such as the Counties, Conservation Districts, Federal agencies and others. The strategy will be developed in year 1 and implemented in year 2 of the contract.
  - b. Adding a task to develop a funding strategy to identify new grant or income sources to support the Watershed Coordination Program. Strategy will be developed by the end of year 1 and implementation will begin in year 2 of the contract.

Please determine how to redistribute the proposed budget to separate out the Watershed Literacy Program and to adequately allow for the inclusion of the two additional tasks in the Carson River Watershed Coordination Program. The TAC strongly suggests focusing public outreach and education events (separate from the Watershed Literacy Program) to core activities that are directly supporting the reduction of nonpoint source pollution.

Please note that a contract between NDEP and the Carson Water Subconservancy District must be finalized prior to commencement of any work on the project. Match contribution activities may however begin immediately, as long as they are not reported under any other existing 319(h) contracts. I will be your Contract Coordinator for the Coordination grant and Birgit Widegren will oversee the Watershed Literacy grant. We will be contacting you to develop the contract workplan and discuss the budget redistributions prior to the expiration of the current contracts. If you have any questions, please contact me via email <a href="mailto:jstone@ndep.nv.gov">jstone@ndep.nv.gov</a> or at 687-9456. Birgit can be contacted via email <a href="mailto:jstone@ndep.nv.gov">jstone@ndep.nv.gov</a> or at 687-9550.

Sincerely,

Jeanmarie Stone

Jeanmarie Stone Nonpoint Source Branch Bureau of Water Quality Planning

cc (via email): Birgit Widegren, NPS Branch Supervisor

Paul Comba, Bureau Chief, Water Quality Planning

Stephanie Wilson, EPA Ed James, CWSD



#### United States Department of the Interior

BUREAU OF RECLAMATION PO Box 25007 Denver, Colorado 80225-0007

IN REPLY REFER TO

84-27814 1.3.11

October 4, 2018

#### VIA ELECTRONIC MAIL

Carson Water Subconservancy District Attn: Mr. Edwin James 777 E. William Street #110A Carson City, NV 89701-4057

Subject: Funding Opportunity Announcement (FOA) No. BOR-DO-18-F010 – WaterSMART:
Water Marketing Strategy Grants for Fiscal Year (FY) 2018 – Application Review Status, Your
Application Titled, "Carson River Watershed Water Market (Exchange/Transfer) Program"

#### Dear Mr. James:

Thank you for submitting a WaterSMART Water Marketing Strategy Grant application. The Bureau of Reclamation is pleased to inform you that your application was among those receiving the highest scores and is now being considered for award of a financial assistance agreement. Reclamation anticipates awarding Federal funds in the amount of \$100,000.00 for your proposed project this year. In reviewing your proposal, we have identified some activities that may be ineligible for funding under the FOA or costs that may be unallowable under financial assistance regulations. Reclamation will work with you to determine whether these activities and/or costs may be included and, if not, to refine the scope of work and budget for the project while developing your financial assistance agreement.

Please note that this letter is not a final commitment of funding. A financial assistance agreement will not be executed, and funds will not be awarded until all statutory and regulatory requirements have been met as described in Section E.2.5 – Pre-Award Clearances and Approvals of the FOA.

In addition, please note that in order for costs, including pre-award costs, to be eligible for inclusion in the agreement, the cost must meet the applicable administrative and cost principles criteria established in 2 Code of Federal Regulations (CFR) Part 200. In particular, the procurement of goods and/or services must be compliant with the Procurement Standards (2 CFR §200.317 through §200.326) and contract costs must be compliant with 2 CFR §200.323 – Contract Cost and Price. A copy of the Procurement Standards, which include the contract cost and price regulations, and Appendix II from 2 CFR Part 200, which identifies mandatory contract content, are attached for your reference. The Federal financial assistance regulations can be found online at www.ecfr.gov.

Also, please be advised that as stated in Section F.4 of the FOA, we intend to post copies of successful applications as examples on Reclamation's website. While this generally does not raise any issues, we find it prudent to provide successful grant applicants with an opportunity to redact any sensitive information from their proposals prior to posting them on our website. As a rule, we remove the SF-424s; however, if there are any other items you would like redacted, please let me know by Friday, November 2, 2018. Should we not hear from you by this date we will assume that there are no objections to posting the full application.

Thank you for your interest and participation in the Water Marketing Strategy Grant program. If you have any questions about the program, please contact Ms. Avra Morgan, Program Coordinator, at 303-445-2906 or <a href="mailto:aomorgan@usbr.gov">aomorgan@usbr.gov</a>. The Grants Management Specialist responsible for awarding and administering your agreement will contact you to discuss the timeframe for the completion of your award. If you have questions concerning the next steps in awarding this agreement, please contact Ms. Julie Hendricks at 303-445-2423 or <a href="mailto:ihendricks@usbr.gov">ihendricks@usbr.gov</a>.

Singerely,

Irene M. Hoiby Grants Officer

# AGENDA ITEM #15 CARSON RIVER WATERSHED COMMITTEE PUBLIC COMMENT



## CARSON WATER SUBCONSERVANCY DISTRICT BOARD OF DIRECTORS

TO: BOARD OF DIRECTORS

FROM: EDWIN D. JAMES

DATE: OCTOBER 17, 2018

SUBJECT: Agenda Item # 16 – For Possible Action:

DISCUSSION: This topic was discussed by the Carson River Watershed Committee earlier in the meeting under Agenda Item #11.

STAFF RECOMMENDATION: Adopt the Carson River Watershed Committee's recommendation.



#### CARSON WATER SUBCONSERVANCY DISTRICT

TO: BOARD OF DIRECTORS

FROM: EDWIN D. JAMES

DATE: OCTOBER 17, 2018

SUBJECT: Agenda Item #23 - For Information Only: Staff report

DISCUSSION: The following is a list of meetings/activities attended by Ed James and staff since the last Board meeting on September 19, 2018:

- 9/20/18 Brenda, Shane, and Justin had a weekly AmeriCorps check in.
- 9/20/18 Ed participated in a Nevada Energy panel on water issues in Reno.
- 9/25/18 Ed attended the Water for the Seasons presentation at the Nevada Water Resource Association (NWRA) Fall Symposium in Reno.
- 9/26/18 Debbie and Justin participated in a Flood Awareness Week planning group meeting.
- 9/26/18 Brenda had a conference call with Courtney Walker, Erik Nilssen, and John Cobourn to discuss the Pine Nut/Johnson Lane portion of the bus tour.
- 9/27/18 Brenda and Shane met with Birgit Widegren regarding NDEP grants.
- 9/28/18 Brenda, Shane, and Justin had a weekly AmeriCorps check in.
- 10/1-5/18 Justin participated in AmeriCorps Professional Development.
- 10/3/18 Brenda, Shane, and Justin had a weekly AmeriCorps check in.
- 10/4/18 Brenda, Shane, and Justin met with Steve Cook of NEON and Jean Stone and Birgit Widegren of NDEP to discuss the Watershed Literacy Campaign details.
- 10/5/18 Staff had a bus tour planning meeting.
- 10/8/18 Ed met with Birgit Widegren regarding NDEP grants.
- 10/9/18 Ed will participate in a Marlette water system tour with Nevada Water Resource Association.
- 10/11-12/18 Staff conducted the 2018 "Get on the Bus" Watershed Tour.
- 10/15-19/18 Staff assisted Kohn and Company with the FY 2017-18 audit.
- 10/16/18 Brenda participated in a Growing Resources for Environmental Education in Nevada (GREENevada) update.
- 10/17/18 Brenda helped Darcy Phillips of River Wranglers with water quality monitoring at Clear Creek.

Meetings/events scheduled during the balance of October:

- 10/18/18 Ed will attend the Carson City Board of Supervisors meeting to discuss the public trust doctrine issue.
- 10/18/18 Brenda, Shane, and Justin will have a weekly AmeriCorps check in.
- 10/24/18 Brenda will listen to a "Healthy Watershed Consortium Grant Information Session" webinar.
- 10/25/18 Ed, Brenda, and Debbie will participate in the Floodplain and River Management Working Group meeting.

STAFF RECOMMENDATION: Receive and file.





#### Carson Water Subconservancy District 777 East William Street Suite 110A Carson City, Nevada 89701

September 26, 2018

Nevada Division of Forestry Attn: Ms. Kacey KC 2478 Fairview Drive Carson City, NV 89701

Subject: Support Letter for Carson City's grant application to the Forest Legacy Program

Dear Ms. KC and the Grant Technical Advisory Committee:

Carson Water Subconservancy District (CWSD) supports Carson City's grant application to the Forest Legacy Program to fund the acquisition of three parcels totaling nearly 100 acres in the Clear Creek area, commonly referred to as the "Clear Creek Acquisition." The Carson City Open Space Division would like to acquire these parcels to prevent development, protect wildlife habitat, and enhance regional trail connectivity in this beautiful gateway to Carson City.

CWSD is charged by the Nevada Legislature to coordinate the integrated watershed management process for the Carson River Watershed. This includes coordination of a large stakeholder group called the Carson River Coalition (CRC) of which, Carson City is a member. Clear Creek is a tributary to the Carson River and is the only perennial creek in the Nevada portion of the Carson River Watershed.

Benefits of acquisition of this property by Carson City Open Space Division include:

- Multiple watershed level protection and water quality values:
  - These properties play an important role in maintaining water quality in Clear Creek an important watershed for Carson City and the Carson River Watershed.
  - While the property itself does not serve as a principle source for water resources, Clear Creek is identified as a recharge source for at least eight public water systems according to the Carson City Community Source Water Protection Plan (2014).
  - Development of the properties would substantially increase the potential for sedimentation and possible septic leachates ending up in Clear Creek and potentially into recharge aquifers that feed the Carson City water supply. Associated water wells would also reduce the amount of water re-entering the hydrologic system.
- Protection of wildlife habitat, migration corridors, watershed values, and aesthetic viewshed.
- Specifically, protection of a portion of the <u>Carson Range IBA</u> (Important Bird Area) identified in the 2005 Important Bird Areas of Nevada by DE McIvor, Lahontan Audubon Society (See pages 32-34).

- The parcels are located where several multi-use trails (hiking, mountain biking and equestrian)
  can be connected by utilizing the Highway 50 underpass at Golf Club Drive, enabling a safe
  regional connection between Carson City, Douglas County, and Lake Tahoe.
  - Douglas County's "Clear Creek Trail", which extends east-west from Carson Valley to Lake Tahoe, is adjacent to the property.
  - Carson City has proposed a north-south connection to the Ash-to-Kings Trail from this location.
  - o If this property were to be sold to a private party, it is likely that the opportunity for trail connectivity, trailhead, and parking (see below) would be lost.
- Due to the planned 'merging' of regional trails, there will be need for a trailhead with adequate parking. The Carson City Parks, Recreation, and Open Space Department estimates a need for a 30+car parking lot with trailer parking and turn-around, and a restroom. This property makes a perfect location for such facilities.
- Opportunities for hiking, mountain biking, equestrians, and picnicking in a forest setting just minutes from Carson City.
- Cultural and Natural Resource Interpretive possibilities, for example, the Washoe People traveled through this area as they moved between the valley and Lake Tahoe.
- Aligns with Carson City's promotion of outdoor recreation-based tourism.
- Aligns with the Carson River Coalition's Guiding Principles (available upon request).

The creek was recently removed from Nevada Division of Environmental Protection Clean Water Act Section 303(d) list of impaired waters. Ensuring that Clear Creek water quality continues to improve is critical to the overall water quality of the Carson River. For these reasons and those bulleted above, CWSD supports the acquisition of these parcels to preserve this important landscape, and have it remain in public use for current residents, visitors and future generations to enjoy in perpetuity.

Please contact me at 775.887.9005 or <a href="mailto:brenda@cwsd.org">brenda@cwsd.org</a> if you have any questions.

Sincerely.

Brenda Hunt

Watershed Program Manager

CC: Ann Bollinger and Lyndsey Boyer, Carson City